
BIOMASS CROP ASSISTANCE PROGRAM

Environmental Assessment

Proposed BCAP Giant Miscanthus (*Miscanthus X giganteus*)
Establishment and Production in Arkansas, Missouri, Ohio, and
Pennsylvania

Sponsored by Aloterra Energy LLC and MFA Oil Biomass LLC



United States Department of Agriculture

Farm Service Agency



April 2011

DRAFT

NOTICE OF AVAILABILITY

DRAFT ENVIRONMENTAL ASSESSMENT

Proposed BCAP Giant Miscanthus Establishment and Production in Arkansas, Missouri, Ohio and Pennsylvania

Farm Service Agency

U.S. Department of Agriculture

This notice announces the availability of a Draft Environmental Assessment (EA) for the proposed establishment and production of giant miscanthus (*Miscanthus X giganteus*) as a dedicated energy crop for energy production to be grown in the Aloterra Energy and MFA Oil Biomass Company (Project Sponsors) proposed project areas in Arkansas, Missouri, Ohio, and Pennsylvania under the Biomass Crop Assistance Program (BCAP). This EA is being prepared in accordance with the National Environmental Policy Act (NEPA) (Public Law [PL] 91-190, 42 U.S. Code [USC] 4321 et seq.); implementing regulations adopted by the Council on Environmental Quality (CEQ) (40 Code of Federal Regulations [CFR] 1500-1508); and FSA implementing regulations, Environmental Quality and Related Environmental Concerns – Compliance with NEPA (7 CFR 799). According to CEQ guidance, an EA is a “concise document for which a Federal agency is responsible that serves to (1) briefly provide sufficient evidence and analysis for determining whether to prepare an environmental impact statement (EIS) or a finding of no significant impact (FONSI) (40 CFR 1508.9).” Additionally, since this document falls under the guidance of the BCAP Final Programmatic EIS (PEIS), which was a broad national-level program document, CEQ guidance allows for “tiering.” CEQ guidance defines tiering as, “the coverage of general matters in broader EIS with subsequent narrower statements or environmental analyses incorporating by reference the general discussions and concentrating solely on the issues specific to the statement subsequently prepared (40 CFR 1508.28). The Draft EA provides a means for the public to voice any concerns they may have about the proposed BCAP project area.

The Farm Service Agency (FSA), on behalf of the Commodity Credit Corporation (CCC), invites comments on the Draft EA. We will consider comments that we receive by **09 May 2011**. Comments submitted after this date will be considered to the extent possible.

To comment on this Draft EA, please use one of the following methods:

- **Federal eRulemaking Portal:** Go to <http://www.regulations.gov>. Follow the online instructions for submitting comments.
- **E-Mail:** GiantMiscanthusEAComments@intenvsol.com.
- **Fax:** 972-562-7673 ATTN: Giant Miscanthus EA Comments.
- **Mail:** Giant Miscanthus EA Comments
Integrated Environmental Solutions, LLC
2150 S Central Expy Ste 110
McKinney, TX 75070
- **Hand Delivery or Courier:** Deliver comments to the above address.

Comments may be inspected in the Office of the Director, CEPD, FSA, USDA, Room 4709 South Building, Washington, D.C., between 8:00 a.m. and 4:30 p.m., Monday through Friday, except holidays. A copy of this notice is available through the FSA home page at <http://www.fsa.usda.gov/>.

For additional information, please contact:

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1 **EXECUTIVE SUMMARY**

2 INTRODUCTION AND BACKGROUND

3 The United States Department of Agriculture (USDA) Commodity Credit Corporation (CCC)
4 implements the Biomass Crop Assistance Program (BCAP) authorized by the Food,
5 Conservation, and Energy Act of 2008 (the 2008 Farm Bill). On October 27, 2010, the CCC
6 published the Record of Decision (ROD) for the BCAP Final Programmatic Environmental
7 Impact Statement (PEIS) and the BCAP Final Rule (7 Code of Federal Regulations [CFR]
8 Part 1450) in the Federal Register (FR 75:207, 65995-66007; 66202-66243). As part of the
9 mitigation measures detailed in the ROD, each project proposal is subject to a National
10 Environmental Policy Act (NEPA) (Public Law [PL] 91-190, 42 U.S. Code [USC] 4321 *et*
11 *seq.*) analysis prior to approval of the project area proposal. The initial environmental
12 evaluation of a project area proposal is developed through the completion of Forms BCAP-
13 19, BCAP-20, BCAP-21, and BCAP-22 and supporting information. After this initial
14 evaluation FSA can conclude that no additional environmental analyses are applicable due
15 to no potential for the proposed BCAP activity to significantly impact the environment or that
16 additional environmental analyses in the form of an environmental assessment (EA) or
17 environmental impact statement (EIS) are necessary, depending upon the potential level of
18 significance.

19 This Environmental Assessment (EA) analyzes the proposed establishment of BCAP project
20 areas supporting the proposed establishment and production of giant miscanthus hybrid
21 (*Miscanthus X giganteus*) by the Aloterra Energy LLC and MFA Oil Biomass Company LLC
22 (Project Sponsors) in Arkansas, Missouri, Ohio, and Pennsylvania, which is being completed
23 to meet the requirements of the NEPA environmental evaluation of the BCAP or to
24 determine if an EIS would be required.

25 PURPOSE AND NEED

26 The primary purpose of BCAP is to promote the cultivation of perennial bioenergy crops and
27 annual bioenergy crops that show exceptional promise for producing bioenergy or biofuels
28 that preserve natural resources and that are not primarily grown for food or animal feed.
29 The purpose of the Proposed Action is to support the establishment and production of giant
30 miscanthus as a crop for energy production to be grown by BCAP participants in the project
31 areas proposed in Arkansas, Missouri, Ohio, and Pennsylvania. The need for the Proposed

1 Action is to provide renewable biomass feedstock to a Biomass Conversion Facility (BCF)
2 for use in energy production with and potentially outside the immediate region(s).

3 ALTERNATIVES

4 As part of the BCAP Project Area Selection Process, the Project Sponsors develop a
5 proposal application for submittal to FSA. Prior to this submittal, the Project Sponsors have
6 likely determined the economic feasibility of their proposal, including developing alternatives
7 for location and crop species. The Project Sponsors developed selection criteria to meet the
8 overall purpose and need for the Proposed Action, the establishment and production of giant
9 miscanthus as a dedicated energy crop for energy production under the incentives of the
10 BCAP. As part of the alternatives development process the Project Sponsors analyzed both
11 alternative crops and alternative locations for the proposed project areas; however, each of
12 these was determined not to be feasible. As such, this EA is analyzing the implementation
13 of the Proposed Action or the selection of the No Action Alternative, that FSA would not
14 establish the proposed project areas supporting the establishment and production of giant
15 miscanthus.

16 PROPOSED ACTION

17 Aloterra Energy LLC and MFA Oil Biomass LLC (Project Sponsors) are proposing that FSA
18 establish BCAP project areas that support the establishment and production of giant
19 miscanthus on 50,000 acres per proposed project area (200,000 total acres) by 2014, with
20 crop longevity of 20 to 30 years. The acreage projected to be enrolled within the proposed
21 project areas are marginal croplands and pastureland. The proposed project areas are
22 located in four states in four distinct proposed project areas. Missouri contains two
23 proposed project areas; Columbia and Aurora. Arkansas contains one proposed project
24 area Paragould. Ohio and Pennsylvania contain the final proposed project area, Ashtabula.
25 Each proposed project area is named for the approximate location of the BCF that will be
26 utilized to process the giant miscanthus biomass into pellets to be shipped to other facilities
27 or users for use in bioenergy products. Each proposed project area was developed as an
28 approximate 50-mile radius from the approximate location of each BCF. The establishment
29 and production of giant miscanthus would begin with centralized propagation acres on each
30 farm, which would be distributed to plantation acres during the next growing season. During
31 this planting season (2011), this initial establishment would require a centralized location
32 within each proposed project area with center-pivot irrigation due to the timing of planting

1 and current climatic conditions occurring during this growing season. This centralized
 2 propagation area for the entire proposed project area would only occur the 2011 planting
 3 season; all other planting season would follow the on-farm model with the initial
 4 establishment of propagation acres, followed by plantation acres the following growing
 5 season. Equipment to be used to establish giant miscanthus would be modified equipment
 6 from existing perennial grass industries. Equipment used to harvest and bale giant
 7 miscanthus would be similar to existing types of agricultural machinery used for hay crops;
 8 however, they would need to be more heavy-duty due to the increased biomass amounts
 9 being harvested and baled. **Table ES-1** lists the proposed propagation and planting
 10 schedule within each of the proposed project areas, totaling 50,000 acres per proposed
 11 project area by 2014, which is the maximum planting goal under this action.

12 **Table ES-1. Proposed Giant Miscanthus Acres Added by Growing Season 2011-2014**

Project Area	2011	2012	2013	2014	Total Acres 2011-2014
	Propagation Acres Range	Total Giant Miscanthus Acres Added			
Ashtabula	50-300	2,275	13,500	35,000	50,000
Aurora	100-400	7,950	13,500	31,000	50,000
Columbia	100-300	6,450	13,500	33,000	50,000
Paragould	100-600	10,850	13,500	28,400	50,000

13 NOTE: 2011 is the only year that will have only propagation acres planted, total additional acreage per year
 14 includes both propagation acres and plantation acres (2012-2014)

15 ENVIRONMENTAL CONSEQUENCES

16 **Table ES-2** provides a tabular summary of the potential effects from both the Proposed
 17 Action and No Action Alternative. Implementing the Proposed Action would result in minor
 18 positive and negative effects to the local and regional area; however, many of these effects
 19 would be minimized through the use of the Mitigation and Monitoring Plan (MMP). FSA has
 20 a framework for defining the components of the MMP that will be required for this project,
 21 but has not yet finalized the plan to consider all public input on the draft EA prior to making a
 22 final plan recommendation.

23 The Proposed Action would result in additional diversified income for a participating
 24 producers, as well as technical assistance from the Project Sponsors in the production and
 25 harvesting of giant miscanthus. The Project Sponsors have proposed a BCF in each of the
 26 proposed project areas ensuring that producers will have a demand for their products. Also,
 27 ancillary agricultural services should expect an increase due to the Project Sponsors goal of
 28 primarily contracting idle acres and not active cropland. The Proposed Action would result
 29 in a changed local landscape with the addition of the giant miscanthus fields; however, most
 30

1 DATA GAPS IN CURRENT UNITED STATES ESTABLISHMENT AND PRODUCTION

2 Giant miscanthus is a new agronomic crop species in the United States, and also still
3 relatively new in Europe, where the oldest cultivation areas are approximately 30 years old
4 or less. The *Miscanthus* genus was introduced to the United States over 100 years ago in
5 ornamental plantings. Several universities (i.e., University of Illinois, Mississippi State
6 University, University of Wisconsin, Michigan State University, and the University of
7 Georgia) in the United States are currently cultivating giant miscanthus on a trial basis or
8 conducting research on giant miscanthus or the *Miscanthus* genus. Additionally, large-scale
9 acreages of giant miscanthus have not been cultivated in the United States; although
10 commercial production of giant miscanthus for bioenergy production in co-fired systems are
11 in the beginning stages in the United Kingdom. Given, that giant miscanthus has only been
12 grown in large-scale trials in Europe the data on giant miscanthus planting in the United
13 States is more limited in scope.

14 In light of the lack of data applicable to the proposed project areas, an adaptive MMP is
15 being developed, which will include best management practices (BMP) for the establishment
16 and production of giant miscanthus to ensure avoidance and minimization of potential
17 effects to the immediate environment and the larger landscape. The MMP will be a living
18 document that is highly dependent on routine monitoring of the fields to determine the
19 success of giant miscanthus plantings, its overall effects to the immediate environment, and
20 any potential effects to the larger landscape based on observation and measurement. This
21 document would contain information on appropriate and effective eradication methods that
22 would develop over time as new data become available. Likewise, other metrics or
23 observable measurements would adapt over time based on past observations, new
24 research findings, and new regulations.

25 The following information has been found to lack complete detail in relation to growth and
26 production of giant miscanthus in the United States.

- 27 · Potential effects to socioeconomics focused on the information provided in the pro
28 forma analyses of the Project Sponsors. Data from Europe indicates a high cost of
29 establishment due to the vegetative propagation of the species; however, the BCAP
30 combined with the model undertaken by the Project Sponsors addresses most of
31 these concerns, along with technical assistance to be provided to producers.

- 1 · Landscape scale analyses of giant miscanthus are generally lacking since there
2 have not been any commercial-scale field trials in the United States.
- 3 · Literature documenting the potential for invasiveness of the fertile species of the
4 *Miscanthus* genus has been discussed along with documentation supporting that
5 giant miscanthus should not be considered invasive due to its sterility and slow
6 rhizome spread within the United States.
- 7 · Literature discussing potential plant pests has been recently published relating to the
8 western corn root worm, several species, of aphids, and rust; those studies along
9 with recommendations have been included.
- 10 · There is little peer-reviewed literature concerning the effects of giant miscanthus
11 plantings on biological diversity in the United States; however, some specific studies
12 have been published in Europe. These studies primarily focused on bird species
13 with some small mammal observations. These studies also looked at young-aged
14 giant miscanthus stands, so there was little information available on biodiversity
15 found in mature stands.
- 16 · Information concerning the nutrient uptake, nutrient addition trials, and root structure
17 has been included to discuss the potential for soil erosion, soil organic matter, and
18 soil carbon sequestration based on the available literature.
- 19 · Literature concerning nutrient uptake, water use efficiency, and irrigation needs
20 during establishment has been discussed based on the available literature.
- 21

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ACRONYMS AND ABBREVIATIONS

AHIS	Animal and Plant Health Inspection Service
AOSCA	Association of Seed Certifying Agencies
ARS	Agricultural Research Service
BCAP	Biomass Crop Assistance Program
BCF	biomass conversion facilities
BMP	best management practice
C	carbon
CAA	Clean Air Act
CCC	Commodity Credit Corporation
CEQ	Council on Environmental Quality
cm	centimeter
CO	carbon monoxide
CREP	Conservation Reserve Enhancement Program
CRP	Conservation Reserve Program
CWA	Clean Water Act
EA	environmental assessment
EIA	Economic Impact Analysis
EIS	environmental impact statement
EO	Executive Order
EPA	U.S. Environmental Protection Agency
ERS	Economic Research Service
FONSI	finding of no significant impact
FSA	Farm Service Agency
g	gram
GHG	greenhouse gases
HEL	highly erodible lands
HILD	high-input low diversity
HUC	hydrologic unit
IPM	integrated pest management
kg	kilograms
kPA	kilo Pascal
LIHD	low-input high diversity

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LMM	Lower Missouri-Moreau
$\mu\text{g}/\text{m}^3$	micrograms per cubic meter
m	meter
m^2	square meter
MDNRAPCD	Missouri Department of Natural Resources Air Pollution Control Division
NAAQS	National Ambient Air Quality Standards
NEPA	National Environmental Policy Act
NO_2	nitrogen dioxide
NRCS	Natural Resource Conservation Service
OEPA	Ohio Environmental Protection Agency
OSIA	Ohio Seed Improvement Association
Pb	lead
PEIS	Programmatic Environmental Impact Statement
$\text{PM}_{2.5}$	particulate matter of less than 2.5 microns
PM_{10}	particulate matter of less than 10 microns
PPA	Plant Protection Act
QAP	Quality Assurance Program
RES	Renewable Energy Standard
ROD	Record of Decision
ROI	Region of Influence
SHPO	State Historical Preservation Offices
SO_2	sulfur dioxide
TSP	Technical Service Providers
USACE	United States Army Corp of Engineers
USCB	U.S. Census Bureau
USDA	United States Department of Agriculture
USFWS	U.S. Fish and Wildlife Service
USGS	United States Geological Survey
WRA	Weed Risk Assessment
WRP	Wetland Reserve Program

1

2

1 **1 PURPOSE AND NEED FOR THE PROPOSED ACTION**

2 1.1 INTRODUCTION AND BACKGROUND

3 The United States Department of Agriculture (USDA) Commodity Credit Corporation (CCC)
4 implements the Biomass Crop Assistance Program (BCAP) authorized by the Food,
5 Conservation, and Energy Act of 2008 (the 2008 Farm Bill). This legislation, which was
6 passed into law on June 18, 2008, creates the BCAP and authorizes the program through
7 September 30, 2012. BCAP is intended to assist agricultural and forest land owners and
8 operators with the establishment and production of eligible crops including woody biomass
9 in selected project areas for conversion to bioenergy, and the collection, harvest, storage,
10 and transportation of eligible material to designated biomass conversion facilities (BCF) that
11 produce or intending to produce heat, power, biobased products, or advanced biofuels. The
12 BCAP is administered by the Deputy Administrator for Farm Programs of the Farm Service
13 Agency (FSA) on behalf of the CCC with the support of other Federal and local agencies.
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18 As part of the mitigation measures detailed in the ROD, each project proposal is subject to a
19 National Environmental Policy Act (NEPA) (Public Law [PL] 91-190, 42 U.S. Code [USC]
20 4321 *et seq.*) analysis prior to approval of the project area proposal. The initial
21 environmental evaluation of a project area proposal is developed through the completion of
22 Forms BCAP-19, BCAP-20, BCAP-21, and BCAP-22 and supporting information. After this
23 initial evaluation FSA can conclude that no additional environmental analyses are applicable
24 due to no potential for the proposed BCAP activity to significantly impact the environment or
25 that additional environmental analyses in the form of an environmental assessment (EA) or
26 environmental impact statement (EIS) are necessary, depending upon the potential level of
27 significance.

28 This Environmental Assessment (EA) analyzes the proposed establishment of BCAP project
29 areas supporting the proposed establishment and production of giant miscanthus hybrid
30 (*Miscanthus X giganteus*) by the Aloterra Energy LLC and MFA Oil Biomass Company LLC
31 (Project Sponsors) in Arkansas, Missouri, Ohio, and Pennsylvania, which is being completed

1 to meet the requirements of the NEPA environmental evaluation of the BCAP or to
2 determine if an EIS would be required.

3 In 2008, the owners of Aloterra Energy LLC began laying the groundwork to expand their
4 fuel marketing, distribution, and logistics operations into the emerging biomass renewable
5 energy market. In 2010, Aloterra Energy's owners purchased a farm in Conneaut, Ohio and,
6 with the help of an enthusiastic community, planted stock giant miscanthus. During this
7 same period, Aloterra Energy secured the largest stock of giant miscanthus rhizomes in the
8 United States and combined that with specialized giant miscanthus rhizome harvesting and
9 planting equipment manufactured in the United States. Aloterra Energy's owners are now
10 leveraging four decades of commodities and energy experience to form a vertically
11 integrated energy supply chain, focused on giant miscanthus. Aloterra Energy's proposed
12 project area will provide farmers an energy crop rhizome source, harvesting and planting
13 equipment for the crop's rhizomes, specialty harvesting for the mature cane, processing
14 technology, and marketing services for the cooperative's biomass fuel.

15 Formed in 1929, MFA Oil Company is the largest farmer owned energy cooperative in the
16 State of Missouri. In 2008, MFA Oil began laying the groundwork to expand its energy
17 services into the emerging biomass renewable energy market. That initiative came to fruition
18 in 2010 as MFA Oil teamed up with Aloterra Energy LLC to form MFA Oil Biomass LLC to
19 lead the cooperative into the biomass energy field. MFA is leveraging its knowledge in
20 farming and in the energy markets to form a vertically integrated renewable energy supply
21 chain. MFA's proposed project area will provide farmers an energy crop source, harvesting
22 and planting equipment for the crop's rhizomes, specialty harvesting for the mature cane,
23 processing technology, and marketing services for the cooperative's biomass fuel.

24 1.2 USDA NEPA GUIDANCE/AUTHORITY

25 This EA is being prepared in accordance with the NEPA (PL 91-190, 42 USC 4321 *et seq.*);
26 implementing regulations adopted by the Council on Environmental Quality (CEQ) (40 CFR
27 1500-1508); and FSA implementing regulations, Environmental Quality and Related
28 Environmental Concerns – Compliance with NEPA (7 CFR 799). According to CEQ
29 guidance, an EA is a “concise document for which a Federal agency is responsible that
30 serves to (1) briefly provide sufficient evidence and analysis for determining whether to
31 prepare an EIS or a finding of no significant impact (FONSI) (40 CFR 1508.9).” Additionally,
32 since this document falls under the guidance of the BCAP Final PEIS, which was a broad
33 national-level program document, CEQ guidance allows for “tiering.” CEQ guidance defines

1 tiering as, “the coverage of general matters in broader EIS with subsequent narrower
2 statements or environmental analyses incorporating by reference the general discussions
3 and concentrating solely on the issues specific to the statement subsequently prepared
4 (40CFR 1508.28).

5 1.3 PURPOSE AND NEED FOR THE PROPOSED ACTION

6 The primary purpose of BCAP is to promote the cultivation of perennial bioenergy crops and
7 annual bioenergy crops that show exceptional promise for producing bioenergy or biofuels
8 that preserve natural resources and that are not primarily grown for food or animal feed.
9 The purpose of the Proposed Action is to support the establishment and production of giant
10 miscanthus as a crop for energy production to be grown by BCAP participants in the project
11 areas proposed in Arkansas, Missouri, Ohio, and Pennsylvania. The need for the Proposed
12 Action is to provide renewable biomass feedstock to a Biomass Conversion Facility (BCF)
13 for use in energy production with and potentially outside the immediate region(s).

14 1.4 ORGANIZATION OF THE DOCUMENT

15 This EA assesses the potential impacts of the Proposed Action and No Action Alternatives
16 on the potentially affected environmental and socioeconomic resources.

- 17 . **Section 1** provides background information relevant to the Proposed Action, and
18 discusses its purpose and need.
- 19 . **Section 2** describes the alternatives, including the Proposed Action, and compares
20 the alternatives.
- 21 . **Section 3** describes the baseline conditions (i.e., the conditions against which
22 potential impacts of the Proposed Action and alternatives are measured) for each of
23 the potentially affected resources.
- 24 . **Section 4** describes potential environmental consequences on these resources.
- 25 . **Section 5** includes analysis of cumulative impacts and irreversible and irretrievable
26 resource commitments.
- 27 . **Section 6** discusses mitigation measures.
- 28 . **Section 7** is a list of references cited in the EA.
- 29 . **Section 8** lists the preparers of this document.
- 30 . **Section 9** contains a list of persons and agencies receiving this document and
31 contacted during the preparation of this document.

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1 2 ALTERNATIVES INCLUDING THE PROPOSED ACTION

2 2.1 ALTERNATIVES DEVELOPMENT

3 As part of the BCAP Project Area Selection Process, the Project Sponsors develop a
4 proposal application for submittal to FSA. Prior to this submittal, the Project Sponsors have
5 likely determined the economic feasibility of their proposal, including developing alternatives
6 for location and crop species. The Project Sponsors developed selection criteria to meet the
7 overall purpose and need for the Proposed Action, the establishment and production of giant
8 miscanthus as a dedicated energy crop for energy production under the incentives of the
9 BCAP. As part of the alternatives development process the Project Sponsors analyzed both
10 alternative crops and alternative locations for the proposed project areas. The following
11 sections describe each of these processes that were under taken by the Project Sponsors
12 during their planning phases and why certain aspects were eliminated as unfeasible
13 alternatives.

14 2.1.1 Proposed Crop Alternatives – Alternatives Analyzed and Eliminated

15 The Project Sponsors utilized two primary criteria to determine the proposed crop
16 alternatives within the proposed project areas. These selection criteria included:

17 **(1) Potential Biomass Yield in Tonnage Produced per Acre** – This selection
18 criterion was closely tied to economic feasibility because obtaining a sufficient
19 annual harvest is necessary to make the proposed project economically viable for
20 the Project Sponsors. Prior to the passage of the 2008 Farm Bill, the Project
21 Sponsors were considering the results of a three-year study conducted by the Ohio
22 Seed Improvement Association (OSIA). When the 2008 Farm Bill was authorized,
23 the Project Sponsors felt the economic feasibility for United States markets had
24 reached the threshold necessary to make the proposed project viable. The Project
25 Sponsors were also concurrently reviewing data from the OSIA study that
26 evaluated the annual tonnage yield for the perennial grass giant reed (*Arundo*
27 *donax*) that is a native of Europe, several varieties of the perennial native
28 switchgrass (*Panicum virgatum* varieties), and the perennial hybrid grass native to
29 Asia, giant miscanthus. The results of the three-year study with harvesting
30 conducted between 2007 and 2010 indicated that giant miscanthus was the
31 superior biomass producer of the eight crops or varieties tested and provided
32 approximately 1.5 to two times more annual tonnage of biomass than switchgrass;

1 **(2) Potential for Invasiveness** – The Project Sponsors subsequently became a
2 member of the OSIA and worked with them as an independent, third party, to
3 develop a voluntary Quality Assurance Program (QAP) that included site visits at
4 their propagation locations, genetic tracing of their stock, and a records audit. In
5 their letter to the Project Sponsors dated March 4, 2010 that was submitted as part
6 of their BCAP application, OSIA concluded that the Project Sponsors proposed
7 giant miscanthus was a sterile triploid hybrid producing no viable seed at the
8 Conneaut, Ohio and Kansas propagation locations inspected. Furthermore, the
9 Project Sponsors' QAP was submitted to the Association of Official Seed Certifying
10 Agencies (AOSCA), which is the national authority for seed certification for
11 additional verification.

12 Other crop types were eliminated from detailed study within this EA due to the increased
13 potential for environmental impacts associated with additional land use or conversion for
14 less efficient species or hybrids, potential additional water supply or demand requirements
15 for propagation and planting purposes, potential impacts on water quantity due to continual
16 irrigation needs, potential water quality impacts due to higher nutrient requirements,
17 potentially higher air emissions of criteria pollutants and greenhouse gases (GHG) due to
18 additional transportation, harvesting (e.g., ethanol production typically uses multiple harvest
19 passes per field), and feedstock drying (e.g., associated with crop choices with more
20 moisture content when harvested) sources.

21 The Project Sponsors also considered the use of corn stover or residuals, which are heavily
22 used in the production of corn ethanol-based biofuels (e.g. included in the BCAP, but not as
23 an advanced biofuel). However, this option was not considered economically viable
24 because of the infrastructure required and time to acquire and construct this infrastructure,
25 which the Project Sponsors are not well positioned to obtain on an economically viable
26 basis. The presence of other established market competitors already producing corn
27 ethanol-based biofuels in the Midwest with multiple harvest passes per planted field that
28 have this infrastructure in place, is another reason that the corn option was considered but
29 not pursued.

30

1 2.1.2 Proposed Project Area Locations – Alternatives Analyzed and Eliminated

2 The Project Sponsors utilized several criteria to determine the proposed project locations.
3 These selection criteria included:

4 **(1) Regional Location** - The Midwest was selected because the growing
5 requirements of giant miscanthus include rainfall of generally more than 30 inches
6 per year and winter conditions that would trigger plant dormancy, generally less
7 than 32°F, usually associated with adequate snow cover to protect the rhizomes.
8 Additionally, the Project Sponsors also have a history within this region, which
9 provided familiarity with the region and the conditions, including climatic,
10 agricultural economy, use of renewable energy or the desire for the use of
11 renewable energy, and willingness to participate in the BCAP. Therefore, the
12 Project Sponsors considered Midwestern locations because this region provided
13 the only suitable match for the growing requirements of the proposed advanced
14 biofuels feedstock in the United States;

15 **(2) Availability of Adequate Rainfall to Support Planting Propagation Acres –**
16 More specific locations within the Midwest were selected through the second
17 selection criterion, adequate rainfall to primarily support planting of propagation
18 acres, but also to support the longer term growth of planted giant miscanthus after
19 propagation. As indicated above, a minimum of 30 inches per year of rainfall is
20 considered the minimum along with adequate snow cover to support this species.
21 Within the Midwest, the Project Sponsors selected the proposed project areas
22 because they all receive the minimum amount of rainfall;

23 **(3) Proximity of Infrastructure for Market Transportation** - The proposed project
24 areas adopted the model that the outside borders of the proposed project area
25 should be located no further than 50 miles from the BCF to reduce emissions and
26 transportation costs to make the effort economically feasible for the producers.
27 Therefore, the BCF locations were carefully chosen to be the center point of the
28 50-mile radius within each proposed project area and the BCF location must
29 include access to rail, highway, and be within reasonable distance of ports for
30 water connection. The proposed Ashtabula project area was selected due to the
31 established Aloterra Energy farm in Conneaut, Ashtabula County, Ohio which was
32 in proximity of the Port of Ashtabula and rail connections to local pellet markets.
33 The other proposed project areas were selected for their proximity to current

1 highway and rail transportation to support existing agricultural transport
2 mechanisms from cotton, corn, beans, and poultry farming;

3 **(4) Economic Feasibility** - The Project Sponsors used economic feasibility based on
4 the current dominant agricultural land use in the region and the value of that land
5 use in relation to potential yields for giant miscanthus payments under the BCAP.
6 For example, throughout large parts of all four states corn, beans, beef, and poultry
7 are the dominant agricultural products based on the return price for individual
8 producers.

9 As a result, the Project Sponsors selected individual proposed project areas in
10 those states where there was a large amount of marginal land not currently under
11 production in any of the dominant agricultural products to avoid competition
12 between a potentially more economically feasible option (e.g. the current
13 agricultural use) and what the Project Sponsors are proposing. Due to the higher
14 return on more arable land in conventional crops or livestock, the Project Sponsors
15 recognized the importance of targeting marginal croplands and current pastureland
16 where returns for participating producers would be higher than the existing land
17 use, which could encourage greater participation. Additionally, based on existing
18 research and internal economic analyses the Project Sponsors determined that
19 giant miscanthus could economically produce on smaller acreages, potentially
20 benefitting a larger group of producers.

21 In Arkansas, however; in response to specific requests from local participating
22 farmers, the Project Sponsors are proposing to use some lands that are currently
23 used for corn or beef but are more marginally productive. The request to plant
24 giant miscanthus is associated with the desire to reduce runoff from high input food
25 crops and to mitigate the unsustainable depletion of groundwater from current
26 farming practices, which could be creating additional costs to these producers;

27 **(5) Access to Local Markets** – The Project Sponsors decided that access to local
28 markets was key for developing relationships that would meet the need for future
29 renewable energy feedstocks. For example, the proposed Ashtabula project area
30 is within close proximity to the Port of Ashtabula and rail where the Project
31 Sponsors anticipate meeting the significant needs of the energy industry in Ohio
32 triggered by Renewable Energy Standard (RES) mandates. However, the
33 transporting of pellets to both the Canadian and European markets is a viable

1 economic option should biomass supplies exceed regional needs. In central
2 Missouri, the Project Sponsors anticipate providing their anticipated supply to the
3 City of Columbia, which passed a local RES for city-owned utilities, and the
4 University of Missouri, which is in the process of converting their coal-fired power
5 plant to either a partial co-firing or complete co-firing based on advanced biofuels
6 feedstocks. In southwestern Missouri, the Project Sponsors anticipate selling the
7 bulk of their pellet supply to regional poultry producers who primarily rely on
8 propane gas to heat their poultry producing facilities, but often alter their operations
9 if the price of propane gas rises beyond economic feasibility thresholds.

10 Other alternative locations were eliminated from detailed study within this EA due to the
11 increased potential for environmental impacts associated with increased transportation and
12 infrastructure impacts, increased air emissions including GHG and other criteria pollutants
13 regulated under the Clean Air Act (CAA), additional water demand requirements if a
14 suboptimal climate were chosen with insufficient water supply, additional water quality
15 impacts if a suboptimal site was chosen with additional nutrient demand that may affect
16 impaired waters under the Clean Water Act (CWA) in the region, and potential
17 socioeconomic impacts if a region with an economically superior crop alternative was
18 selected.

19 2.2 ALTERNATIVES TO BE ANALYZED

20 Alternatives considered to be reasonably expected to meet the purpose and need for action
21 include the Proposed Action. Even though the No Action Alternative would not meet the
22 purpose and need for the proposed action, it is included as the baseline for which the
23 Proposed Action is compared to determine the potential effects to the human and natural
24 environment and the potential significance of those effects, both positive and negative.

25 2.2.1 No Action Alternative

26 Under the No Action Alternative, that FSA would not establish the proposed project areas
27 supporting the establishment and production of giant miscanthus. This alternative would
28 leave existing agricultural production practices in place in the proposed project areas. This
29 alternative would not meet the goals and objectives of the BCAP, as these Project Sponsors
30 would not enter the voluntary program for the incentive to produce dedicated bioenergy
31 crops. Also, the No Action Alternative would not meet the purpose and need for the Action
32 as described in Section 1.3.

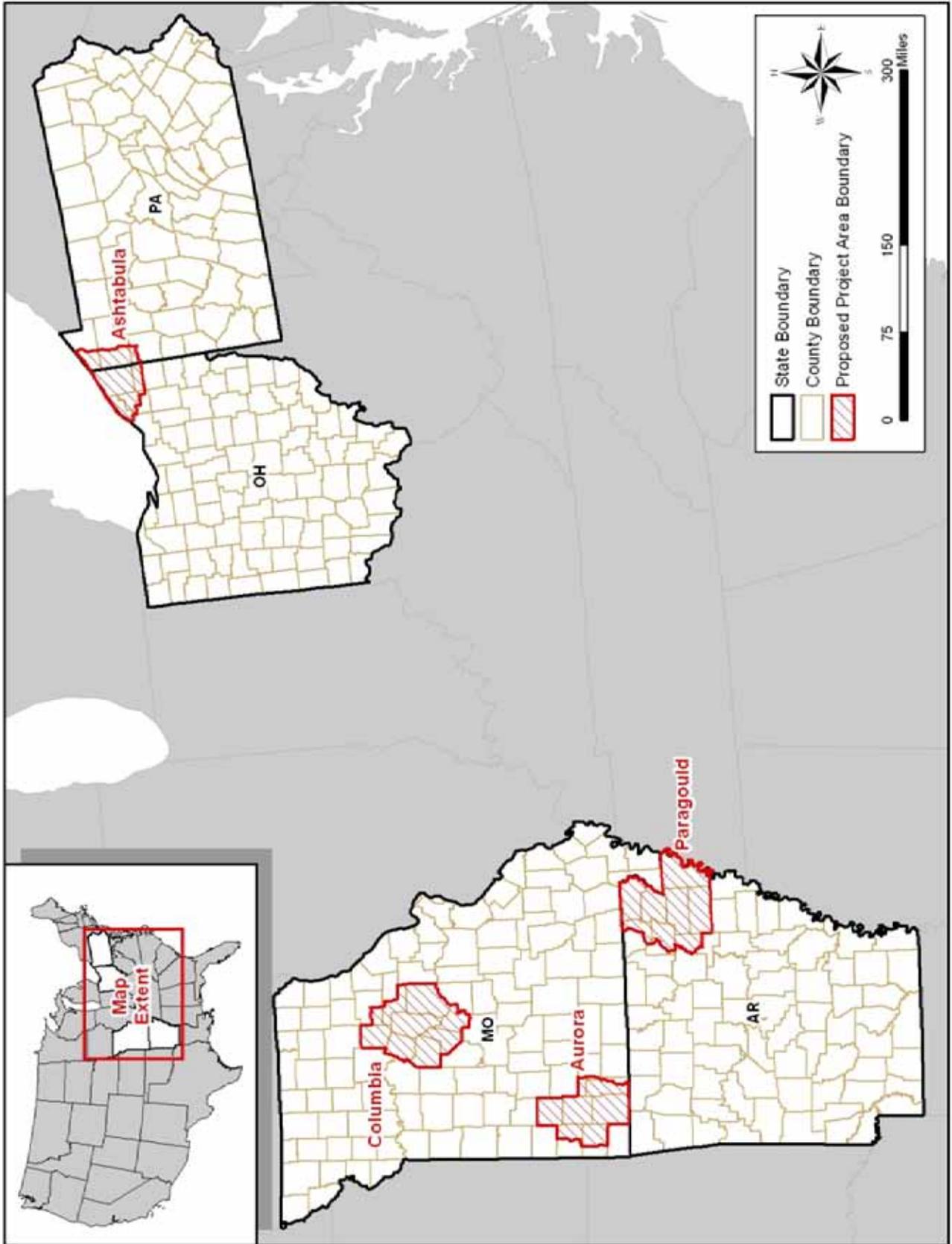
1 2.2.2 Proposed Action

2 Aloterra Energy LLC and MFA Oil Biomass LLC (Project Sponsors) are proposing that FSA
3 establish four separate BCAP project areas to establish and produce giant miscanthus on
4 50,000 acres per proposed project area (200,000 total acres) over the life of the project (20
5 years or longer). The acreage targeted for enrollment into the proposed project areas are
6 marginal croplands and current pastureland. The Project Sponsor defines marginal and idle
7 lands as the following:

- 8 · Marginal – This refers to the productivity status of the land due to economics,
9 geographic locations, topography, or other site conditions that render production of
10 high value food crops such as corn and soybeans not viable.
- 11 · Idle – Land not currently being cropped.

12 The proposed project areas are located in four states in four distinct proposed project areas
13 (**Figure 2-1**). Missouri contains two proposed project areas; Columbia and Aurora.
14 Arkansas contains one proposed project area Paragould. Ohio and Pennsylvania contain
15 the final proposed project area, Ashtabula. The Project Sponsors have been in discussions
16 with producers to ensure the economic feasibility of the project proposal to FSA; however,
17 no producers have been asked to provide commitments to the Project Sponsors or have
18 entered into a discussion with the FSA to become BCAP participating producers. As such,
19 the proposed project areas have some approximate locations of acreage to be included
20 within the first growing season, but those acres are not committed; therefore, the level on
21 analysis for this EA is based at the combined county proposed project area level. Each
22 proposed project area is named for the approximate location of the BCF that will be utilized
23 to process the giant miscanthus biomass into pellets to be shipped to other facilities or users
24 for use in bioenergy products. Each proposed project area was developed as an
25 approximate 50-mile radius from the approximate location of each BCF. This 50-mile radius
26 was developed based on the generalized research findings (as detailed in the BCAP Final
27 PEIS) that 50-miles was generally considered to be the maximum distance biomass
28 feedstocks could be transported to a BCF and make the BCF economically viable. Project
29 acres have been determined to be potentially located anywhere within the 50-mile radius
30 developed from the proposed BCF located city.

31



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Figure 2-1. Proposed Project Area Locations.

1 The Project Sponsors reserve the right to decline any acres within the eligible project area
2 that the Project Sponsors, the FSA, or the FSA technical partners' determine cannot
3 produce giant miscanthus effectively without substantial environmental effects. This would
4 be determined through one of the following: the Project Sponsors' initial site evaluations, the
5 environmental screening process for each participating contract, or through the conservation
6 or forest stewardship planning processes. The environmental screening process for each
7 project proposal begins with the completion of Form BCAP-22 Environmental Screening for
8 the Project Proposal. The conservation planning process for each participating producer
9 includes the completion of the Natural Resources Conservation Service (NRCS) Form CPA-
10 052 with the assistance of either NRCS field personnel or a certified technical service
11 provider (TSP).

12 Additionally, per the BCAP Final PEIS and BCAP Final Rule, the collection, harvest,
13 storage, and transportation of biomass from the proposed project areas to the BCF are
14 included within the provisions of the BCAP Matching Payments Program; therefore, those
15 activities are not being analyzed as part of the Proposed Action (BCAP Final PEIS Chapter
16 1.3.2, page 1-6). The Matching Payment Program was determined not to be a major
17 Federal action per the NEPA definition since (1) there was no discretionary authority to
18 implement the program terms; it was implemented per the direct language of the 2008 Farm
19 Bill and (2) that the materials collected during the Matching Payment Program were currently
20 being utilized in the marketplace for a similar, if not the same, purpose.

21 *2.2.2.1 Methods for Establishment and Production of Giant Miscanthus*

22 The establishment and production of giant miscanthus (**Figure 2-2**) would begin with
23 centralized propagation acres on each farm. Rhizomes from the propagation acres would
24 be distributed to plantation acres during the next growing season. During this planting
25 season (2011) only, this initial establishment would require a centralized location within each
26 proposed project area with center-pivot irrigation due to the timing of late in the growing
27 season. This centralized propagation area for the entire proposed project area would only
28 occur this planting season; all other planting seasons would follow the on-farm model with
29 the initial establishment of propagation acres, followed by plantation acres the following
30 growing season, both without subsequent irrigation beyond 2011.



Figure 2-2. Giant Miscanthus.

Giant miscanthus is a triploid hybrid perennial warm-season grass developed through the crossing of *Miscanthus sinensis* (diploid species) with *M. sacchiflorus* (tetraploid species), both of which are native to Southeast Asia. One species, *Miscanthus sinensis* was introduced to the United States, as an ornamental; other species are not frequently being used, including varieties of giant miscanthus, which is currently being developed as a biofuel feedstock. Yields in North American research trials have reached 17 dry tons per acre per year with minimal inputs. The species is a sterile hybrid which does not produce viable seed and is therefore propagated vegetatively by rhizome division. Planting

equipment for Bermudagrass (*Cynodon* spp) or specialty vegetable crops has been used to successfully establish giant miscanthus in Midwestern United States. Harvesting is done in a manner similar to traditional hay crops, but the equipment must be able to handle high-yield crops. **Table 2-1** summarizes best practices for the establishment and management of giant miscanthus.

At the time of planting, rhizomes should be dormant. Viable rhizomes are firm, tan in color, weigh 1.0 to 1.5 ounces, and have at least one visible bud. Soil moisture is a key to establishment and supplemental irrigation in the first growing season is encouraged, but not required. Fertilizer should not be applied in the first two growing seasons, unless planted on in very poor soil, indicating one that lacks sufficient soil nutrients for crop growth or is a soil type that readily leaches nutrients (e.g., high sand content). In research trials, giant miscanthus has shown tolerance to common maize (corn) herbicides, Harness (Acteochlor) and Harness XTRA (Acteochlor + Atrazine) are currently the only herbicides labeled for use in giant miscanthus. A complete kill of any existing vegetation must be completed before the establishment of the crop. Stems of giant miscanthus can be ½-inch in diameter, 12 feet tall and as dense as 10 stems per square foot.

1 **Table 2-1. Proposed Establishment and Production Methods for Giant Miscanthus**

Former Land Use: Traditional Crops	Former Land Use: Currently Idle or Pasture
Crop Establishment Year One	
Deep tillage in Fall or early Spring with chisel plow.	Perform burn-down using one application of non-selective herbicide.
Tillage immediately prior to planting with disk or soil finisher to ensure fine seedbed.	Deep tillage in Fall or early Spring with chisel plow. Tillage with disk to break soil clods.
Plant rhizomes at depth of 4 inches and density of 6,000 per acre. A post-planting roller may be required to ensure solid contact between soil and rhizome.	Tillage immediately prior to planting with disk or soil finisher to ensure fine seedbed.
Apply Harness© or Harness XTRA© herbicide at label rate, prior to emergence of weeds. A second application may be made if weeds emerge.	Plant rhizomes at depth of 4 inches and density of 6,000 per acre. A post-planting roller may be required to ensure solid contact between soil and rhizome.
Mow biomass in late winter/early spring.	Apply Harness© or Harness XTRA© herbicide at label rate, prior to emergence of weeds. A second application may be made if weeds emerge.
	Mow biomass in late winter/early spring.
Crop Establishment Year Two	
Apply Harness© or Harness XTRA© herbicide at label rate, prior to emergence of weeds. A second application may be made if weeds emerge.	
Mow, rake, and bale biomass in late Fall/early Spring, prior to emergence of new shoots.	
Crop Maintenance (Years 3-15)	
Fertilize with Nitrogen (8 lbs. per dry ton of biomass), Phosphorus (1.5 lbs. per dry ton of biomass), and Potassium (8 lbs. per dry ton of biomass)	
Harvest annually, from December to March, using equipment such as a mower/conditioner and large square baler.	
Crop Removal	
Following final biomass harvest, deep tillage with plow to break apart rhizome mass. Tillage, as necessary, to break rhizomes and soil clods.	
Plant glyphosate tolerant crop and apply glyphosate during growing season when giant miscanthus shoots appear.	

2 Harvesting equipment must be able to handle this high yield crop. Biomass harvest should
 3 not occur until after first frost when nutrients have been translocated from the stem to
 4 rhizome. For the 2012 growing season, live rhizomes would be transported from the
 5 centralized propagation acres to the plantation acres within each proposed project area in
 6 bags on pallets contained within enclosed, refrigerated trucks similar to the standard
 7 process used to transport live plant materials long distances. For the 2013 growing, live
 8 rhizomes would be transported from on-farm propagation acres to on-farm plantation acres,
 9 there would not be any long distance transport of live plant materials off farms.

10 Glyphosate and traditional tillage have been found to be effect eradication methods for giant
 11 miscanthus though it may require more than one growing season for complete eradication
 12 (Caslin et al. 2010, Anderson et al. 2009, Anderson et al. 2011). Caslin et al. (2010)
 13 recommend an application of glyphosate after emergence followed by tillage. Anderson et

1 al. (2009) recommend a tillage depth of at least 10 centimeters to remove any living
 2 rhizomes after herbicide treatment.

3 *2.2.2.2 Ashtabula Proposed Project Area*

4 For the spring of 2011, the Project Sponsors have obtained initial commitments from farmers
 5 to plant between 50 to 300 propagation acres of giant miscanthus, which will be replanted
 6 into plantation acres in 2012. A *propagation* acre is planted densely in order to quickly
 7 generate rhizomes the following year which are then spread to cover additional acres. A
 8 *plantation* acre is planted less densely and is intended to be used to harvest giant
 9 miscanthus for biomass. The Project Sponsors will scale up to 50,000 acres of giant
 10 miscanthus by 2014, which will enable the Project Sponsors' conversion facility to process
 11 600,000 tons of biomass each year (**Tables 2-2 and 2-3**). The Project Sponsors have a
 12 small scale pellet mill in operation. This conversion facility has existing pelletizing
 13 technology that is energy efficient, mobile, easy to maintain, and able to be scaled up by
 14 combining smaller units using one conveyor and control system. As the economic feasibility
 15 establishes, scalability greatly increases the probability of success as expenditures will meet
 16 developing tonnage needs. Pellet markets are diverse and are strong both inside and
 17 outside of the United States. To that point; the Project Sponsors have giant miscanthus
 18 contracts with a large biomass aggregator and a local residential pellet distributor.

19 **Table 2-2. Proposed Giant Miscanthus Acres Added by Growing Season 2011-2014**

Project Area	2011	2012	2013	2014	Total Acres 2011-2014
	Propagation Acres Range	Total Giant Miscanthus Acres Added			
Ashtabula	50-300	2,275	13,500	35,000	50,000
Aurora	100-400	7,950	13,500	31,000	50,000
Columbia	100-300	6,450	13,500	33,000	50,000
Paragould	100-600	10,850	13,500	28,400	50,000

20 NOTE: 2011 is the only year that will have only propagation acres planted, total additional acreage per year
 21 includes both propagation acres and plantation acres (2012-2014).

22 Source: Confidential Application for Proposed BCAP Project Areas, 2011

23 **Table 2-3. Estimated Biomass Tonnage by Production Year 2013-2017**

Project Area	2013-2014	2014-2015	2015-2016	2016-2017
	Total Biomass Tonnage Processed			
Ashtabula	12,000	102,000	309,000	600,000
Aurora	42,000	156,000	414,000	600,000
Columbia	32,000	132,000	402,000	600,000
Paragould	57,600	187,200	429,600	600,000

24 Source: Confidential Application for Proposed BCAP Project Areas, 2011

1 2.2.2.3 *Aurora Proposed Project Area*

2 In the spring of 2011, the Project Sponsors have obtained initial commitments from farmers
3 to plant between 100 to 400 propagation acres of giant miscanthus, which will be replanted
4 into plantation acres in 2012. MFA Oil Biomass will utilize its 40,000 cooperative members to
5 scale up to 50,000 acres of giant miscanthus by 2014, which will enable the Project
6 Sponsors' conversion facility to process 600,000 tons of biomass each year. The Project
7 Sponsors' conversion facility is utilizing existing pelletizing technology that is energy
8 efficient, mobile, flexible in maintenance and product, and able to be scaled by combining
9 smaller units using one conveyor and control system. As the economic feasibility
10 establishes, scalability greatly increases the probability of success as expenditures will meet
11 developing tonnage needs and pellet markets already exist, are diverse, and are inside and
12 outside of the United States. To that point, the Project Sponsors have giant miscanthus
13 tonnage contracts with farmers with commercial heating needs, and large scale aggregators
14 of biomass.

15 2.2.2.4 *Columbia Proposed Project Area*

16 For the spring of 2011, the Project Sponsors have obtained initial commitments from farmers
17 to plant between 100 to 300 propagation acres of giant miscanthus, which will be replanted
18 into plantation acres in 2012. MFA Oil Biomass will utilize its 40,000 cooperative members
19 to scale up to 50,000 acres of giant miscanthus by 2014, which will enable the Project
20 Sponsors' conversion facility to process 600,000 tons of biomass each year. The Project
21 Sponsors' conversion facility is utilizing existing pelletizing technology that is energy
22 efficient, mobile, flexible in maintenance and product, and able to be scaled by combining
23 smaller units using one conveyor and control system. As the economic feasibility
24 establishes, scalability greatly increases the probability of success as expenditures will meet
25 developing tonnage needs and pellet markets already exist, are diverse, and are inside and
26 outside of the United States. To that point, the Project Sponsors have giant miscanthus
27 tonnage contracts with farmers with commercial heating needs, and large scale aggregators
28 of biomass.

29 2.2.2.5 *Paragould Proposed Project Area*

30 In the spring of 2011, the Project Sponsors have obtained initial commitments from farmers
31 to plant between 100 to 600 propagation acres of giant miscanthus, which will be replanted
32 into plantation acres in 2012. MFA Oil Biomass will utilize its 40,000 cooperative members

1 to scale up to 50,000 acres of miscanthus by 2014, which will enable the Project Sponsors'
2 conversion facility to process 600,000 tons of biomass each year. The Project Sponsors'
3 conversion facility is utilizing existing pelletizing technology that is energy efficient, mobile,
4 flexible in maintenance and product, and able to be scaled by combining smaller units using
5 one conveyor and control system. As the economic feasibility establishes, scalability greatly
6 increases the probability of success as expenditures will meet developing tonnage needs
7 and pellet markets already exist, are diverse, and are inside and outside of the United
8 States. To that point, the Project Sponsors have giant miscanthus tonnage contracts with
9 farmers with commercial heating needs, and large scale aggregators of biomass.

10 2.3 RESOURCES CONSIDERED BUT ELIMINATED FROM DETAILED ANALYSIS

11 As mentioned previously, this EA is being tiered from the BCAP Final PEIS, as such certain
12 resource areas are being excluded from this analysis consistent with the BCAP Final PEIS,
13 due to little or no affects to these resource areas due to their absence within the proposed
14 project areas or limitations on effects by program guidelines. Those resources areas being
15 excluded from this analysis include:

- 16 · **Wetlands** – were eliminated from detailed analysis in this EA since the conversion of
17 wetland is prohibited under BCAP;
- 18 · **Floodplains** – were eliminated from detailed analysis in this EA, since there is little
19 potential for effect from agricultural production in floodplains;
- 20 · **Regulated Coastal Zones** – were eliminated from detailed analysis in this EA, since
21 the proposed project areas are not located within any coastal areas or managed
22 coastal zones;
- 23 · **Prime and Unique Farmland** – were eliminated from detailed analysis in this EA,
24 since they are exempt from coordination with the NRCS due to the continued
25 agricultural production of these areas rather than conversion into other land uses;
- 26 · **Environmental Justice** – was eliminated from detailed analysis in this EA, since a
27 determination at the programmatic level was undertaken in the BCAP Final PEIS and
28 it was found to not result in any disproportionate effects to minority or low-income
29 populations;
- 30 · **Cultural Resources** – was eliminated from detailed analysis in this EA, since this is
31 a site specific issue and will be addressed during the completion of the

1 environmental evaluation as part of the conservation or forest stewardship planning
2 requirement for each individual producer BCAP contract;

- 3 • **Noise** – was eliminated from detailed analysis in this EA, since the effects would be
4 minor, only temporarily occurring during activities, and would be similar to agricultural
5 activities currently taking place within the proposed project areas.

6 Additionally, other resources that were analyzed within the BCAP Final PEIS and are being
7 eliminated in this EA due to the minor and insubstantial effects that could occur from the
8 implementation of the Proposed Action or No Action Alternative include:

- 9 • **Air Quality** – was eliminated from detailed analysis in this EA due to the similarity
10 between the proposed activities within each of the proposed project areas and
11 existing agricultural activities within those areas. All counties located within the
12 proposed project areas are rural or semi-rural and the majority of the land use in
13 these counties is agriculture. As such, the additional agricultural use anticipated to
14 be produced should not introduce any additional significant emissions. As such, the
15 project is not expected to significantly impact the air quality in the proposed project
16 areas. However, a quick analysis of the attainment status based on the National
17 Ambient Air Quality Standards (NAAQS) was conducted for each county within the
18 proposed project areas. Pennsylvania has designations for the following criteria
19 pollutants: carbon monoxide (CO), particulate matter (PM₁₀, PM_{2.5}), 1-hour ozone, 8-
20 hour ozone, and sulfur dioxide (SO₂). All counties in the proposed project area are
21 designated as in attainment for all criteria pollutants. Missouri has designations for
22 the following criteria pollutants: lead (Pb), 8-hour ozone, and PM_{2.5}. According to
23 Missouri Department of Natural Resources Air Pollution Control Division
24 (MDNRAPCD), SO₂ designations are being released within the next month. All
25 counties in the proposed project areas are designated as in attainment for all criteria
26 pollutants including SO₂. Arkansas has designations for the following criteria
27 pollutants: Pb, SO₂, (nitrogen dioxide) NO₂, CO, PM₁₀, and PM_{2.5}. All counties in the
28 proposed project area are designated as in attainment for all criteria pollutants.

29 Ohio has designations for the following criteria pollutants: CO, Pb, NO₂, PM₁₀ and
30 PM_{2.5}, 1-hour ozone, and 8-hour ozone. All Ohio counties in the proposed project
31 area were designated as in attainment for 1-hour and 8-hour ozone, PM₁₀, Pb, NO₂,
32 and CO. Geauga and Trumbull counties are designated as in attainment for PM_{2.5}.
33 However, Lake County is designated as in full non-attainment for PM_{2.5} and

1 Ashtabula County as partial non-attainment for PM_{2.5}. Lake County and Ashtabula
2 County are part of the Cleveland-Akron-Lorain Air Quality Control Region (AQCR)
3 174. PM_{2.5} pollutants are considered fine particles being less than 2.5 micrometers
4 in diameter. These particles are so small they can be detected only with an electron
5 microscope. Sources of fine particles include all types of combustion, including
6 motor vehicles, power plants, residential wood burning, forest fires, agricultural
7 burning, and some industrial processes (U.S. Environmental Protection Agency
8 [EPA] 2011). The 2005 Emissions Inventory for Ohio (EPA 2006) indicates that Lake
9 County had 3,310 tons per year (tpy) of PM_{2.5} emissions with electric generating
10 units accounting for greater than 80 percent of the pollutant load, non-road emissions
11 (e.g., diesel engines from construction and agricultural equipment) accounted for
12 approximately 6.6 percent of pollutant load. In Ashtabula County 1,407 tpy were
13 monitored in 2005, with 27.1 percent generated from non-road emissions, other
14 stationary sources accounted for 62 percent of the pollutant load. The Ohio
15 Environmental Protection Agency (OEPA) has requested a Clean Data assessment
16 from the EPA to remove the 1997 PM_{2.5} nonattainment status for counties in Ohio
17 (OEPA 2010). The OEPA provided monitoring data from the Lake County air quality
18 monitoring station that indicated that the three-year average was 11.9 micrograms
19 per cubic meter of air ($\mu\text{g}/\text{m}^3$), which is below the 15 $\mu\text{g}/\text{m}^3$ primary NAAQS
20 standard. There are no monitoring stations located in Ashtabula County. Overall, it
21 would be anticipated that agricultural equipment necessary for the establishment,
22 harvesting, and transportation of giant miscanthus would provide a minimum amount
23 of the PM_{2.5} particulate load within these two counties based on the high level of
24 electric generating units in Lake County and the proximity to the Cleveland, Ohio
25 metropolitan area.

26 • **Recreation** – was eliminated from detailed analysis in this EA, since the effect to
27 outdoor recreation was determined to be minor, on the whole, from the BCAP Final
28 PEIS and would be site-specific based on the practices of the individual BCAP
29 contract producers.

30

1 2.4 **COMPARISONS OF THE ALTERNATIVES**

2 **Table 2-4** provides a tabular summary of the potential effects from both the Proposed Action
 3 and No Action Alternative. As described previously, the No Action Alternative would not
 4 meet the purpose and need as described, but is the baseline to which the Proposed Action
 5 is compared to determine effects to the analyzed environmental resource areas.

6 **Table 2-4. Comparison of the Alternatives**

Resource Area	Proposed Action	No Action Alternative
Socioeconomics	+ minor	0
Land Use	- minor	0
Biological Resources		
Vegetation	- minor	0
Wildlife	- minor	0
Protected Species	0	0
Soil Resources	+ minor (primarily during establishment)	0/- minor
Water Quality/Quantity		
Water Quality	+ minor	0
Water Quantity	+/- minor	0

7 Note:
 8 + =positive - =negative 0 =neutral

9

1 **3 AFFECTED ENVIRONMENT (BY RESOURCE AREA)**

2 3.1 SOCIOECONOMICS

3 3.1.1 Definition of the Resource

4 Socioeconomic analyses generally include detailed investigations of the prevailing
5 population, income, employment, and housing conditions of a community or Region of
6 Influence (ROI). The socioeconomic conditions of a ROI could be affected by changes in
7 the rate of population growth, changes in the demographic characteristics of a ROI, or
8 changes in employment within the ROI caused by the implementation of the proposed
9 action.

10 Socioeconomic resources within this document include general agricultural characteristics
11 associated with number of farms, acres of primary field crops, and revenues generated from
12 primary field crops. Additionally, a brief analysis of rural population trends is discussed.

13 3.1.2 Existing Conditions

14 3.1.2.1 *Number of Farms and Land in Farms*

15 From 1997 to 2007, the number of farms in the United States declined 0.5 percent (USDA
16 2009b). Most farm categories declined from 1997 to 2007, with the number of acres in
17 farms declining 3.4 percent, the average size of farms declining by 3.0 percent, the amount
18 of cropland declining by 8.7 percent, and the amount of harvested cropland acreage
19 declining by 2.9 percent (*Ibid*). The average market value of land and buildings increased
20 approximately 90.2 percent for the average farm and approximately 95.7 for the average
21 acre (*Ibid*). Farm production expenses also showed an increase of approximately 52.8
22 percent over the decade. When compared by type of farm, the largest number of farms in
23 the United States falls within the small family farm – residential or lifestyle farm. For the
24 majority, the largest number of farms in the proposed project areas fall within the small
25 family farm – residential or lifestyle farm (**Table 3-1**).

26

1

Table 3-1. Number of Farms by Farm Typology, 2007

Location	Item	Total	Small Family Farms				Large family	Very large family	Non-family	
			Limited resource	Retirement	Residential/lifestyle	Farming occupation/lower sales				Farming occupation/higher sales
Arkansas										
Arkansas	Number	49,346	7,581	9,932	18,434	4,797	953	1,727	4,135	1,787
	%	100	15	20	37	10	2	3	8	4
Clay	Number	731	104	127	208	78	54	37	88	35
	%	100	14	17	28	11	7	5	12	5
Craighead	Number	1,191	56	253	111	34	38	545	110	44
	%	100	5	21	9	3	3	46	9	4
Greene	Number	770	93	164	290	79	26	34	63	21
	%	100	12	21	38	10	3	4	8	3
Jackson	Number	445	34	59	134	43	39	50	49	37
	%	100	8	13	30	10	9	11	11	8
Lawrence	Number	592	67	102	195	74	29	39	58	28
	%	100	11	17	33	13	5	7	10	5
Mississippi	Number	369	25	31	78	36	15	43	121	20
	%	100	7	8	21	10	4	12	33	5
Poinsett	Number	418	27	40	88	43	11	62	102	45
	%	100	6	10	21	10	3	15	24	11
Randolph	Number	766	149	135	340	69	8	12	42	11
	%	100	19	18	44	9	1	2	5	1
Missouri										
Missouri	Number	108,098	15,785	23,491	42,987	12,525	3,931	2,810	2,861	3,708
	%	100	15	22	40	12	4	3	3	3
Boone	Number	1,322	180	264	648	112	20	23	12	63
	%	100	14	20	49	8	2	2	1	5
Callaway	Number	1,503	198	374	642	158	29	22	25	55
	%	100	13	25	43	11	2	1	2	4
Cole	Number	1,103	163	287	503	95	20	11	7	17
	%	100	15	26	46	9	2	1	1	2
Cooper	Number	942	110	175	363	114	40	53	34	53
	%	100	12	19	39	12	4	6	4	6
Howard	Number	867	101	175	373	100	46	26	13	33
	%	100	12	20	43	12	5	3	1	4
Moniteau	Number	1,138	136	242	477	130	44	25	47	37
	%	100	12	21	42	11	4	2	4	3
Randolph	Number	1,000	161	232	448	82	23	7	14	33
	%	100	16	23	45	8	2	1	1	3
Audrain	Number	1,102	96	198	386	157	89	80	57	39
	%	100	9	18	35	14	8	7	5	4
Monroe	Number	1,036	126	236	402	117	43	28	34	50
	%	100	12	23	39	11	4	3	3	5
Barry	Number	1,606	239	303	620	174	32	22	165	51
	%	100	15	19	39	11	2	1	10	3
Christian	Number	1,265	236	311	541	106	22	10	7	32
	%	100	19	25	43	8	2	1	1	3
Dade	Number	883	124	195	343	129	31	17	21	23
	%	100	14	22	39	15	4	2	2	3
Jasper	Number	1,369	207	302	546	177	48	14	35	40
	%	100	15	22	40	13	4	1	3	3
Lawrence	Number	1,873	275	343	802	261	60	24	48	60
	%	100	15	18	43	14	3	1	3	3
Newton	Number	1,590	244	378	643	168	26	12	84	35
	%	100	15	24	40	11	2	1	5	2
Stone	Number	753	125	147	349	90	10	8	8	16

Location	Item	Total	Small Family Farms				Large family	Very large family	Non-family	
			Limited resource	Retirement	Residential/lifestyle	Farming occupation/lower sales				Farming occupation/higher sales
	%	100	17	20	46	12	1	1	2	
Ohio										
Ohio	Number	75,861	9,670	15,071	30,434	8,989	3,556	3,087	2,781	2,273
	%	100	13	20	40	12	5	4	4	3
Ashtabula	Number	1,127	193	258	381	182	43	27	19	24
	%	100	17	23	34	16	4	2	2	2
Geauga	Number	888	152	142	326	202	16	14	7	29
	%	100	17	16	37	23	2	2	1	3
Lake	Number	259	47	47	78	33	11	7	12	24
	%	100	18	18	30	13	4	3	5	9
Trumbull	Number	970	170	232	348	127	33	22	9	29
	%	100	18	24	36	13	3	2	1	3
Pennsylvania										
Pennsylvania	Number	63,163	10,230	11,755	22,563	7,533	4,644	2,589	2,003	1,846
	%	100	16	19	36	12	7	4	3	3
Crawford	Number	1,468	274	249	514	231	90	65	17	28
	%	100	19	17	35	16	6	4	1	2
Erie	Number	1,609	278	386	604	158	84	38	18	43
	%	100	17	24	38	10	5	2	1	3
Mercer	Number	1,210	216	253	421	166	76	33	20	25
	%	100	18	21	35	14	6	3	2	2

1 Source: USDA, 2009

2 *3.1.2.2 Primary Field Crops*

3 The 2003 National Resources Inventory indicates that approximately 368 million acres
 4 within the United States is cultivated cropland and 58 million acres is uncultivated cropland.
 5 In 1992, those figures were 334 million acres of cultivated cropland and 47 million acres of
 6 uncultivated cropland. **Table 3-2** illustrates the amount of acreage planted of select primary
 7 field crops in 2010, along with harvested acres of those crops, and total production of the
 8 crops (USDA 2009). As shown in the table, a majority of the counties had corn (grain) and
 9 soybean planted, harvested and production in 2010.

10

1
2**Table 3-2. Planted Acres, Harvested Acres, and Production of Select Field Crops in the Project Counties (2010).**

Area	Crop Type	Planted Acres	Harvested Acres	Production
Arkansas				
Arkansas State Totals	Corn (Grain)	390,000	380,000	57,000,000
	Cotton, Upland (2008)	620,000	615,000	1,296,000
	Sorghum (Grain)	40,000	35,000	2,695,000
	Rice All (2008)	1,401,000	1,395,000	92,938,000
	Soybeans	3,190,000	3,150,000	110,250,000
	Wheat All (2008)	1,070,000	980,000	55,860,000
Clay	Corn (Grain)	23,600	23,500	3,666,000
	Cotton Upland, All (2008)	28,500	28,400	60,500
	Rice All (2008)	76,200	75,300	5,208,100
	Soybeans	103,500	103,000	3,900,000
	Wheat, All (2008)	20,000	17,000	765,000
Craighead	Corn (Grain)	20,200	20,200	3,426,000
	Cotton, Upland (2008)	73,200	72,900	154,000
	Rice All (2008)	79,000	78,500	5,385,100
	Soybeans	105,500	102,700	3,976,000
	Wheat All (2008)	25,000	23,000	1,220,000
Greene	Corn (Grain)	11,100	11,000	1,749,000
	Cotton, Upland (2008)	8,500	8,400	17,500
	Rice All (2008)	80,500	79,900	5,446,300
	Soybeans	76,400	75,400	2,405,000
	Wheat All (2008)	19,000	18,000	850,000
Jackson	Corn (Grain)	7,900	7,800	1,170,000
	Rice All (2008)	95,000	93,600	6,229,800
	Soybeans	129,000	124,500	3,104,000
	Wheat All (2008)	57,000	52,000	2,330,000
Lawrence	Corn (Grain)	1,800	1,800	288,000
	Sorghum (Grain)	1,200	1,000	30,000
	Rice All (2008)	99,000	98,500	6,087,300
	Soybeans	65,100	63,900	1,815,000
Mississippi	Corn (Grain)	19,300	18,900	3,137,000
	Cotton, Upland (2008)	179,500	177,800	371,200
	Sorghum (Grain)	1,200	1,100	62,000
	Rice All (2008)	44,300	44,000	3,115,200
	Soybeans	255,500	254,700	8,820,000
	Wheat All (2008)	44,000	36,000	2,160,000
Poinsett	Corn (Grain)	10,100	9,800	1,499,000
	Cotton, Upland (2008)	39,800	39,600	88,000
	Rice All (2008)	120,000	119,000	8,278,400
	Soybeans	170,800	166,900	5,875,000
	Wheat All (2008)	38,000	35,000	1,860,000
Randolph	Corn (Grain)	4,900	4,900	637,000
	Rice All (2008)	33,500	33,400	2,237,800
	Soybeans	31,600	31,200	1,063,000
Missouri				
Missouri State Totals	Corn (Grain)	3,150,000	3,000,000	369,000,000
	Hay All (Dry) (2008)		4,200,000	8,820,000
	Sorghum (Grain)	40,000	33,000	2,574,000
	Soybeans	5,150,000	5,070,000	210,405,000
	Wheat All (2008)	1,250,000	1,160,000	55,680,000
Boone	Corn (Grain)	25,700	24,400	2,806,000
	Hay All (Dry) (2008)		44,000	86,000
	Sorghum (Grain)	1,000	900	64,800
	Soybeans	40,500	39,900	1,643,000
	Wheat All (2008)	12,400	12,200	569,600

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Area	Crop Type	Planted Acres	Harvested Acres	Production
Callaway	Corn (Grain)	30,600	29,800	4,052,000
	Hay All (Dry) (2008)		49,000	99,000
	Sorghum (Grain)	1,700	1,500	133,000
	Soybeans	58,400	57,600	2,588,000
	Wheat All (2008)	14,300	13,300	568,100
Cole	Corn (Grain)	5,100	4,600	608,000
	Hay All (Dry) (2008)		41,000	95,000
	Soybeans	10,000	9,800	440,000
Cooper	Corn (Grain)	48,600	47,800	6,231,000
	Hay All (Dry) (2008)		34,000	70,000
	Soybeans	70,800	70,400	3,177,000
	Wheat All (2008)	20,900	20,400	1,120,000
Howard	Corn (Grain)	34,700	33,700	4,157,000
	Hay All (Dry) (2008)		28,000	59,000
	Soybeans	41,900	41,600	1,839,000
	Wheat All (2008)	10,500	10,300	453,800
Moniteau	Corn (Grain)	11,300	10,800	1,198,000
	Hay All (Dry) (2008)		52,000	112,000
	Soybeans	21,200	21,100	981,000
	Wheat All (2008)	7,400	7,000	298,500
Randolph	Corn (Grain)	16,800	14,500	1,403,000
	Hay All (Dry) (2008)		36,000	76,000
	Soybeans	45,600	45,200	1,735,000
	Wheat All (2008)	10,300	9,500	453,100
Audrain	Corn (Grain)	94,800	91,500	11,186,000
	Hay All (Dry) (2008)		25,000	57,000
	Sorghum (Grain)	4,200	3,900	302,000
	Soybeans	167,000	164,900	7,451,000
	Wheat All (2008)	37,400	36,300	1,785,000
Monroe	Corn (Grain)	56,100	53,500	5,485,000
	Hay All (Dry) (2008)		33,000	72,000
	Sorghum (Grain)	1,600	1,400	142,000
	Soybeans	86,800	86,000	3,745,000
	Wheat All (2008)	15,500	15,200	649,100
Barry	Corn (Grain)	3,600	3,000	333,000
	Hay All (Dry) (2008)		72,000	176,000
	Soybeans	2,000	1,900	58,000
	Wheat All (2008)	1,300	1,000	38,700
Christian	Corn (Grain)	700	600	59,900
	Hay All (Dry) (2008)		46,000	111,000
Dade	Corn (Grain)	15,300	14,400	1,552,000
	Hay All (Dry) (2008)		64,000	114,000
	Sorghum (Grain)	1,000	900	80,400
	Soybeans	26,800	26,600	918,000
	Wheat All (2008)	26,500	24,800	1,049,000
Jasper	Corn (Grain)	29,000	28,100	3,615,000
	Hay All (Dry) (2008)		58,000	109,000
	Sorghum (Grain)	700	500	38,900
	Soybeans	45,900	45,400	1,532,000
	Wheat All (2008)	28,500	27,500	1,154,000
Lawrence	Corn (Grain)	9,400	8,400	778,000
	Hay All (Dry) (2008)		88,000	202,000
	Soybeans	9,400	9,300	278,000
	Wheat All (2008)	6,600	5,100	219,500
Newton	Hay All (Dry) (2008)		87,000	204,000
	Soybeans	5,100	5,000	137,000
	Wheat All (2008)	4,200	3,100	129,600

Area	Crop Type	Planted Acres	Harvested Acres	Production
Stone	Corn (Grain)	500	300	26,800
	Hay All (Dry) (2008)		19,000	34,000
Ohio				
Ohio State Totals	Corn (Grain)	3,450,000	3,270,000	533,010,000
	Hay All (Dry) (2008)		1,140,000	2,802,000
	Oats	65,000	50,000	3,500,000
	Soybeans	4,600,000	4,590,000	220,320,000
	Wheat All (2008)	1,120,000	1,090,000	74,120,000
Ashtabula	Corn (Grain)	20,200	19,200	2,965,000
	Hay All (Dry) (2008)		27,000	71,700
	Soybeans	32,000	31,800	1,588,000
Geauga	Corn (Grain)	3,100	2,800	396,000
	Hay All (Dry) (2008)		12,600	31,700
	Oats	900	850	68,700
Lake	Hay All (Dry) (2008)		3,200	5,800
Trumbull	Corn (Grain)	19,900	18,600	2,974,000
	Hay All (Dry) (2008)		15,200	36,300
	Oats	2,100	2,020	165,000
	Soybeans	26,300	26,200	1,220,000
	Wheat All (2008)	6,000	5,800	400,200
Pennsylvania				
Pennsylvania State Totals	Corn (Grain)	1,350,000	910,000	116,480,000
	Hay, All (Dry) (2008)		1,750,000	3,810,000
	Oats	110,000	80,000	4,720,000
	Soybeans	500,000	495,000	20,790,000
	Wheat All (2008)	195,000	185,000	11,840,000
Crawford	Corn (Grain)	35,000	25,600	3,529,000
	Hay All (Dry) (2008)		48,300	116,400
	Oats	5,600	4,300	264,000
	Soybeans	20,000	19,900	896,000
Erie	Corn (Grain)	22,000	18,500	2,536,000
	Oats	3,000	2,500	158,000
	Soybeans	10,500	10,400	441,000
	Wheat All (2008)	3,600	3,400	168,000
Mercer	Corn (Grain)	38,000	32,000	4,677,000
	Hay All (Dry) (2008)		35,700	88,400
	Oats	4,300	3,500	208,000
	Soybeans	17,700	17,600	825,000
	Wheat All (2008)	4,200	4,100	214,000

Source: USDA 2009

1 **3.1.2.3 Primary Livestock Industries**

2 The primary livestock industries across the proposed project areas are cattle for all states in
3 addition to sheep in Ohio and Pennsylvania. **Table 3-3** lists the most recent data on
4 livestock numbers by type and by county. Only Lake County, Ohio did not contain any
5 reportable or discloseable level of cattle. The Aurora and Columbia proposed project areas
6 contributed approximately 19.5 percent of all cattle in Missouri. Both the Paragould and
7 Ashtabula proposed project areas accounted for five percent or less for their state totals.
8 The Ashtabula proposed project area accounted for approximately three percent of the
9 sheep in Ohio and Pennsylvania.

1
2**Table 3-3. Primary Livestock Activities by County within the Proposed Project Areas**

Area	Livestock	Number of Head
Arkansas		
Arkansas State Totals	Cattle All (2010)	1,890,000
Clay	Cattle All (2010)	8,200
Craighead	Cattle All (2010)	12,300
Greene	Cattle All (2010)	7,400
Jackson	Cattle All (2010)	10,500
Lawrence	Cattle All (2010)	18,200
Mississippi	Cattle All (2010)	1,700
Poinsett	Cattle All (2010)	2,000
Randolph	Cattle All (2010)	35,500
Missouri		
Missouri State Totals	Cattle All (2010)	4,150,000
Boone	Cattle All (2010)	30,500
Callaway	Cattle All (2010)	39,000
Cole	Cattle All (2010)	42,500
Cooper	Cattle All (2010)	55,000
Howard	Cattle All (2010)	25,500
Moniteau	Cattle All (2010)	75,000
Randolph	Cattle All (2010)	30,500
Audrain	Cattle All (2010)	39,000
Monroe	Cattle All (2010)	28,500
Barry	Cattle All (2010)	83,000
Christian	Cattle All (2010)	49,500
Dade	Cattle All (2010)	60,000
Jasper	Cattle All (2010)	51,000
Lawrence	Cattle All (2010)	100,000
Newton	Cattle All (2010)	74,000
Stone	Cattle All (2010)	26,500
Ohio		
Ohio State Totals	Cattle All (2010)	1,280,000
	Sheep and Lambs (2008)	125,000
Ashtabula	Cattle All (2010)	18,700
	Sheep and Lambs (2008)	600
Geauga	Cattle All (2010)	7,800
	Sheep and Lambs (2008)	1,300
Lake	Sheep and Lambs (2008)	200
Trumbull	Cattle All (2010)	11,800
	Sheep and Lambs (2008)	200
Pennsylvania		
Pennsylvania State Totals	Cattle All (2010)	1,620,000
	Sheep and Lambs (2008)	98,000
Crawford	Cattle All (2010)	42,500
	Sheep and Lambs (2008)	2,000
Erie	Cattle All (2010)	14,200
	Sheep and Lambs (2008)	600
Mercer	Cattle All (2010)	28,500
	Sheep and Lambs (2008)	2,500

Source: USDA NASS 2011.

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1 3.1.2.4 *Rural Population Trends*

2 The USDA Economic Research Service (ERS) found that by 2006 non-metro counties in the
3 United States accounted for a population of approximately 50.2 million persons, which is
4 approximately 16.8 percent of the total United States population (ERS 2008; U.S. Census
5 Bureau [USCB] 2008). The general trend in these counties was a decline in the population
6 with over 51 percent of the non-metro counties experiencing population declines of
7 approximately 0.5 percent per year from 2000 to 2006.

8 3.1.2.5 *Farm Income and Cost*

9 The ERS (USDA 2011c) indicated that net farm income in 2011 is projected to be above the
10 2010 forecast by 19.8 percent. Net farm income was estimated to be approximately \$94.1
11 billion in 2011 with net cash income of \$98.6 billion. Total expenses in the agricultural
12 sector are anticipated to increase by \$20.2 billion, exceeding \$300 billion for the first time.
13 Crop receipts were estimated to increase to \$24.1 billion.

14 At the household level, the average family farm household income for 2010 was estimated
15 to be \$83,021, an increase of 7.6 percent from 2009. The ERS anticipates that in 2011
16 approximately 12.9 percent of average family farm household income was generated from
17 on-farm sources with an average of approximately \$75,178 of household income generated
18 from off-farm sources (*Ibid*).

19 3.2 LAND USE

20 3.2.1 Definition of the Resource

21 Land use analysis primarily details the interactions of humans and their environment, both
22 natural and human-induced. Such analyses address how different land uses currently
23 interact and if there would be conflict between new and existing land uses. In urban areas,
24 land uses are primarily controlled for public health and safety concerns through land use
25 zoning mechanisms. In rural areas, land use restrictions may be developed at a county or
26 regional scale, or land use restrictions may not exist or be limited to special public health
27 and safety concerns. Land use within this document is being described as the acreage
28 within cropland and permanent pasture since these lands uses are being proposed for
29 conversion into a dedicated energy crop land use.

1 3.2.2 Existing Conditions

2 The 2007 Agricultural Census estimates the amount of land in agricultural land uses in the
3 United States. **Tables 3-4** through **3-7** illustrate the agricultural lands defined by land use
4 categories and sub-categories in the proposed project area counties. From land use
5 categories, harvested cropland as a percentage of total land in farms can be derived;
6 indicating harvested cropland is a dominant land use in the Ashtabula (52.5 percent) and
7 Paragould (81.7 percent) proposed project areas. In the Aurora (32.9 percent) and
8 Columbia (44.9 percent) proposed project areas, harvested cropland is a prominent land
9 use category; however, pastureland, of all types (cropland, pastureland; woodland,
10 pastured; and permanent pasture and rangeland) account for 55.4 percent and 29.3 percent
11 of the proposed project areas, respectively.

12 **Figure 3-1** provides an illustration of percentage of total farmland in each of the proposed
13 project areas, while **Figure 3-2** illustrates the percentage of cropland and pastureland within
14 each proposed project area.

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Table 3-4. Farmland Land Use Categories and Sub-Categories for the Ashtabula Proposed Project Area

Land Use Type	Ohio	Ashtabula	Geauga	Lake	Trumbull	Pennsylvania	Crawford	Erie	Mercer
	(Acres 2007)								
Approximate land area	26,149,825	449,244	256,106	146,267	395,084	28,631,687	648,136	509,921	429,980
Land in farms	13,956,563	161,698	56,558	16,065	125,136	7,809,244	232,093	173,125	171,860
Total cropland	10,832,772	106,255	29,541	10,126	87,440	4,870,287	139,526	101,698	111,556
Total woodland	1,473,638	34,898	14,389	2,931	21,631	1,717,791	55,047	41,485	32,028
Permanent pasture and rangeland, other than cropland and woodland pastured	1,046,728	10,461	7,768	1,012	8,962	732,275	21,614	15,495	17,130
Land in farmsteads, buildings, livestock facilities, ponds, roads, wasteland, etc.	603,425	10,084	4,860	1,996	7,103	488,891	15,906	14,447	11,146
Total Cropland									
Harvested cropland	9,991,007	93,639	23,413	7,316	80,484	3,942,079	114,671	77,909	94,618
Cropland used only for pasture or grazing	348,923	4,173	2,913	364	2,416	397,131	10,575	7,769	7,174
Other cropland	492,842	8,443	3,215	2,446	4,540	531,077	14,280	16,020	9,764
Cropland on which all crops failed	42,855	1,252	705	179	576	51,177	1,441	1,691	1,259
Cropland idle or used for cover crops or soil improvement, but not harvested and not pastured or grazed	449,987	7,191	2,510	2,267	3,964	443,785	9,550	13,449	7,404
Cropland in cultivated summer fallow	-	-	-	-	-	36,115	3,289	880	1,101
Total Woodland									
Woodland not pastured	1,194,513	32,299	12,072	2,772	18,603	1,567,607	49,293	37,227	28,084
Woodland pastured	279,125	2,599	2,317	159	3,028	150,184	5,754	4,258	3,944
Pastureland, All Types	1,674,776	17,233	12,998	1,535	14,406	1,279,590	37,943	27,522	28,248
Permanent pasture and rangeland, other than cropland and woodland pastured	1,046,728	10,461	7,768	1,012	8,962	732,275	21,614	15,495	17,130
Cropland used only for pasture or grazing	348,923	4,173	2,913	364	2,416	397,131	10,575	7,769	7,174
Woodland pastured	279,125	2,599	2,317	159	3,028	150,184	5,754	4,258	3,944
Conservation Acres - CRP, WRP, Farmable Wetlands, and CREP	385,442	2,181	196	-	1,113	232,543	4,792	3,478	2,036

3 Source: Adapted from USDA NASS 2007

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Table 3-5. Farmland Land Use Categories and Sub-Categories for the Aurora Proposed Project Area (2007)

Land Use Type	Missouri	Barry	Christian	Dade	Jasper	Lawrence	Newton	Stone
	Acres (2007)							
Approximate land area	43,974,665	498,075	360,110	313,616	408,645	391,510	399,846	296,980
Land in farms	29,026,573	289,626	189,177	276,229	258,815	322,822	245,892	121,792
Total cropland	16,405,595	114,244	76,040	127,080	135,730	150,703	107,943	36,790
Total woodland	4,414,396	51,481	33,465	28,031	21,199	33,879	33,989	28,625
Permanent pasture and rangeland, other than cropland and woodland pastured	6,864,391	113,402	71,100	114,815	88,631	126,177	93,902	53,240
Land in farmsteads, buildings, livestock facilities, ponds, roads, wasteland, etc.	1,342,191	10,499	8,572	6,303	13,255	12,063	10,058	3,137
Total Cropland								
Harvested cropland	12,980,113	77,319	52,185	105,106	110,017	112,839	81,364	22,203
Cropland used only for pasture or grazing	1,858,684	31,869	21,001	15,136	14,855	30,001	19,908	12,860
Other cropland	1,566,798	5,056	2,854	6,838	10,858	7,863	6,671	1,727
Cropland on which all crops failed	118,387	526	(D)	721	2,039	364	961	224
Cropland idle or used for cover crops or soil improvement, but not harvested and not pastured or grazed	1,374,183	4,212	2,213	5,571	8,421	6,779	5,540	1,503
Cropland in cultivated summer fallow	74,228	318	-	546	398	720	170	-
Total Woodland								
Woodland not pastured	2,548,059	20,690	14,363	7,466	9,159	15,156	14,288	12,122
Woodland pastured	1,866,337	30,791	19,102	20,565	12,040	18,723	19,701	16,503
Pastureland, All Types	10,589,412	176,062	111,203	150,516	115,526	174,901	133,511	82,603
Permanent pasture and rangeland, other than cropland and woodland pastured	6,864,391	113,402	71,100	114,815	88,631	126,177	93,902	53,240
Cropland used only for pasture or grazing	1,858,684	31,869	21,001	15,136	14,855	30,001	19,908	12,860
Woodland pastured	1,866,337	30,791	19,102	20,565	12,040	18,723	19,701	16,503
Conservation Acres - CRP, WRP, Farmable Wetlands, and CREP	1,691,694	978	855	5,902	12,551	7,968	3,955	-

3 Source: Adapted from USDA NASS 2007

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Table 3-6. Farmland Land Use Categories and Sub-Categories for the Columbia Proposed Project Area (2007)

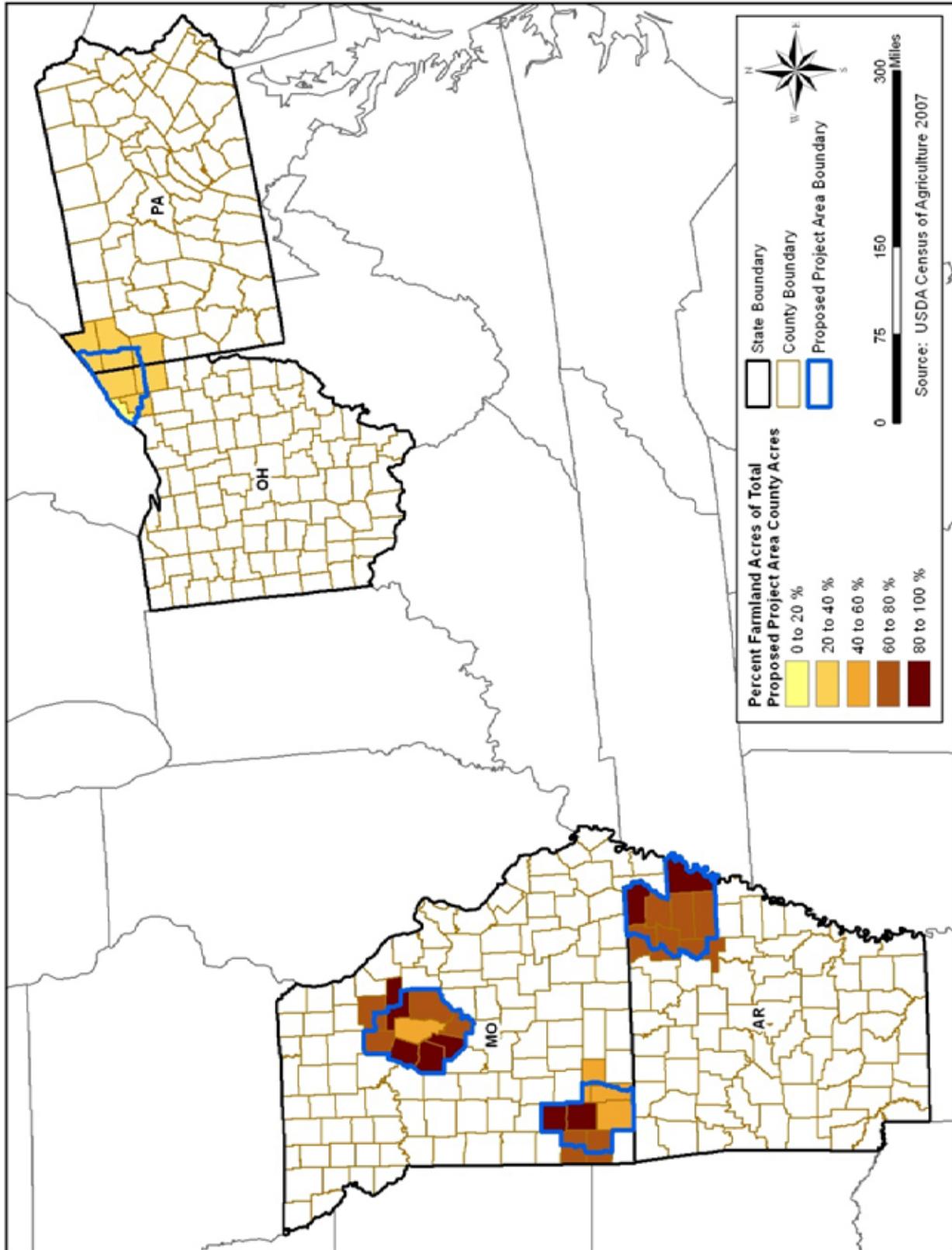
Land Use Type	Missouri	Audrain	Boone	Callaway	Cole	Cooper	Howard	Moniteau	Monroe	Randolph
	(Acres 2007)									
Approximate land area	43,974,665	443,029	438,428	534,121	250,525	360,999	296,862	265,616	414,507	308,737
Land in farms	29,026,573	424,880	258,734	322,929	180,840	302,429	276,590	242,946	288,293	221,647
Total cropland	16,405,595	337,854	152,527	166,339	79,523	189,065	172,316	122,630	183,346	119,856
Total woodland	4,414,396	26,308	38,532	63,853	42,655	39,984	38,944	37,496	44,391	37,022
Permanent pasture and rangeland, other than cropland and woodland pastured	6,864,391	42,271	54,510	77,798	50,769	62,895	49,924	69,372	44,555	51,331
Land in farmsteads, buildings, livestock facilities, ponds, roads, wasteland, etc.	1,342,191	18,447	13,165	14,939	7,893	10,485	15,406	13,448	16,001	13,438
Total Cropland										
Harvested cropland	12,980,113	308,285	121,717	135,285	59,816	151,755	131,709	89,403	142,075	86,479
Cropland used only for pasture or grazing	1,858,684	11,727	17,088	16,106	15,319	19,234	17,289	22,918	15,445	11,727
Other cropland	1,566,798	17,842	13,722	14,948	4,388	18,076	23,318	10,309	25,826	21,650
Cropland on which all crops failed	118,387	498	3,150	711	276	580	290	1,308	723	495
Cropland idle or used for cover crops or soil improvement, but not harvested and not pastured or grazed	1,374,183	16,053	9,865	13,287	3,346	15,641	22,468	8,634	24,016	20,626
Cropland in cultivated summer fallow	74,228	1,291	707	950	766	1,855	560	367	1,087	529
Total Woodland										
Woodland not pastured	2,548,059	18,201	25,395	42,574	16,492	21,187	26,166	14,153	30,449	25,164
Woodland pastured	1,866,337	8,107	13,137	21,279	26,163	18,797	12,778	23,343	13,942	11,858
Pastureland, All Types	10,589,412	62,105	84,735	115,183	92,251	100,926	79,991	115,633	73,942	74,916
Permanent pasture and rangeland, other than cropland and woodland pastured	6,864,391	42,271	54,510	77,798	50,769	62,895	49,924	69,372	44,555	51,331
Cropland used only for pasture or grazing	1,858,684	11,727	17,088	16,106	15,319	19,234	17,289	22,918	15,445	11,727
Woodland pastured	1,866,337	8,107	13,137	21,279	26,163	18,797	12,778	23,343	13,942	11,858
Conservation Acres - CRP, WRP, Farmable Wetlands, and CREP	1,691,694	18,310	9,958	15,199	3,367	19,998	25,125	11,486	34,628	30,192

3 Source: Adapted from USDA NASS 2007

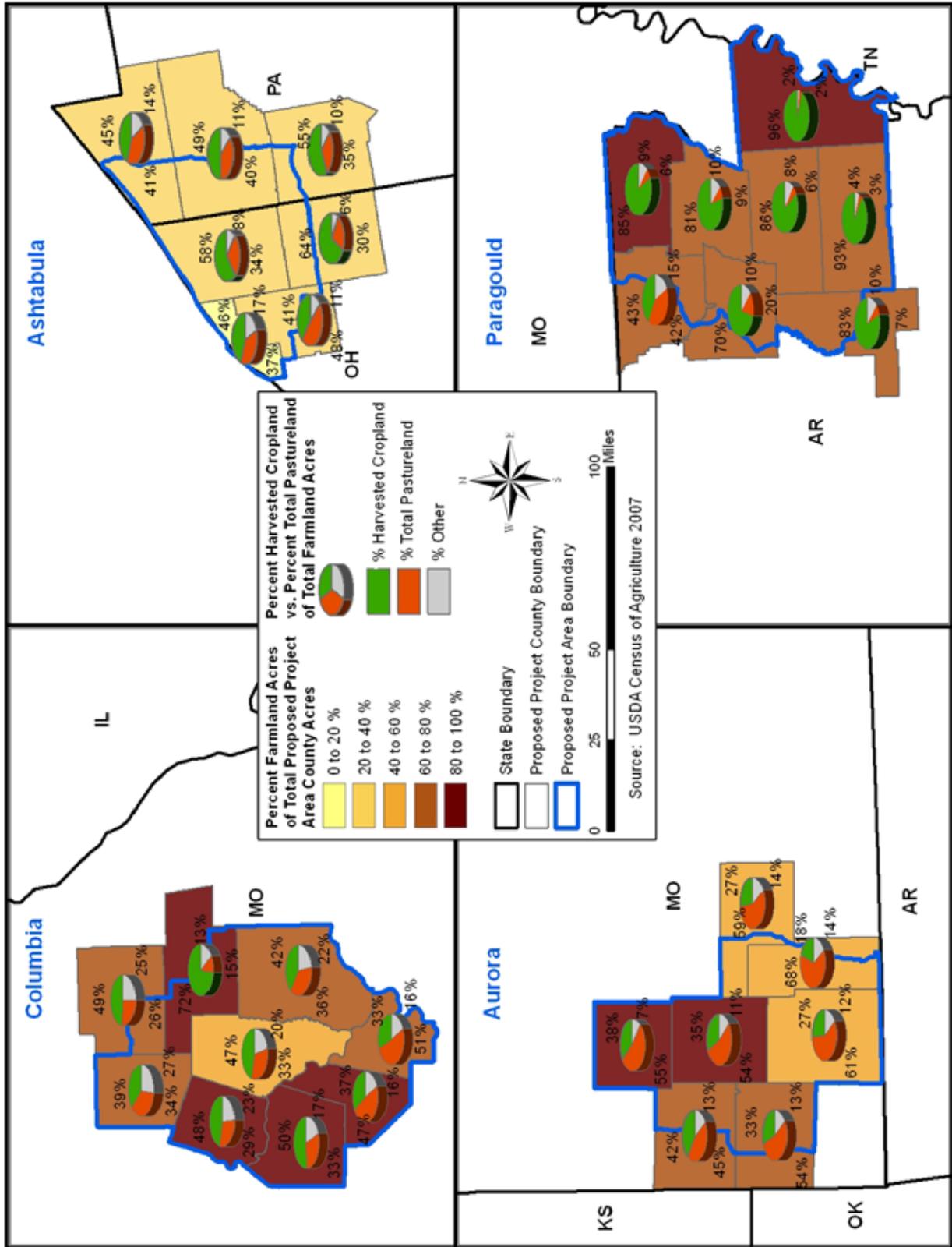
Table 3-7. Farmland Land Use Categories and Sub-Categories for the Paragould Proposed Project Area (2007)

Land Use Type	Arkansas	Clay	Craighead	Greene	Jackson	Lawrence	Mississippi	Poinsett	Randolph
	(acres, 2007)								
Approximate land area	33,287,812	409,126	452,604	369,640	405,455	375,429	575,122	484,998	417,184
Land in farms	13,872,862	330,464	336,919	267,263	302,125	263,615	461,328	340,704	252,325
Total cropland	8,432,221	293,353	301,734	229,272	266,354	200,765	451,917	322,991	135,019
Total woodland	2,239,119	17,234	15,163	13,945	18,399	27,534	3,742	6,470	52,971
Permanent pasture and rangeland, other than cropland and woodland pastured	2,637,556	13,236	12,381	14,053	12,563	30,408	3,332	4,537	59,884
Land in farmsteads, buildings, livestock facilities, ponds, roads, wasteland, etc.	563,966	6,641	7,641	9,993	4,809	4,908	2,337	6,706	4,451
Total Cropland									
Harvested cropland	7,367,068	279,480	290,968	215,891	250,327	184,410	440,967	316,213	109,715
Cropland used only for pasture or grazing	724,044	4,331	4,046	4,649	5,964	10,727	5,288	4,005	21,438
Other cropland	341,109	9,542	6,720	8,732	10,063	5,628	5,662	2,773	3,866
Cropland on which all crops failed	47,770	935	1,296	849	1,699	785	1,812	568	217
Cropland idle or used for cover crops or soil improvement, but not harvested and not pastured or grazed	259,318	8,478	4,135	6,058	6,769	3,963	1,843	1,484	3,431
Cropland in cultivated summer fallow	34,021	129	1,289	1,825	1,595	880	2,007	721	218
Total Woodland									
Woodland not pastured	1,496,471	13,107	12,879	9,153	15,092	16,614	3,657	5,068	29,190
Woodland pastured	742,648	4,127	2,284	4,792	3,307	10,920	85	1,402	23,781
Pastureland, All Types	4,104,248	21,694	18,711	23,494	21,834	52,055	8,705	9,944	105,103
Permanent pasture and rangeland, other than cropland and woodland pastured	2,637,556	13,236	12,381	14,053	12,563	30,408	3,332	4,537	59,884
Cropland used only for pasture or grazing	724,044	4,331	4,046	4,649	5,964	10,727	5,288	4,005	21,438
Woodland pastured	742,648	4,127	2,284	4,792	3,307	10,920	85	1,402	23,781
Conservation Acres - CRP, WRP, Farmable Wetlands, and CREP	441,655	11,054	2,647	3,366	6,575	4,389	14,477	1,810	10,273

Source: Adapted from USDA NASS 2007



1 Figure 3-1. Percent of Farmland Acres by County in the Proposed Project Areas.



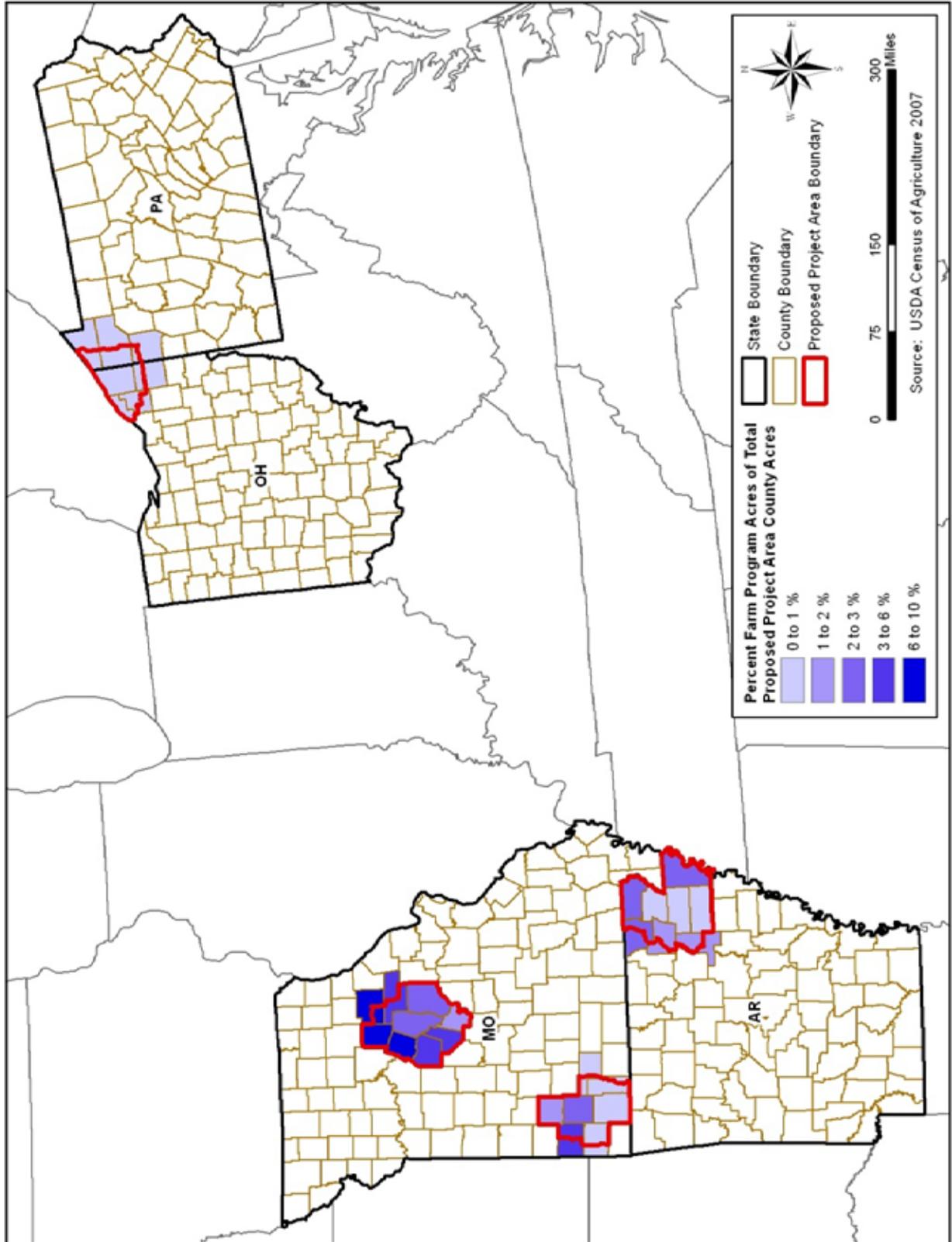
1 Figure 3-2. Comparison of the Percentage of Harvested Cropland and Total
 2 Pastureland in the Proposed Project Areas.

1 **Table 3-8** and **Figure 3-3** illustrates the farmland Enrolled in Conservation Reserve
 2 Program (CRP), Wetland Reserve Program (WRP), Farmable Wetlands, or Conservation
 3 Reserve Enhancement Programs (CREP) in the proposed project areas. There was
 4 approximately 54,591 acres enrolled into conservation programs within the Paragould
 5 proposed project area, 168,263 acres within the Columbia proposed project area, 32,209
 6 acres within the Aurora proposed project area, and 13,796 acres within the Ashtabula
 7 proposed project area.

8 **Table 3-8. Farmland Enrolled in CRP, WRP,**
 9 **Farmable Wetlands, or CREP in the proposed project areas.**

County	Acres enrolled in Conservation Practices	Percent of total acres
Arkansas		
Clay	11,054	2.7
Craighead	2,647	0.6
Greene	3,366	0.9
Jackson	6,575	1.6
Lawrence	4,389	1.2
Mississippi	14,477	2.5
Poinsett	1,810	0.4
Randolph	10,273	2.5
Missouri		
Audrain	18,310	4.1
Boone	9,958	2.3
Callaway	15,199	2.8
Cole	3,367	1.3
Cooper	19,998	5.5
Howard	25,125	8.4
Moniteau	11,486	4.3
Monroe	34,628	8.4
Randolph	30,192	9.8
Barry	978	0.2
Christian	855	0.2
Dade	5,902	1.9
Jasper	12,551	3.1
Lawrence	7,968	2.0
Newton	3,955	1.0
Stone	0	0.0
Ohio		
Ashtabula	2,181	0.5
Geauga	196	0.1
Lake	0	0.0
Trumbull	1,113	0.3
Pennsylvania		
Crawford	4,792	0.7
Erie	3,478	0.7
Mercer	2,036	0.5

Source: Adapted from PAPO 2011a, PAPO 2011b, PAPO 2011c, PAPO 2011d



1 Figure 3-3. Percent of Total Acres Enrolled in Conservation Programs, 2007.

1 3.3 BIOLOGICAL RESOURCES

2 3.3.1 Vegetation

3 3.3.1.1 *Definition of the Resource*

4 Vegetation refers to the plants, both native and introduced, of a specific region.

5 3.3.1.2 *Existing Conditions*

6 3.3.1.2.1 Ecoregions

7 For this project, the Level III Ecoregions will be used to illustrate the natural vegetation of
8 each proposed project area. **Figure 3-4** illustrates the ecoregions within and adjacent to the
9 proposed project areas.

10 3.3.1.2.1.1 Ashtabula Proposed Project Area

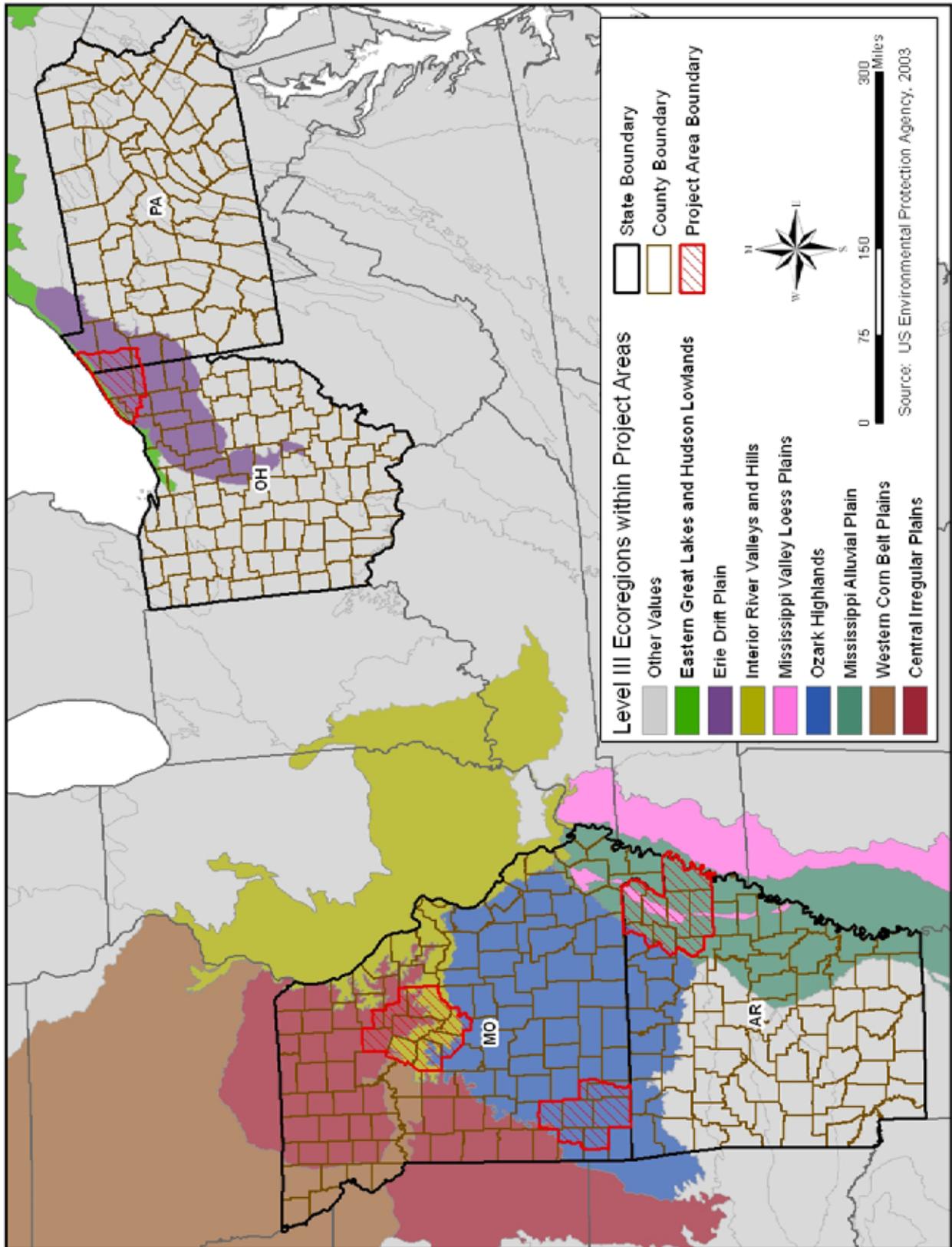
11 This proposed project area is dominated by the Erie Drift Ecoregion, characterized by low
12 rounded hills, scattered end moraines and areas of wetlands. The area was historically
13 covered by maple-beech-birch forests but much of the area has been converted to farms. A
14 small portion of this proposed project area is also covered by the Eastern Great Lakes and
15 Hudson Lowlands Ecoregion. This region is a coastal strip of beach ridges and swales.
16 This area has also been converted to farming, with a large percentage of agriculture
17 associated with dairy operations (EPA 2011).

18 3.3.1.2.1.2 Aurora Proposed Project Area

19 This proposed project area is located within the Ozark Highlands Ecoregion. Topography
20 varies from steep slopes near the large streams to moderate relief hills on the broad
21 plateaus or inter-stream areas. The majority of the region is open forest or woodlands,
22 dominated by oak or mixed stands of oak and pine. Cleared upland areas are used for
23 pasture and livestock (EPA 2011).

24 3.3.1.2.1.3 Columbia Proposed Project Area

25 This proposed project area is covered by three Ecoregions, Central Irregular Plains, Interior
26 River Valleys and Hills, and Ozark Highlands. The Central Irregular Plains have a mix of
27 land uses. The potential natural vegetation is a grassland/woodland mosaic with wider
28 wooded strips along the streams. The grasslands are dominated mostly by tallgrass
29 prairies. This area has now been converted to extensive cropland and pastureland. The
30



1 Figure 3-4. Level III Ecoregions within and adjacent to the Proposed Project Areas.

1 Interior River Valleys and Hills Ecoregion is made up of many wide, flat-bottomed, terraced
2 valleys, forested valley slopes, and dissected glacial-till plains. This region is generally a
3 transitional area between the more forested areas in the Ozarks, and the flatter plains and
4 more extensive cropland of regions to the north. The Ozarks Highlands are covered by
5 forest or woodlands, dominated by oak or mixed stands of oak and pine (EPA 2011).

6 3.3.1.2.1.4 Paragould Proposed Project Area

7 The proposed project area is dominated by the Mississippi Alluvial Plain Ecoregion, and to a
8 lesser extent the Mississippi Valley Loess Plain. The Mississippi Alluvial Plain is located
9 along the Mississippi River from the confluence of the Ohio and Mississippi rivers southward
10 to the Gulf of Mexico. This area is a broad, nearly level, agriculturally-dominated plain that
11 provides important habitat for fish and wildlife, and includes the largest continuous system of
12 wetlands in North America. The Mississippi Alluvial Plains is also a major bird migration
13 corridor used in fall and spring migrations. Historically, the vegetation in this area is
14 bottomland hardwood forest and woodlands. Today many parts of the Mississippi Alluvial
15 Plains have been cleared for cropland.

16 The Mississippi Valley Loess Plain is a small area in eastern Arkansas is composed of a
17 small series of loess-capped hills surrounded by the Mississippi Plain. The area is made up
18 of woodland and pastureland dominated by post oak–blackjack oak forest, southern red
19 oak–white oak forest and beech–maple forest (EPA 2011).

20 3.3.1.2.1 Invasive and Noxious Plant Species

21 Current agricultural and conservation practices include the planting of native and introduced
22 species and control or eradication of invasive or noxious species. The Executive Order (EO)
23 13112, Invasive Species, directs Federal agencies to prevent the introduction of invasive
24 species and provide for their control and to minimize the economic, ecological, and human
25 health impacts that invasive species cause unless the benefits of the introduction or spread
26 of the invasive species clearly outweigh potential harms. In addition, the Plant Protection
27 Act (PPA), which became law in June 2000 as part of the Agricultural Risk Protection Act,
28 consolidated all or part of 10 existing laws, applicable to USDA activities, into one
29 comprehensive law, including the authority to regulate plants, plant products, certain
30 biological control organisms, noxious weeds, and plant pests (APHIS 2002). EO 13112
31 defines native species as a species that, with respect to a particular ecosystem, other than
32 as a result of an introduction, historically occurred or currently occurs in that ecosystem. An
33 alien or non-native species is any species, with respect to a particular ecosystem, including

1 its seeds, eggs, spores, or other biological material capable of propagating that species, that
2 is not native to that ecosystem; an invasive species is a nonnative “species whose
3 introduction does or is likely to cause economic or environmental harm or harm to human
4 health” (EO 13112). The PPA defines a noxious weed as any plant or plant product that can
5 directly or indirectly bring harm to agriculture, the public health, navigation, irrigation, natural
6 resources, or the environment; this Act expands the definition of noxious weed from the
7 definition in the 1974 Federal Noxious Weed Act, which included only weeds that were of
8 foreign origin, new to, or not widely prevalent in the United States (APHIS 2002). Noxious
9 weeds are identified and listed on State and Federal lists.

10 Invasive plant species can have significant negative impacts on biological resources
11 including decreases in native wildlife and plant species populations, alterations to rare plant
12 communities, or changing ecological processes that native plant species and other desirable
13 plants and wildlife depend on for survival (including impacts upon native pollinators) (NISC
14 2008). Invasive plant species could potentially cause or vector decimating plant diseases,
15 prevent native and agricultural species from reproducing, suppress the growth of
16 neighboring plants, out-compete desirable species for nutrients, light, moisture or other vital
17 resources; and adversely impact erosion rates, hydrologic regimes and soil chemistry such
18 as pH and nutrient availability. Natural wildfire cycles could also be altered; invasions by
19 fire-promoting grasses could alter entire plant communities, eliminating or sharply reducing
20 populations of many native plant species (*Ibid*).

21 Eradication or control of invasive and noxious species can be an arduous task often
22 including multiple methods of treatment to be effective. The application of herbicide,
23 grazing, burning, mechanical or manual control (cutting, excavating), and mowing are all
24 methods that can be used to control and eradicate invasive species. While it may not be
25 possible to fully eradicate an invasive plant species, management activities can control
26 further spread or takeover. Some species of invasive plants require timed treatment for
27 eradication or control such as when the plant is dormant, young, or prior to
28 flowering/seeding. Additionally, vegetation may become accustomed to certain methods of
29 control and other methods may be required to aid in management (NRCS Practice Standard
30 595, Pest Management).

31 Giant miscanthus is not listed on any of the proposed project areas State (Arkansas,
32 Missouri, Ohio, or Pennsylvania) list of noxious weeds as of March 2011, this may be
33 partially due to the fact that this species has not had widespread distribution in a localized or

1 regional level; however, this is the most recent listing for these states. This species is also
2 not listed on the Federal Noxious Weed List as of March 2011. Two species of *Miscanthus*
3 (*M. floridulus* and *M. sinensis*), one of which is a parent species of the hybrid being
4 proposed by the Project Sponsors, are listed on the Federal Invasive species list as of
5 March 2011.

6 3.3.2 Wildlife

7 3.3.2.1 *Definition of the Resource*

8 Wildlife refers to the animal species (mammals, birds, amphibians, reptiles, invertebrates,
9 and fish/shellfish), both native and introduced, which characterize a region.

10 3.3.2.2 *Existing Conditions*

11 3.3.2.2.1 Ashtabula Proposed Project Area

12 Major wildlife species in this area include muskrat (*Ondatra zibethicus*), beaver (*Castor*
13 *canadensis*), least shrew (*Cryptotis parva*), least weasel (*Mustela nivalis*), mink (*Mustela*
14 *vison*), southern bog lemming (*Synaptomys cooperi*), Virginia opossum (*Didelphis*
15 *virginiana*), white tailed deer (*Odocoileus virginianus*), striped skunk (*Mephitis mephitis*),
16 American bittern (*Botaurus lentiginosus*), alder flycatcher (*Empidonax alnorum*), American
17 black duck (*Anas rubripes*), Canada goose (*Branta canadensis*), great egret (*Ardea alba*),
18 least bittern (*Ixobrychus exilis*), and least sandpiper (*Calidris minutilla*). Fish of importance,
19 including common game fish, across the area include smallmouth bass (*Micropterus*
20 *dolomieu*), common carp (*Cyprinus carpio*), white sucker (*Catostomus commersonii*), and
21 stonecat madtom (*Noturus flavus*) (ODNR 2011a).

22 3.3.2.2.2 Aurora Proposed Project Area

23 Major wildlife species in the area include white-tailed deer, eastern cottontail (*Sylvilagus*
24 *floridanus*), raccoon (*Procyon lotor*), wood duck (*Aix sponsa*), wild turkey (*Meleagris*
25 *gallopavo*), smallmouth bass, and largemouth bass (*Micropterus salmoides salmoides*).
26 Several prairie species, such as black-tailed jackrabbits (*Lepus californicus*) and prairie
27 chickens (*Tympanuchus cupido*), inhabit small areas of the original tall grass prairie
28 Confidential Application for Proposed BCAP Project Areas, 2011).

29 3.3.2.2.3 Columbia Proposed Project Area

30 Major wildlife species in this Area include white-tailed deer, coyote (*Canis latrans*), gray fox
31 (*Urocyon cinereoargenteus*), red fox (*Vulpes vulpes*), beaver, raccoon, skunk, muskrat,

1 opossum, mink, rabbit, fox squirrel (*Sciurus niger*), gray squirrel (*Sciurus carolinensis*),
2 Canada goose, bald eagle (*Haliaeetus leucocephalus*), turkey vulture (*Cathartes aura*),
3 turkey, woodcock (*Scolopax minor*), great horned owl (*Bubo virginianus*), wood duck,
4 pileated woodpecker (*Dryocopus pileatus*), red-bellied woodpecker (*Melanerpes carolinus*),
5 ring-necked pheasant (*Phasianus colchicus*), and bobwhite quail (*Colinus virginianus*). Fish
6 of importance, including common game fish, across the area include carp (*Cyprinus carpio*),
7 catfish, largemouth bass, smallmouth bass, bluegill (*Lepomis macrochirus*), crappie
8 (*Pomoxis* sp.), and sunfish (Confidential Application for Proposed BCAP Project Areas,
9 2011).

10 3.3.2.2.4 Paragould Proposed Project Area

11 Across this are, major wildlife species in this Area include white-tailed deer, coyote, gray fox,
12 red fox, raccoon, skunk, muskrat, cottontail rabbit, fox squirrel, bobwhite quail and mourning
13 dove. Fish of importance, including common game fish, across the Area include carp,
14 bullhead, largemouth bass, smallmouth bass, bluegill, and crappie (Confidential Application
15 for Proposed BCAP Project Areas, 2011).

16 3.3.3 Protected Species

17 3.3.3.1 *Definition of the Resource*

18 Protected species are those Federally designated as threatened or endangered under the
19 ESA or species that are considered candidates for being listed as threatened or
20 endangered. Critical habitat is defined as: (1) specific areas within the geographical area
21 occupied by the species at the time of listing, if they contain physical or biological features
22 essential to conservation, and those features may require special management
23 considerations or protection; and (2) specific areas outside the geographical area occupied
24 by the species if the agency determines that the area itself is essential for conservation
25 (USFWS 2008a).

26 3.3.3.2 *Existing Conditions*

27 **Table 3-9** lists the Federally-listed threatened and/or endangered species that could be
28 present in the proposed project area counties. **Figures 3-5** through **3-7** illustrate the
29 potential ranges of Federally-listed species within the proposed project areas.

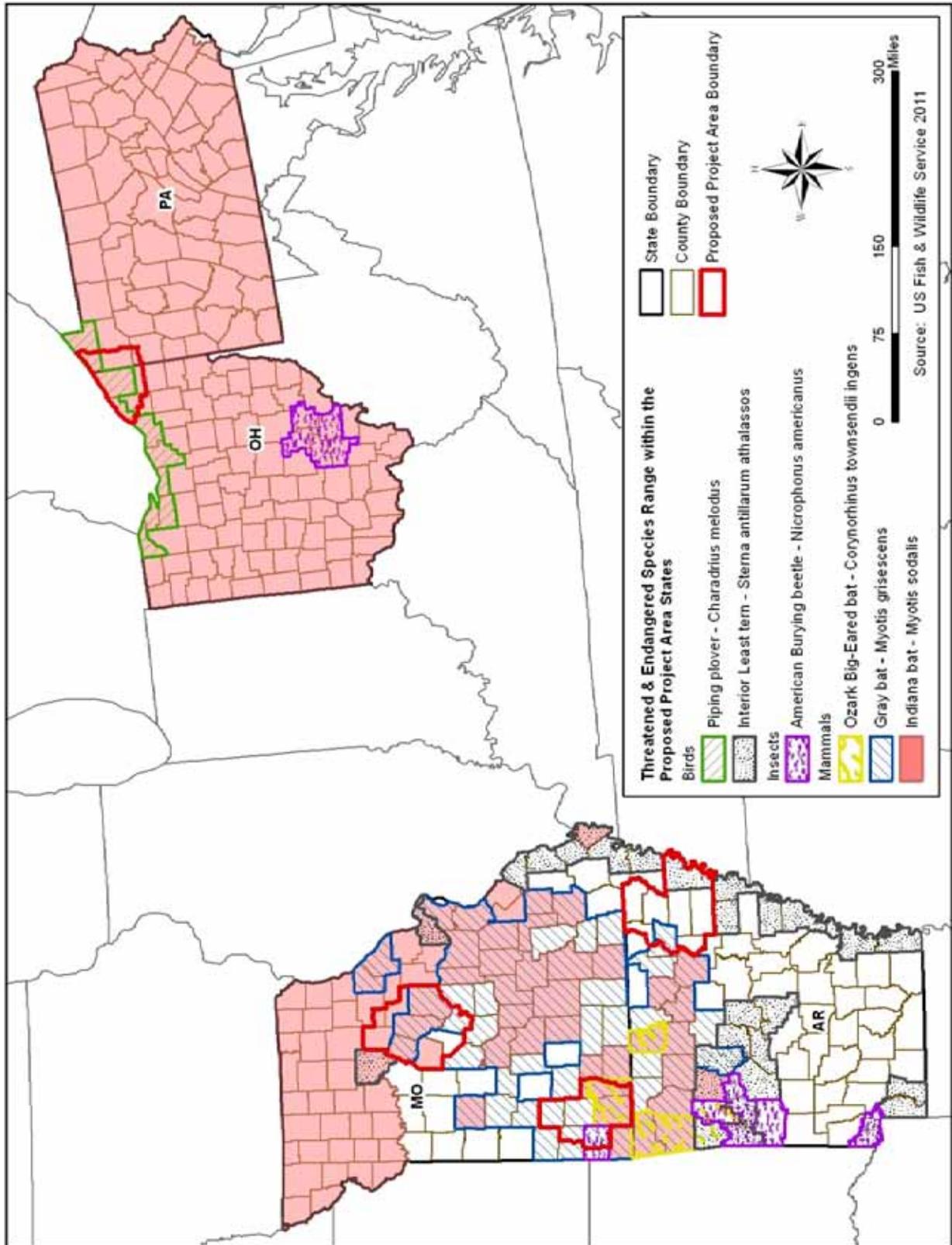
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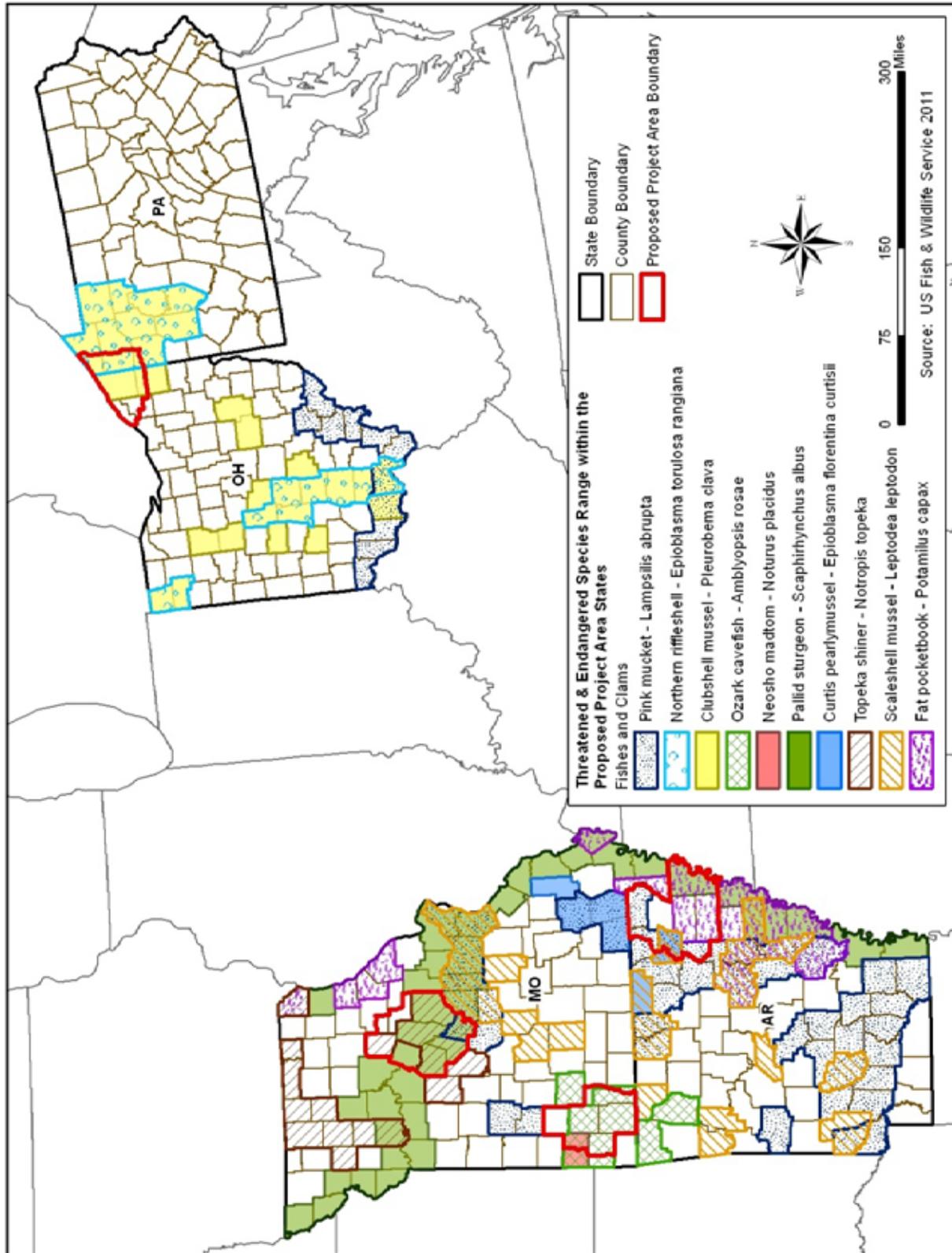
Table 3-9. Federally-Listed Threatened and/or Endangered Species that Could Potentially occur within the Proposed Project Areas

Category	Species – Common Name (Scientific Name)	T/E	Counties
Aurora			
Fishes / Clams	Ozark cavefish (<i>Amblyopsis rosae</i>)	T	Barry, Jasper, Lawrence, Newton, Stone
	Neosho madtom (<i>Noturus placidus</i>)	T	Jasper
Plants	Missouri bladderpod (<i>Physaria filiformis</i>)	T	Christian, Dade, Lawrence
	Mead's milkweed (<i>Asclepias meadii</i>)	T	Dade
	No common name (<i>Geocarpum minimum</i>)	T	Dade, Jasper, Lawrence
	Western prairie fringed Orchid (<i>Plantanthera praeclara</i>)	T	Jasper, Lawrence
	Running buffalo clover (<i>Trifolium stoloniferum</i>)	E	Barry, Christian, Dade, Jasper
Mammals	Ozark big-eared bat (<i>Corynorhinus(=Plecotus) townsendii ingens</i>)	E	Barry, Stone
	Indiana bat (<i>Myotis sodalis</i>)	E	Barry, Christian, Stone
	Gray bat (<i>Myotis grisescens</i>)	E	Barry, Christian, Dade, Jasper, Lawrence, Newton, Stone
Insects	American burying beetle (<i>Nicrophorus americanus</i>)	E	Newton
Columbia			
Fishes / Clams	Pallid sturgeon (<i>Scaphirhynchus albus</i>)	E	Boone, Cole, Cooper, Moniteau
	Topeka shiner (<i>Notropis topeka (=tristis)</i>)	E	Boone, Cole, Cooper, Moniteau, Randolph
	Pink mucket (pearly mussel) (<i>Lampsilis abrupta</i>)	E	Cole
Plants	Virginia sneezeweed (<i>Helenium virginicum</i>)	T	Boone
	Running buffalo clover (<i>Trifolium stoloniferum</i>)	E	Boone, Cole, Cooper, Moniteau
Mammals	Indiana bat (<i>Myotis sodalis</i>)	E	Audrain, Boone, Cooper, Monroe, Randolph
	Gray bat (<i>Myotis grisescens</i>)	E	Boone, Cole
Paragould			
Birds	Interior Least Tern (<i>Sterna antillarum athalassos</i>)	E	Mississippi
Fishes / Clams	Pink mucket (pearly mussel) (<i>Lampsilis abrupta</i>)	E	Clay, Randolph, Lawrence, Jackson
	Fat pocketbook (<i>Potamilus capax</i>)	E	Craighead, Mississippi, Poinsett
	Curtis pearlymussel (<i>Epioblasma florentina curtisii</i>)	E	Lawrence
	Scaleshell mussel (<i>Leptodea leptodon</i>)	E	Lawrence
	Pallid sturgeon (<i>Scaphirhynchus albus</i>)	E	Mississippi
Plants	Pondberry (<i>Lindera melissifolia</i>)	E	Lawrence
Mammals	Gray bat (<i>Myotis grisescens</i>)	E	Lawrence
Ashtabula			
Birds	Kirtland's Warbler (<i>Dendroica kirtlandii</i>)	E	Ashtabula, Lake, Crawford, Erie
	Piping Plover (<i>Charadrius melodus</i>)	E	Ashtabula, Lake, Erie
Fishes / Clams	Clubshell mussel (<i>Pleurobema clava</i>)	E	Ashtabula, Trumbull, Crawford, Erie, Mercer
	Northern riffeshell mussel (<i>Epioblasma torulosa rangiana</i>)	E	Crawford, Erie, Mercer
Mammals	Indiana bat (<i>Myotis sodalis</i>)	E	Ashtabula, Geauga, Lake, Trumbull, Crawford, Erie, Mercer

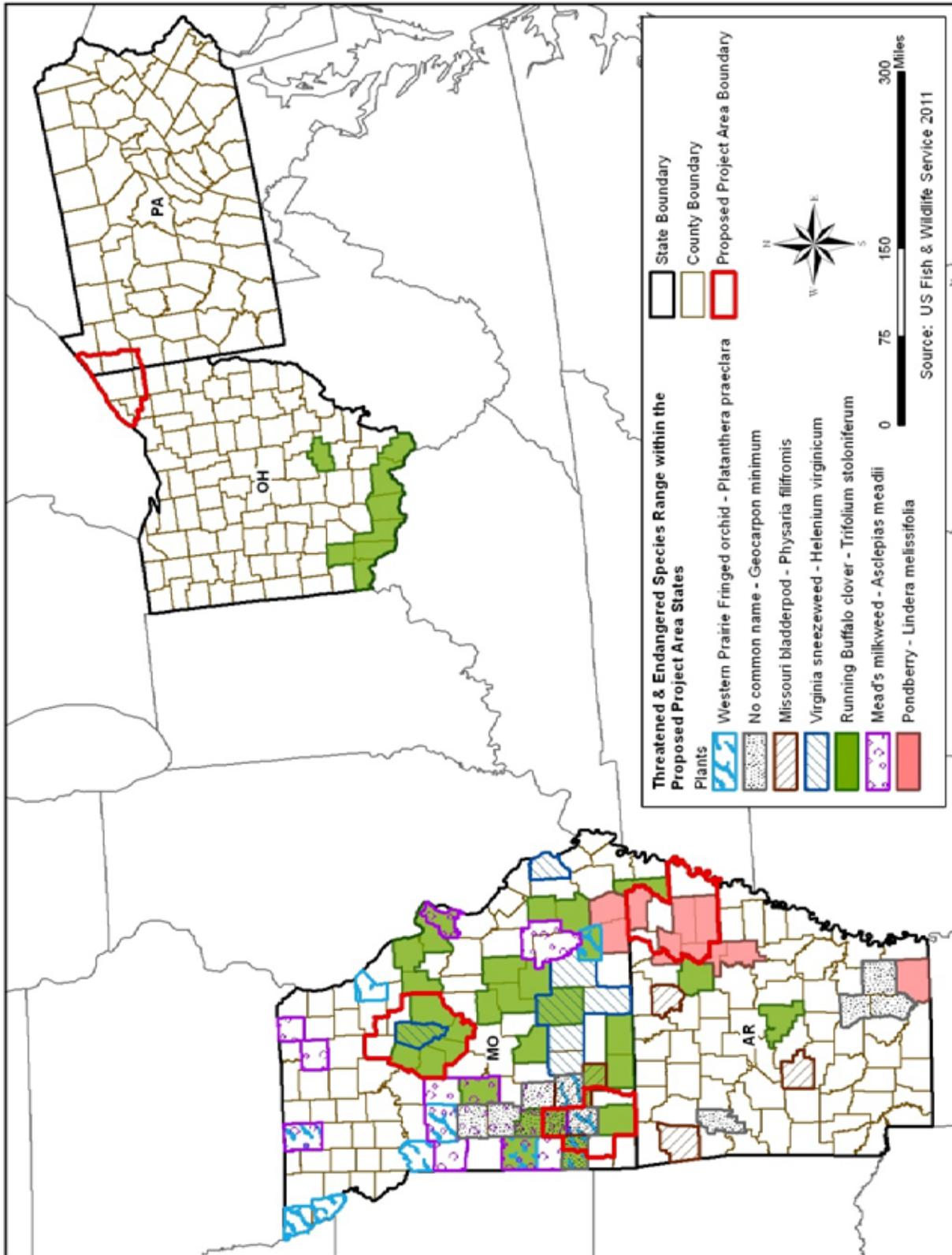
3 Source: Adapted from PAPO 2011a, PAPO 2011b, PAPO 2011c, PAPO 2011d



1 **Figure 3-5. Potential Ranges of Federally-listed Threatened and/or Endangered**
 2 **Birds, Insects and Mammals within and adjacent to the Proposed Project Areas.**



1 **Figure 3-6. Potential Ranges of Federally-listed Threatened and/or Endangered**
 2 **Fishes and Clams within and adjacent to the Proposed Project Areas.**



1 **Figure 3-7. Potential Ranges of Federally-listed Threatened and/or Endangered**
 2 **Plants within and adjacent to the Proposed Project Areas.**

1 3.3.3.2.1 Ashtabula Proposed Project Area

2 A review of Federally-listed protected (threatened and/or endangered) species based on the
3 U.S. Fish and Wildlife Service (USFWS) data indicate that four Federally-listed endangered
4 species have the potential to occur in Ohio counties within the proposed project area. The
5 Clubshell mussel (*Pleurobema clava*) has the potential to occur in Ashtabula and Trumbull
6 Counties; the Kirtland's warbler (*Dendroica kirtlandii*) and Piping plover (*Charadrius*
7 *melodus*) have the potential to occur in Ashtabula and Lake Counties; and the Indiana bat
8 (*Myotis sodalis*) has the potential to occur in Ashtabula, Geauga, Lake, and Trumbull
9 counties.

10 The Clubshell mussel is known from Pymatunig Creek in Ashtabula County, Ohio, but no
11 other counties within the proposed project area in Ohio. Kirtland's warblers are not currently
12 known from any of the counties within the proposed project area in Ohio. The Great Lakes
13 population of Piping plovers is only known from the Headland Dunes area of coastal Lake
14 County, but no other counties within the proposed project area in Ohio. According to the
15 Draft Recovery Plan (USFWS 2007) for Indiana bats, there are known summer roosts in
16 Ashtabula County in Ohio. Of those Federally-listed species with the potential to occur within
17 the proposed project area, only the Federally endangered Piping plover has designated
18 Critical Habitat in Ohio in Lake County. However, this Critical Habitat is designated within
19 the Headland Dunes Nature Preserve and not in any areas that will be used for agricultural
20 purposes. No other Federally-listed endangered species with the potential to occur in the
21 Ohio portion of the proposed project areas have designated Critical Habitat in these
22 counties (Confidential Application for Proposed BCAP Project Areas, 2011).

23 3.3.3.2.2 Aurora Proposed Project Area

24 Three plants on the Federal list of threatened and endangered species are identified within
25 grasslands in the proposed project areas. The Missouri bladder pod (*Physaria filiformis*) has
26 been found in glades and pastureland, and the Mead's milkweed (*Asclepias meadii*) is found
27 in association with tallgrass prairie lands. Western prairie fringed orchid (*Platanthera*
28 *praeclara*) is also associated with grasslands, specifically damp, tallgrass prairies.
29 Geocarpon (*Geocarpon minimum*) is also associated with glades. Many listed plants thrive
30 on periodic disturbance, including mowing and burning.

31 Mammals associated with this proposed project area include three bat species. Both
32 Indiana and gray bats forage over bodies of water and use wooded corridors adjacent to
33 water as roosting sites. The Ozark big-eared bat (*Corynorhinus townsendii ingens*) may no

1 longer exist in Missouri. However, the other bat species have been known to overwinter in
2 limestone caves (Confidential Application for Proposed BCAP Project Areas, 2011).

3 3.3.3.2.3 Columbia Proposed Project Area

4 Fishes and clams are associated with water and require high water quality. Plants listed in
5 association with the Columbia proposed project area are primarily associated with mesic
6 areas. Mammals associated with this proposed project area include two bat species, the
7 Indiana bat and the Gray bat (*Myotis grisescens*). Both species forage over bodies of water
8 and use wooded corridors adjacent to water as roosting sites. Indiana bat may also
9 overwinter in limestone caves (Confidential Application for Proposed BCAP Project Areas,
10 2011).

11 3.3.3.2.4 Paragould Proposed Project Area

12 The listed bird species prefers habitat adjacent to bodies of water that have sandbars or
13 sand/gravel pit areas. Listed fishes/clams are associated with water and water quality. The
14 Gray bat will forage over bodies of water and use wooded corridors adjacent to water as
15 roosting sites (Confidential Application for Proposed BCAP Project Areas, 2011).

16 3.4 SOIL RESOURCES

17 3.4.1 Definition of the Resource

18 Soils are a natural body made up of weathered minerals, organic matter, air and water.
19 Soils are formed mainly by the weathering of rocks, the decaying of plant matter, and the
20 deposition of materials such as chemical and biological fertilizers that are derived from other
21 origins. Soils are differentiated based on characteristics such as particle size, texture and
22 color, and classified taxonomically into soil orders based on observable properties such as
23 organic matter content and degree of soil profile development (Brady and Weil 1996). Soil
24 taxonomy was established to classify soils according to the relationship between soils and
25 the factors responsible for their character (NRCS 1999). For the purpose of this project, the
26 soil resources will be discussed based on the soil classification in the particular proposed
27 project area.

28 Soil erosion is a naturally occurring event and the erosion rates are relatively slow; however,
29 human activity can greatly accelerate the rate of erosion. Poor farming practices, loss of
30 vegetation through deforestation, overgrazing and the maintenance of agricultural land are
31 some of the factors that make soils more susceptible to erosion. For the purpose of this
32 document, highly erodible lands (HEL) were used to evaluate the potential for erosion within

1 the proposed project areas (**Figure 3-8**). For more information about HEL, refer to the
2 BCAP Final PEIS (Chapter 3.4).

3 3.4.2 Existing Conditions

4 *3.4.2.1 Ashtabula Proposed Project Area*

5 In general, soils across this region favor agriculture. The soils in this region are often very
6 deep, gently sloping and poorly drained, depending on specific soil type. The soils in this
7 area were formed in different textures of glacial till (USDA 2007).

8 There was approximately 193,410 acres of HEL within the counties of the Ashtabula
9 proposed project area (Taylor 2011). Within this proposed project area, Mercer County had
10 the highest amount of HEL, covering 11 percent of the county.

11 *3.4.2.2 Aurora Proposed Project Area*

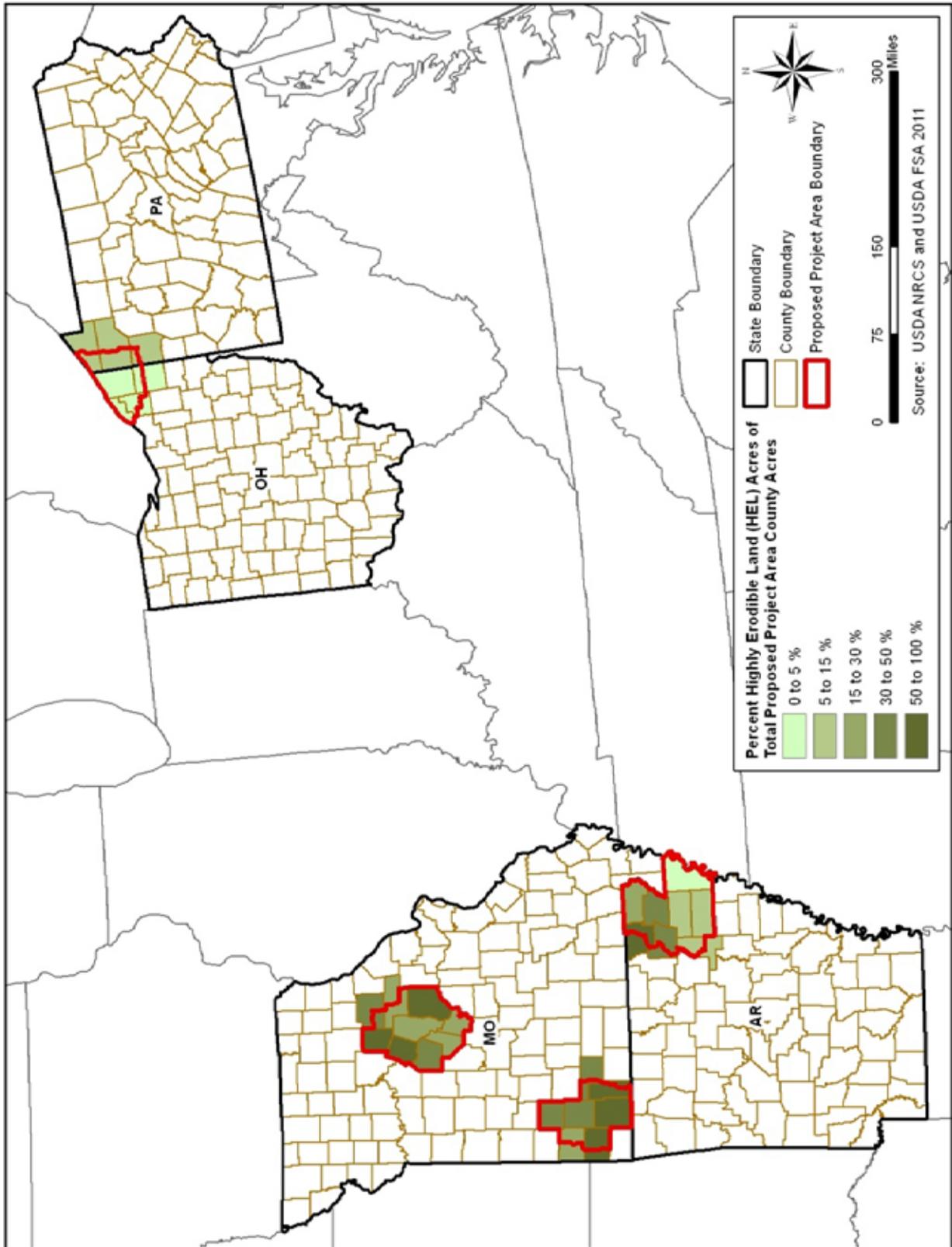
12 Soils across this region favor agriculture, including corn, soybean and grains. Soils range
13 from well-drained to poorly-drained, depending on specific soil type, land features, and slope
14 position. Upland sites are typically better drained than lowlands. At times, clay and silt
15 content can create drainage problems (Confidential Application for Proposed BCAP Project
16 Areas, 2011).

17 There was approximately 1,338,641 acres of HEL within the counties of the Aurora
18 proposed project area, with an average of 51 percent of the land being HEL (Confidential
19 Application for Proposed BCAP Project Areas, 2011). Within this proposed project area,
20 Stone County had the highest amount of HEL, covering 93 percent of the county.

21 *3.4.2.3 Columbia Proposed Project Area*

22 In general, soils across this region favor agriculture, including corn, soybean and grains.
23 Soils range from well-drained to poorly-drained, depending on specific soil type, land
24 features, and slope position. At times, clay content can create drainage problems
25 (Confidential Application for Proposed BCAP Project Areas, 2011).

26 There was approximately 1,266,771 acres of HEL within the counties of the Columbia
27 proposed project area, with an average of 37 percent of the land being HEL (Confidential
28 Application for Proposed BCAP Project Areas, 2011). Within this proposed project area,
29 Callaway County had the highest amount of HEL, covering 61 percent of the county.



1 Figure 3-8. Percent of Total Land Classified as Highly Erodible by County within the
2 Proposed Project Areas.

1 3.4.2.4 *Paragould Proposed Project Area*

2 Soils range from well-drained to poorly-drained, depending on specific soil type, land
3 features, and slope position. Upland sites are typically better drained than lowlands. At
4 times, clay and silt content can create drainage problems (Confidential Application for
5 Proposed BCAP Project Areas, 2011).

6 There was approximately 710,118 acres of HEL within the counties of the Paragould
7 proposed project area, with an average of 25 percent of the land being HEL (Confidential
8 Application for Proposed BCAP Project Areas, 2011). Within this proposed project area,
9 Randolph County had the highest amount of HEL, covering 61 percent of the county.
10 Mississippi County contains no soil classified as HEL.

11 3.5 WATER QUALITY AND QUANTITY

12 3.5.1 Water Quality

13 3.5.1.1 *Definition of the Resource*

14 Freshwater is necessary for the survival of most terrestrial organisms, and is required by
15 humans for drinking and agriculture, among other uses; however, less than one percent of
16 Earth's water is in the form of freshwater that is not bound in ice caps or glaciers. The
17 Water Pollution Control Act of 1972, or CWA, Safe Drinking Water Act, and the Water
18 Quality Act are the primary Federal laws that protect the nation's waters. The principal law
19 governing pollution of the nation's surface water resources is the CWA. The Act utilizes
20 water quality standards, permitting requirements, and monitoring to protect water quality.
21 The EPA sets the standards for water pollution abatement for all waters of the United States
22 under the programs contained in the CWA but, in most cases, delegates the authority to
23 issue and enforce permits to qualified States. For this analysis, water resources include
24 surface water quality (including lakes, rivers and associated tributaries, and estuaries),
25 groundwater quality, and water use/quantity of both surface and groundwater.

26 Surface water, as defined by the EPA, are waters of the United States, such as rivers,
27 streams, creeks, lakes, and reservoirs, supporting everyday life through uses such as
28 drinking water and other public uses, irrigation, and industrial uses. Surface runoff from
29 rain, snow melt, or irrigation water, can affect surface water quality by depositing sediment,
30 minerals, or contaminants into surface water bodies. Surface runoff is influenced by
31 meteorological factors such as rainfall intensity and duration, and physical factors such as
32 vegetation, soil type, and topography.

1 The 303(d) List of Waters reports on streams and lakes identified as impaired for one or
2 more pollutants and do not meet one or more water quality standards. The term, "303(d)
3 list," is short for the list of impaired waters (stream segments, lakes) that the Clean Water
4 Act requires all states to submit for EPA approval every two years. The states identify all
5 waters where required pollution controls are not sufficient to attain or maintain applicable
6 water quality standards and rank the waters taking into account the uses of the water and
7 severity of the pollution problem (EPA 2008). **Figure 3-9** illustrates the impaired streams
8 and water bodies within each state containing the proposed project areas.

9 Groundwater is the water that flows underground and is stored in natural geologic
10 formations called aquifers. It is ecologically important because it sustains ecosystems by
11 releasing a constant supply of water into wetlands and contributes a sizeable amount of flow
12 to permanent streams and rivers (FSA 2003).

13 *3.5.1.2 Existing Conditions*

14 3.5.1.2.1 Ashtabula Proposed Project Area

15 According to the 303(d) list, there are 1,868 impaired stream segments within the Ashtabula
16 proposed project area for a total of 3,711.34 miles of impaired streams. There is also a total
17 of 56.87 square miles of impaired lakes and reservoirs (EPA 2010).

18 3.5.1.2.2 Aurora Proposed Project Area

19 According to the 303(d) list, there are 328 impaired stream segments within the Aurora
20 proposed project area for a total of 557.40 miles of impaired streams (EPA 2010).

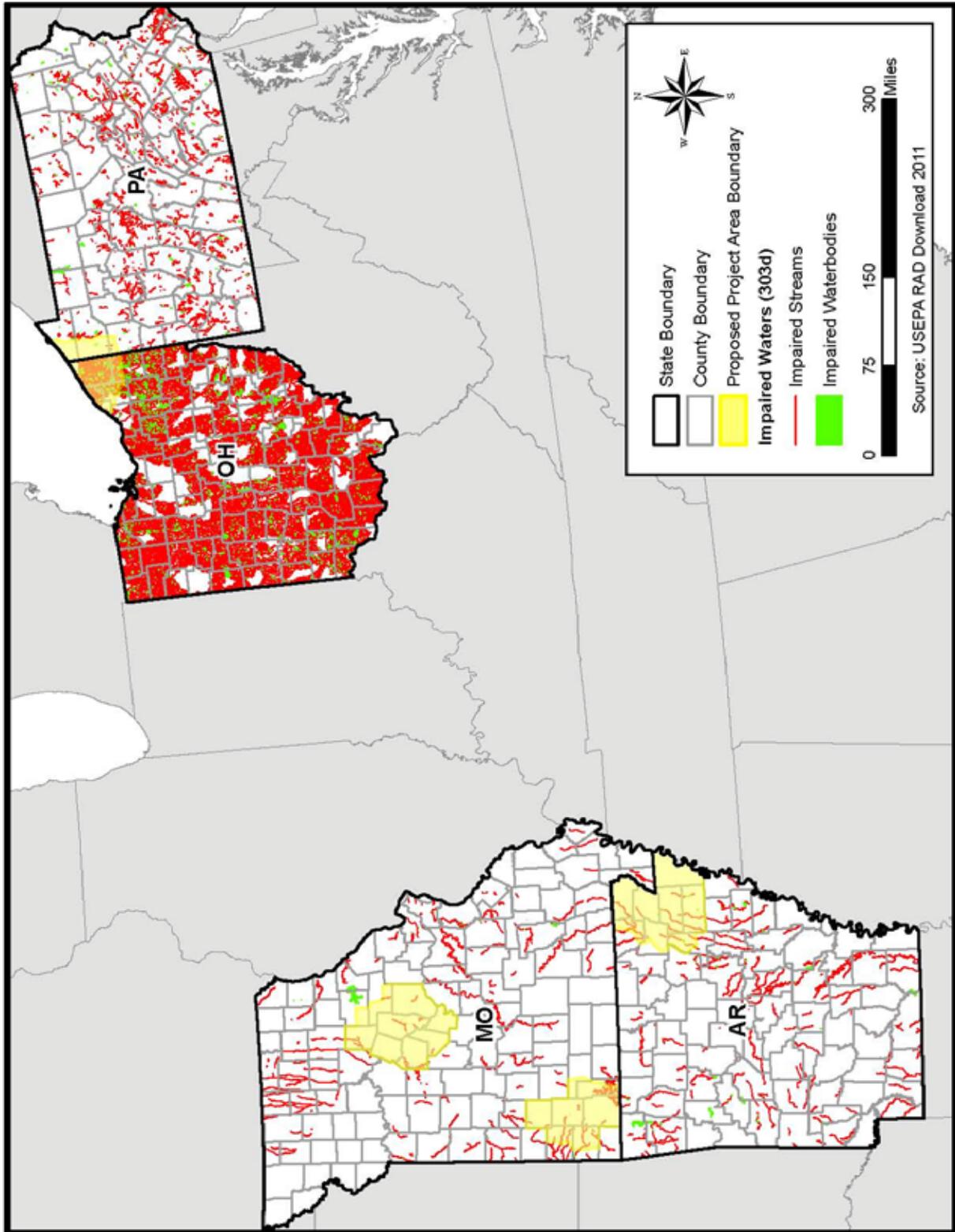
21 3.5.1.2.3 Columbia Proposed Project Area

22 According to the 303(d) list, there are 314 impaired stream segments within the Columbus
23 Project Area for a total of 388.63 miles of impaired streams. There is also a total of 0.30
24 square miles of impaired lakes and reservoirs (EPA 2010).

25 3.5.1.2.4 Paragould Proposed Project Area

26 According to the 303(d) list, there are 335 impaired stream segments within the Paragould
27 Project Area for a total of 581.71 miles of impaired streams. There is also a total of 5.2
28 square miles of impaired lakes and reservoirs (EPA 2010). A majority of the water use relies
29 on surface water sources. However, counties closer to the Mississippi River are more likely
30 to use groundwater sources. Uses of groundwater include domestic, industry, and irrigation.

31



1 **Figure 3-9. Waters Listed on the State 303(d) Lists for Impaired Waters**

1 3.5.2 Water Quantity

2 *3.5.2.1 Definition of the Resource*

3 Water use/quantity is the specific amount of water used for a given task, such as the
4 production of dedicated bioenergy crops. Three types are distinguished: *withdrawal*, where
5 water is taken from a river, or surface or underground reservoir, and after use returned to a
6 natural water body; *consumptive*, which starts with withdrawal but without any return (e.g.
7 irrigation) and is no longer available directly for subsequent uses; *non-withdrawal*, the *in situ*
8 use of a water body for, e.g. navigation, fishing, recreation, effluent disposal and power
9 generation. (FAO 2005).

10 *3.5.2.2 Existing Conditions*

11 **Table 3-9** illustrates the amount of acres of the cropland that are irrigated. The table also
12 illustrates the water withdrawals by source for each county within the proposed project area.
13 The EPA defines a watershed as the area of land where all of the water that is under it or
14 drains off of it goes into the same place (EPA 2009). Further, the USGS defines a
15 watershed as the divide separating one drainage basin from another. The USGS has
16 divided and sub-divided the United States using hydrologic units (HUC). The hydrologic unit
17 system has four levels of classification (USGS 2011). For this project the fourth level of
18 classification, the 8-digit HUC codes, were used to classify the watersheds within the
19 proposed project area.

20 *3.5.2.2.1 Ashtabula Proposed Project Area*

21 Within the counties in Ashtabula proposed project area, three of the four Ohio counties had
22 less than 400 acres of irrigated cropland with the exception of Lake County, Ohio that had a
23 total of 2,180 acres of irrigated land (**Table 3-10**). There was a total of 7.28 million gallons
24 of water withdrawn per day in the proposed project area, with an average of 66 percent from
25 surface water and 34 percent from groundwater sources (USGS 2010b).

26 Eight different watersheds are located within the counties in the Ashtabula proposed project
27 area, with the dominate watersheds being Ashtabula-Chagrin and Grand. These eight
28 watersheds cover 5,218,511 acres of land in Ohio and Pennsylvania with 26 percent within
29 the proposed project area (Seaber 2007). There were approximately 3,600 miles of streams
30 and rivers within the Ohio proposed project area and 1,700 miles of streams and rivers
31

32

1
2

Table 3-10. Acres of Irrigated Land and Water Withdrawals by County within Each Proposed Project Area

County	Total Cropland	Irrigated Land	Percent Irrigated Acres	Withdrawals (in million gallons per day)		
				By source		Total
	(acres)			Ground-water	Surface water	
Arkansas						
Arkansas	8,432,221	4,460,682	52.9	7,020	1,510	8,530
Clay	293,353	227,000	77.4	466.08	9.36	475.44
Craighead	301,734	244,365	81.0	350.76	44.61	395.37
Greene	229,272	164,615	71.8	206.17	3.81	209.98
Jackson	266,354	178,101	66.9	378.04	22.54	400.58
Lawrence	200,765	130,983	65.2	220.99	24.21	245.20
Mississippi	451,917	269,564	59.6	270.57	2.12	272.69
Poinsett	322,991	262,180	81.2	672.02	90.36	762.38
Randolph	135,019	67,301	49.8	101.46	37.38	138.84
Missouri						
Missouri	16,405,595	1,199,981	7.3	1,340	38.9	1,370
Audrain	337,854	15,462	4.6	2.27	7.86	10.13
Boone	152,527	3,596	2.4	0.99	0.61	1.60
Callaway	166,339	4,025	2.4	2.67	2.26	4.93
Cole	79,523	448	0.6	0.00	0.06	0.06
Cooper	189,065	393	0.2	0.15	0.00	0.15
Howard	172,316	12,049	7.0	1.90	0.00	1.90
Moniteau	122,630	160	0.1	0.28	0.00	0.28
Monroe	183,346	1,473	0.8	0.00	0.81	0.81
Randolph	119,856	738	0.6	0.29	0.00	0.29
Barry	114,244	416	0.4	0.06	0.00	0.06
Christian	76,040	158	0.2	0.04	0.00	0.04
Dade	127,080	8,621	6.8	3.03	0.73	3.76
Jasper	135,730	5,169	3.8	2.33	1.65	3.98
Lawrence	150,703	2,416	1.6	0.19	0.70	0.89
Newton	107,943	1,150	1.1	1.93	0.00	1.93
Stone	36,790	74	0.2	0.02	0.00	0.02
Ohio						
Ohio	10,832,772	37,959	0.4	17.7	24.9	42.6
Ashtabula	106,255	352	0.3	0.01	0.10	0.11
Geauga	29,541	355	1.2	0.04	0.29	0.33
Lake	10,126	2,180	21.5	0.38	4.43	4.81
Trumbull	87,440	152	0.2	0.16	0.54	0.70
Pennsylvania						
Pennsylvania	4,870,287	37,786	0.8	8.29	16	24.3
Crawford	139,526	564	0.4	0.07	0.09	0.16
Erie	101,698	1,397	1.4	0.30	0.69	0.99
Mercer	111,556	195	0.2	0.08	0.10	0.18

Source: USDA 2009; USGS 2010b.

3
4

1 within the Pennsylvania proposed project area. There were approximately 13,800 acres of
2 lakes, ponds and reservoirs within the Ohio proposed project area and 16,200 acres within
3 the Pennsylvania proposed project area (USGS 2010a).

4 3.5.2.2.2 Aurora Proposed Project Area

5 Within the Aurora proposed project area, there was an average of 2,572 acres of irrigated
6 land within the proposed project area. Overall, Missouri had a total of 1.19 million acres of
7 irrigated land. There was a total of 10.68 million gallons of water withdrawn per day in the
8 proposed project area, with an average of 29 percent from surface water and 71 percent
9 from groundwater sources (USGS 2010b).

10 Seven different watersheds impact counties within the Aurora proposed project area;
11 however, the Sac, Spring, and James watersheds cover most of the area. These three
12 watersheds cover 2,567,536 acres of land in Missouri (Confidential Application for Proposed
13 BCAP Project Areas, 2011). There were approximately 7,500 miles of streams and rivers
14 within this proposed project area. There were approximately 37,600 acres of ponds, lakes
15 and reservoirs within this proposed project area (USGS 2010a). Springs are numerous and
16 often contribute to the base flow of many area streams.

17 3.5.2.2.3 Columbia Proposed Project Area

18 Within the Columbia proposed project area, there was an average of 4,260 acres of irrigated
19 land within the proposed project area. Overall, Missouri had a total of 1.19 million acres of
20 irrigated land. There was a total of 20.15 million gallons of water withdrawn per day in the
21 proposed project area, with an average of 58 percent from surface water and 42 percent
22 from groundwater sources (USGS 2010b).

23 While Columbia proposed project area includes land area in 13 different watersheds, the
24 broadest is the Lower Missouri – Moreau (LMM). The Lower Missouri Moreau contacts
25 every county in the Project Area, except for Monroe County. It represents land area
26 encompassing 2,175,934 acres (Confidential Application for Proposed BCAP Project Areas,
27 2011). There were approximately 11,900 miles of streams and rivers within this proposed
28 project area. There were approximately 11,900 acres of ponds, lakes and reservoirs within
29 this proposed project area (USGS 2010a).

30 3.5.2.2.4 Paragould Proposed Project Area

31 Within the Paragould proposed project area, there was an average of 193,014 acres of
32 irrigated land (69 percent of the total acres) which is slightly above the state total of 52.9

1 percent of the acres being irrigated. There was an average of 362.56 million gallons of
2 water withdrawn per day in the proposed project area, with an average of eight percent from
3 surface water and 92 percent from groundwater sources (USGS 2010b).

4 While Paragould proposed project area includes land area in 11 different watersheds, the
5 greatest land area is represented by three of those 11. The Lower St. Francis, Little River
6 Ditches, and Cache watersheds encompass a total of 3,471,360 acres and impact all
7 counties represented in this proposed project area. The western-most counties, Randolph,
8 Jackson, and Lawrence, are impacted by an additional seven watersheds, inclusive.
9 However, these watersheds represent a much smaller portion of the proposed project area
10 (PAPO 2011d). There were approximately 14,000 miles of streams and rivers within this
11 proposed project area. There were approximately 20,600 acres of ponds, lakes and
12 reservoirs within this proposed project area (USGS 2010a).

1 4 ENVIRONMENTAL CONSEQUENCES

2 4.1 DATA GAPS

3 Giant miscanthus is a new agronomic crop species in the United States, and also still
4 relatively new in Europe, where the oldest cultivation areas are approximately 30 years old
5 or less. The *Miscanthus* genus was introduced to the United States over 100 years ago in
6 ornamental plantings. Several universities (i.e., University of Illinois, Mississippi State
7 University, University of Wisconsin, Michigan State University, and the University of
8 Georgia) in the United States are currently cultivating giant miscanthus on a trial basis or
9 conducting research on giant miscanthus or the *Miscanthus* genus. Additionally, large-scale
10 acreages of giant miscanthus have not been cultivated in the United States; although
11 commercial production of giant miscanthus for bioenergy production in co-fired systems are
12 in the beginning stages in the United Kingdom. Given, that giant miscanthus has only been
13 grown in large-scale trials in Europe the data on giant miscanthus planting in the United
14 States is more limited in scope.

15 In light of the lack of data applicable to the proposed project areas, an adaptive Mitigation
16 and Monitoring Plan (MMP) is being developed, which will include best management
17 practices (BMP) for the establishment and production of giant miscanthus to ensure
18 avoidance and minimization of potential effects to the immediate environment and the larger
19 landscape. The framework for the MMP is included in **Section 6**. The MMP will be a living
20 document that is highly dependent on routine monitoring of the fields to determine the
21 success of giant miscanthus plantings, its overall effects to the immediate environment, and
22 any potential effects to the larger landscape based on observation and measurement. This
23 document would contain information on appropriate and effective eradication methods that
24 would develop over time as new data became available. Likewise, other metrics or
25 observable measurements would adapt over time based on past observations, new
26 research finding, and new regulations.

27 The following information has been found to lack complete detail in relation to growth and
28 production of giant miscanthus in the United States.

- 29 . Potential effects to socioeconomics focused on the information provided in the pro
30 forma analyses of the Project Sponsors. Data from Europe indicates a high cost of
31 establishment due to the vegetative propagation of the species; however, the BCAP

1 combined with the model undertaken by the Project Sponsors addresses most of
2 these concerns, along with technical assistance to be provided to producers.

3 · Landscape scale analyses of giant miscanthus are generally lacking since there
4 have not been any commercial-scale field trials in the United States.

5 · Literature documenting the potential for invasiveness of the fertile species of the
6 *Miscanthus* genus has been discussed along with documentation supporting that
7 giant miscanthus should not be considered invasive due to its sterility and slow
8 rhizome spread within the United States.

9 · Literature discussing potential plant pests has been recently published relating to the
10 western corn root worm, several species, of aphids, and rust; those studies along
11 with recommendations have been included.

12 · There is little peer-reviewed literature concerning the effects of giant miscanthus
13 plantings on biological diversity in the United States; however, some specific studies
14 have been published in Europe. These studies primarily focused on bird species
15 with some small mammal observations. These studies also looked at young-aged
16 giant miscanthus stands, so there was little information available on biodiversity
17 found in mature stands. Also, the literature is lacking on the potential effects to
18 larger species in either young or mature stands of giant miscanthus.

19 · Information concerning the nutrient uptake, nutrient addition trials, and root structure
20 has been included to discuss the potential for soil erosion, soil organic matter, and
21 soil carbon sequestration based on the available literature.

22 · Literature concerning nutrient uptake, water use efficiency, and irrigation needs
23 during establishment has been discussed based on the available literature.

24 4.2 SOCIOECONOMICS

25 4.2.1 Significance Threshold

26 For socioeconomics the significance thresholds include a substantial change in farm
27 income, which could lead to wider community effects such as employment loss and
28 population declines.

1 4.2.2 Proposed Action

2 Implementing the Proposed Action would not result in significant adverse effects to the
3 socioeconomic conditions of any of the proposed project areas. The Proposed Action would
4 provide a positive cash-flow stream to producers and an economically viable product
5 through the BCF to local, regional, and potentially out of region sales according to the BCAP
6 project area application documents. Giant miscanthus would require some level of inputs
7 (e.g., herbicides) during the establishment phases, with minimal fertilizer inputs annually
8 beginning in year three of the maintenance period to replace nutrients lost through biomass
9 production; thereby, maintaining the existing agricultural products stream, with the potential
10 for creating new markets for more species-specific agricultural chemicals. Agricultural
11 services would be maintained in the short-term, with the potential creation of new services
12 streams for heavier-duty equipment manufacture and contract farming for harvesting, baling,
13 and transportation of baled products to the BCF. Overall, the maintenance of existing higher
14 value cropland acres with the inclusion of smaller dedicated energy crop production should
15 maintain or enhance farm household and agricultural services-related household incomes.

16 BCAP was developed to provide assistance to participating producer to offset a portion of
17 the costs associated with establishing and producing dedicated energy crops. **Table 4.1**
18 lists the estimated establishment and production costs for giant miscanthus with a
19 comparison of the BCAP payments to participating producers. In considering the value of
20 BCAP to participating producers within the proposed project areas a crop budget analysis
21 with information from the Michigan State University (MSU) Extension miscanthus estimated
22 budgets was conducted. The MSU miscanthus budgets provide an analysis of both 'cheap'
23 and market rate rhizomes. Under MSU's analysis with "market rhizomes" after 10 years the
24 producer is still cash flow negative over \$6,000 on each acre planted. If the rhizome costs
25 were reduced to only 25 percent of MSU's estimate, the producer would still need 10 years
26 to break even. Under MSU's analysis, producers would have little incentive to establish
27 energy crops. However, with "cheap rhizomes," the producer is cash flow positive after the
28 third year. BCAP provides enough incentive, per the MSU cost and revenue values, that a
29 producer would begin realizing a profit in year nine or in year eight, if the matching payment
30 were delayed until a full harvest was collected.

31

1 **Table 4-1. Cost Comparison for Participating Versus Non-Participating Producers**
 2 **for the Establishment and Production of Giant Miscanthus**

Item	Giant Miscanthus Establishment without BCAP	Giant Miscanthus Establishment with BCAP
	Per Acre (all values rounded to the next whole \$)	
Crop Establishment		
Rhizomes (\$1.80 ea)	\$7,290	\$7,290
Soil Amendments	\$0	\$0
Pest Control	\$18	\$18
Machinery Cost	\$67	\$67
Labor	\$3	\$3
Total Establishment Cost	\$7,378	\$7,378
BCAP Establishment Payment	\$0	\$5,534
BCAP Annual Payment	\$0	\$89
<i>Revised Establishment Cost</i>	\$7,378	\$1,755
Year 2 Production		
Annual Costs – Year 2	\$1,133	\$1,133
Estimated Revenue – Year 2 (5 tons @ \$60/ton)	\$300	\$300
BCAP Annual Payment	\$0	\$67
BCAP Matching Payment – Year 1	\$0	\$225
<i>Profit/Loss Continual</i>	-\$8,211	-\$2,296
Year 3 Production		
Annual Costs – Year 3	\$343	\$343
Estimated Revenue – Year 3	\$600	\$600
BCAP Annual Payment	\$0	\$67
BCAP Matching Payment – Year 2	\$0	\$450
<i>Profit/Loss Continual</i>	-\$7,954	-\$1,522
Year 4 Production		
Annual Costs – Year 4	\$343	\$343
Estimated Revenue – Year 4	\$600	\$600
BCAP Annual Payment	\$0	\$67
<i>Profit/Loss Continual</i>	-\$7,697	-\$1,198
Year 5 Production		
Annual Costs – Year 4	\$343	\$343
Estimated Revenue – Year 4	\$600	\$600
BCAP Annual Payment	\$0	\$67
<i>Profit/Loss Continual</i>	-\$7,440	-\$874

3 Notes:

- 4 · All cost estimates derived from MSU miscanthus budget (James et al. 2009)
- 5 · The average rental rate for CRP as of February 2011 in each state containing proposed project areas
 6 are: Arkansas = \$59.53/acre; Missouri = \$74.16/acre; Ohio = \$118.87/acre; Pennsylvania =
 7 \$102.85/acre. The average rental rate for these four states = \$88.85 (USDA FSA 2011a)
- 8 · A reduction in the annual BCAP payment was estimated at 25 percent for biomass sold for heat, power,
 9 or biobased products (USDA FSA 2011b).

1 The Project Sponsors have been very successful in finding producers willing to plant energy
2 crops on less productive land when shown BCAP incentives that create positive cash flows
3 in comparison to establishment without BCAP. Importantly, producer commitments are
4 contingent upon BCAP funding, which indicates that the short term incentives provided by
5 BCAP create a viable energy crop market. MSU's research supports the Project Sponsors'
6 experience with actual producers in proposed project areas that without BCAP incentives in
7 an approved project area, producer interest under current market conditions declines
8 dramatically.

9 Under the Proposed Action, the Project Sponsors propose to establish and produce giant
10 miscanthus in the proposed project areas with a maximum acreage of 50,000 acres per
11 project area by 2014. The Project Sponsors estimate that approximately 20 percent of the
12 total acreage in the proposed project areas for Aurora, Columbia, and Paragould would be
13 marginal cropland with the remainder being non-cropland, such as pastureland. In the
14 Ashtabula proposed project area, 10 percent of the total acreage would be marginal
15 cropland. The Project Sponsors have a goal of minimizing the amount of arable cropland to
16 be included in the contract acreage, thereby maximizing producer incomes through
17 diversification of a small amount of marginal croplands or idle lands, such as pastureland.
18 On average, contract acreage would be estimated to be in a range between 38 to 100 acres
19 per contract. The BCAP Final PEIS (Table 3.1-5) lists the national average farm size for
20 different farm types; overall the majority of farms within the United States are considered
21 small family farms with average farm size between 137 acres (Limited Resource) to 1,040
22 acres (Farming Occupation/Higher Sales). In each of the states included within the
23 proposed project areas, greater than 84 percent of the farms would be considered small
24 family farms. The Project Sponsors, through small acreage enrollments, would provide an
25 incentive for small farms to enter a BCAP contract, especially with the producer assistance
26 to be provided as part of the proposed project area models.

27 To determine the economic viability of the Proposed Action, the Project Sponsors developed
28 an Economic Impact Analysis (EIA) for each proposed project area. For each proposed
29 project area region, the 20 year project time-frame from the giant miscanthus acres
30 produced under BCAP, the anticipated economic impact to the region would total more than
31 \$750 million (US\$2011). The EIA estimated the annual value to the producers in each
32 proposed project area to be approximately \$33 million for the approximately 600,000 tons
33 anticipated to be produced annually at full production (2017). The Project Sponsors' BCF

1 would be estimated to directly create six positions in 2014, 78 positions in 2016, and 114
2 positions in 2017.

3 *4.2.2.1 Ashtabula Proposed Project Area*

4 In Ashtabula, at full scale production in 2017 the local BCF developed by the Project
5 Sponsors would create 1,210 new positions (i.e., direct, indirect, and induced across all
6 related economic sectors) and bring approximately \$49.9 million into the region annually.
7 Economic modeling was performed to analysis the contribution of the Proposed Action for
8 each proposed project area as part of the Project Sponsors' confidential project area
9 application.

10 *4.2.2.2 Aurora Proposed Project Area*

11 In Aurora, at full scale production in 2017 the local BCF developed by the Project Sponsors
12 would create 960 new positions (i.e., direct, indirect, and induced across all related
13 economic sectors) and bring approximately \$49.2 million into the region annually. Economic
14 modeling was performed to analysis the contribution of the Proposed Action for each
15 proposed project area as part of the Project Sponsors' confidential project area application.

16 *4.2.2.3 Columbia Proposed Project Area*

17 In Columbia, at full scale production in 2017 the local BCF developed by the Project
18 Sponsors would create 980 new positions (i.e., direct, indirect, and induced across all
19 related economic sectors) and bring approximately \$50.9 million into the region annually.
20 Economic modeling was performed to analysis the contribution of the Proposed Action for
21 each proposed project area as part of the Project Sponsors' confidential project area
22 application.

23 *4.2.2.4 Paragould Proposed Project Area*

24 In Paragould, at full scale production in 2017 the local BCF developed by the Project
25 Sponsors would create 750 new positions (i.e., direct, indirect, and induced across all
26 related economic sectors) and bring approximately \$50.0 million into the region annually.
27 Economic modeling was performed to analysis the contribution of the Proposed Action for
28 each proposed project area as part of the Project Sponsors' confidential project area
29 application.

1 4.2.3 No Action Alternative

2 The selection of the No Action Alternative would not result in significant adverse effects to
3 the socioeconomic conditions of the proposed project areas. Under this alternative, the
4 Project Sponsors would not undertake the establishment and production of giant miscanthus
5 in the proposed project areas. The agricultural conditions would remain as described in
6 Section 3.1 and would follow projected demand and production aspects. This alternative
7 would not create a small acreage diversification into dedicated energy crops, nor would a
8 new services market be developed for heavy-duty machinery associated with high-yielding
9 biomass crops, such as giant miscanthus.

10 4.3 LAND USE

11 4.3.1 Significance Threshold

12 For land use the significance thresholds include a substantial change in land use type that
13 could trigger the development of agricultural lands into other non-agricultural land use types
14 within the region or adjacent to the region.

15 4.3.2 Proposed Action

16 Implementing the Proposed Action would not result in significant changes in land use types
17 that could trigger development of agricultural lands into other non-agricultural land use types
18 nor would it create a substantial loss of arable cropland within the proposed project areas.
19 Under the Proposed Action, the Project Sponsors propose to establish and produce giant
20 miscanthus in the proposed project areas with a maximum total acreage of 50,000 acres per
21 project area by 2014. The Project Sponsors estimate that approximately 20 percent of the
22 total acreage in the proposed project areas for Aurora, Columbia, and Paragould would be
23 marginal or cropland with the remainder being non-cropland, such as pastureland
24 (Confidential Application for Proposed BCAP Project Areas, 2011). In the Ashtabula
25 proposed project area, 10 percent of the total acreage would be marginal cropland
26 (Confidential Application for Proposed BCAP Project Areas, 2011). On average, contract
27 acreage would be estimated to be in a range between 38 to 100 acres.

28 **Table 4-2** lists the estimated total acres that could be planted by each land use type,
29 cropland (harvested cropland and other cropland) or pastureland (pastureland, all types) by
30 proposed project area and that estimated percentage by either cropland or pastureland.

31

Table 4-2. Estimated Acres to be Planted by 2014 to Giant Miscanthus by Proposed Project Area and Percent of Land Use Type.

Proposed Project Area	Harvested Cropland	Other Cropland	Cropland – Giant Miscanthus	Percent of Other Cropland	Pastureland All Types	Pastureland – Giant Miscanthus	Percent of Pastureland All Types
Ashtabula	492,050	58,708	5,000	8.5	139,885	45,000	32.2
Aurora	561,033	41,867	10,000	23.9	944,322	40,000	4.2
Columbia	1,226,524	150,079	10,000	6.7	799,682	40,000	5.0
Paragould	2,087,971	52,986	10,000	18.9	261,540	40,000	15.3

Source: Adapted from USDA NASS 2007, Confidential Application for Proposed BCAP Project Areas, 2011

The Project Sponsors have a priority of using marginal or idle croplands in place of higher-value harvested croplands and pasturelands. The Ashtabula proposed project area would include the greatest percentage of giant miscanthus plantings in the combined acreage of the pastureland and other cropland land use types (25.2 percent) due to the smaller area in other cropland and pastureland land use types, when compared to the other proposed project areas. The Paragould proposed project area would be anticipated to have approximately 15.9 percent of combined pastureland and other cropland planted in giant miscanthus; however, due to issues related to nutrient use and leaching, water use, and soil erosion, more acres of productive cropland could be utilized for giant miscanthus production; thereby lowering the percentage of marginal lands used. In the Aurora and Columbia proposed project areas, the percentage of marginal land (other cropland and pastureland) anticipated to be planted into giant miscanthus is slightly over five percent for both areas.

4.3.3 No Action Alternative

The selection of the No Action Alternative would not result in significant adverse effects to the land use within the proposed project areas. Under this alternative, the Project Sponsors would not undertake the establishment and production of giant miscanthus in the proposed project areas. The agricultural conditions would remain as described in Section 3.1 and would follow projected demand and production aspects. This alternative would not create a small acreage diversification into dedicated energy crops.

4.4 BIOLOGICAL RESOURCES

4.4.1 Vegetation

4.4.1.1 Significance Threshold

For vegetation, a significant effect would be a finding of invasiveness for the species, that it had a high likelihood of being a vector for a plant pathogen or insect harmful to native species, or that it was extremely difficult to eradicate once established.

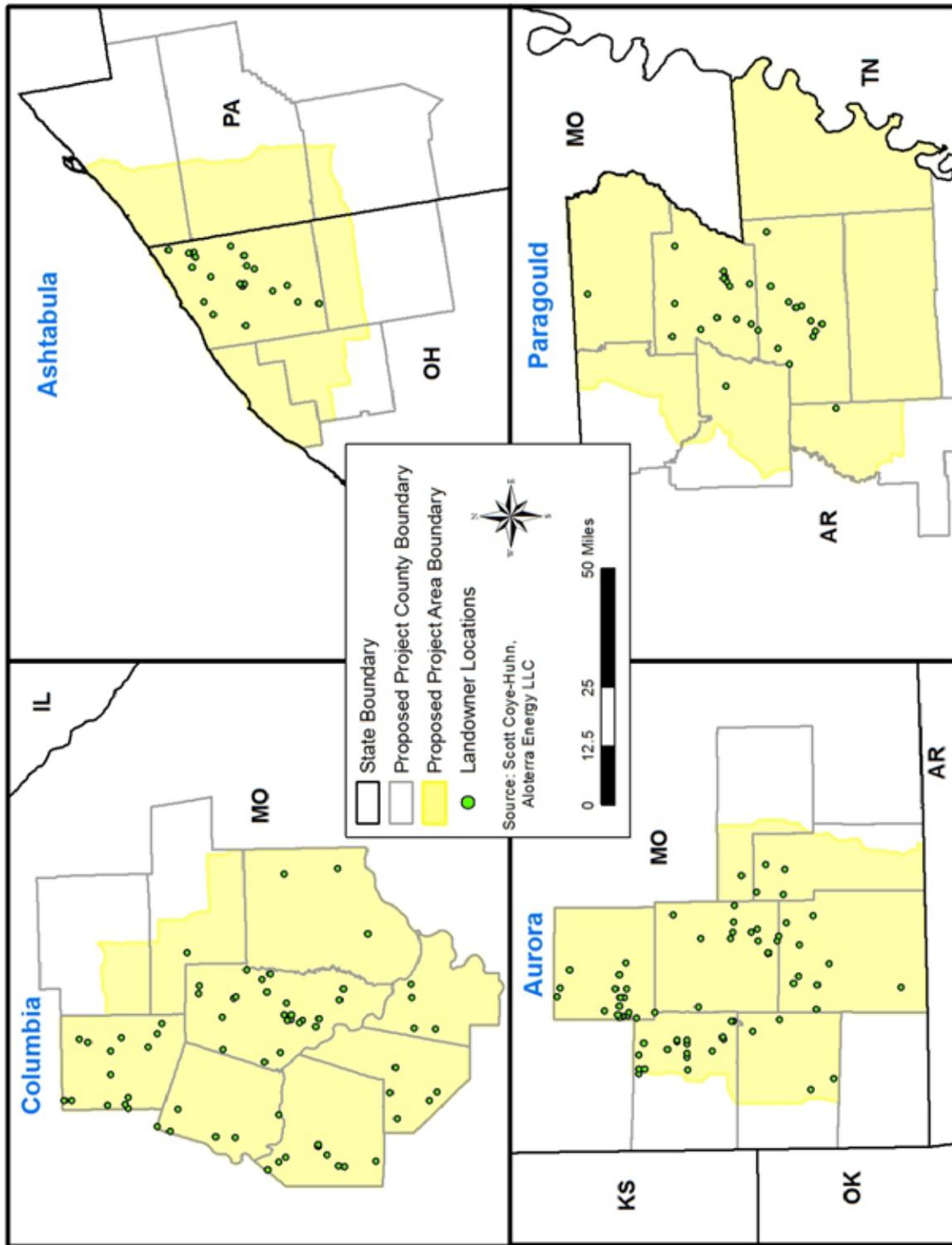
1 *4.4.1.2 Proposed Action*

2 Implementing the Proposed Action, in association with the MMP, (**Section 6**) would be
3 anticipated to result in minor effects to local and regional vegetation due to the change in
4 vegetation from the existing cover to giant miscanthus. As the MMP, is developed based on
5 comments received on this document and from exploring the BMPs associated with
6 production of giant miscanthus and associated large-stature perennial grasses, additional
7 measures to avoid and minimize effects to vegetation would be detailed. Some of these
8 measures could include exclusions from planting within 100-year floodplains and floodways,
9 to minimize the potential for vegetative spread through rhizome or active stalks transported
10 via stormwater flows or wind and active management to provide eradication in adjacent
11 areas, if necessary.

12 As mentioned previously, the Project Sponsors anticipated that most of the acreage for giant
13 miscanthus would be idle lands, which are being considered as pastureland for this analysis.
14 The data from land use types as reported in the Agricultural Census are from 2007, more
15 complete data could be collected by the Project Sponsors that indicate a higher percentage
16 of croplands have been idled or left fallow since 2007, which would alter the percent by land
17 type included within the project acres. Pasturelands throughout the proposed project areas
18 could be in fallow agricultural fields with annual vegetation or a mix of annual and perennial
19 vegetation, in permanent improved pasture, or rangeland. Twenty percent or less of the
20 giant miscanthus acreage is anticipated to be marginal cropland, which could be currently
21 fallow or in traditional row crops. Vegetation species diversity is highly site specific and part
22 of the larger local landscape. **Figure 4-1** provides the approximate locations of the
23 anticipated current producers, which are spread throughout the proposed project areas.
24 Also, the Project Sponsors have estimated that individual contracts for giant miscanthus
25 production would range between 38 to 100 acres, with the minimum acreage being what is
26 considered by the Project Sponsors to be economically viable for the producer. These small
27 patches of fields should assist in the minimization of the loss of landscape level vegetation
28 biodiversity and richness along with anticipated buffers to riparian areas and wildlife
29 corridors through the MMP.

30 Two components of concern associated with giant miscanthus include its potential for
31 invasiveness and as a vector for disease or plant pests. The following sections detail each
32 of these areas.

33



1
2

Figure 4-1. Approximate Locations of Anticipated Producers within the Proposed Project Areas

1 4.4.1.2.1 Invasiveness

2 Overall, the literature concerning giant miscanthus as a potential invasive species indicates
 3 a low likelihood; however, a lack of commercial scale field-sized trials has not occurred in
 4 the United States. The very components that make a species ideal for a biomass feedstock
 5 are often the same characteristics that are described of weedy invasive species (**Table 4-3**).
 6 Giant miscanthus is a naturally occurring hybrid species that is vegetatively propagated and
 7 does not produce viable seeds with one of the parent species being *Miscanthus sinensis*,
 8 which is considered an invasive species in the United States; the other parent species (*M.*
 9 *sacchariflorus*) is not included on any Federal or State lists of noxious or invasive species.

10 **Table 4-3. Characteristics of Ideal Biomass Crop/Weeds**

Type of Characteristic	Ideal Biomass Crop	Ideal Weedy Characteristics
Life History	Perennial	Perennial
	High Aboveground Biomass Production	High Aboveground Biomass Production
	Flowers Late Or Little Allocation to Seed Production	
Physiology	Drought Tolerant	Drought Tolerant
	Tolerates Low Fertility Soils	Tolerates Low Fertility Soils
	Tolerates Saline Soils	Tolerates Saline Soils
	C4 Photosynthetic Pathway	C4 Photosynthetic Pathway
	High Water/Nutrient Efficiency	High Water/Nutrient Efficiency
Other	Highly Competitive – Reduces Herbicide Use	Highly Competitive – Reduces Herbicide Use
	Few Resident Pests – Reduces Pesticide Use	Few Resident Pests – Reduces Pesticide Use
	Allelopathic	Allelopathic
	Re-allocates Nutrients to Roots in Fall	

11 Source: Raghu et al. 2006

12 Raghu et al. (2006) indicated that aspects of the genetics (i.e., the parent species)
 13 associated with giant miscanthus could indicate the potential for this species to be invasive,
 14 such as the ability to resprout from belowground, rapid growth, efficient photosynthetic
 15 pathways. Jørgensen (2011) indicates that rhizome spread of giant miscanthus occurs only
 16 at about 10 centimeters (cm) per year from observation of intentionally planted areas, which
 17 is relatively slow. However, there have been no documented unintentionally spreading of
 18 giant miscanthus in Europe, where the species has been studied for over 30 years. In the
 19 event that giant miscanthus rhizomes in intentionally planted areas spread beyond the
 20 planted fields, Jørgensen (2011) indicates that rhizomes transported accidentally by man,
 21 soil erosion, or flooding could be easily eradicated using commercially available herbicides

1 (see Section 2.2.2.1) that are shown effective with this strategy. In contrast, Jørgensen
2 (2011) indicates that *M. sacchariflorus* (i.e., a parent species of giant miscanthus) has
3 creeping rhizomes that spread several meters (m) in a few years with high adaptability to
4 riparian areas, which has a higher potential for translocation via erosion and water transport.

5 Gordon et al (2011) assessed the potential invasiveness of several potential dedicated
6 energy crop species using the Australian Weed Risk Assessment (WRA). The WRA is a
7 tool that has been used in Australia and New Zealand for over a decade to determine if plant
8 species should be considered for use in those countries. The WRA has been shown to be
9 90 percent accurate in indentifying invasive species, 70 percent accurate in non-invaders,
10 with approximately 10 percent of non-invaders incorrectly predicted to be invasive (Gordon
11 et al. 2011). Gordon et al (2011) performed the WRA on 12 potential dedicated energy
12 crops, not native to Florida, for Florida and the United States. They found that only four
13 species (giant miscanthus, plume grass, sugarcane, and sweet sorghum) should be
14 accepted as potential dedicated energy crops based on the WRA results, one species
15 (cabbage gum) should be further evaluated, and the remainder rejected (giant reed, Red
16 River gum, rose gum, jatropha, leadtree, elephantgrass, and castor bean). Gordon et al.
17 (2011) did indicate that since both giant miscanthus and sweet sorghum had parent genetics
18 from documented invasive species, production should be carefully monitored for changes in
19 fertility or other traits. Barney and DiTomaso (2008) also performed a WRA on giant
20 miscanthus and found it to be acceptable for a dedicated energy crop.

21 Davis et al. (2010) suggests that using the WRA may not be sufficient as a stand-alone tool
22 provided that the chance of an inadvertent approval of an invasive species could be 1:10 or
23 1:20. Davis et al. (2010) suggest a nested approach where an initial screen, such as WRA,
24 is used to determine if a pre-entry evaluation of a species is warranted. This evaluation
25 would analyze data from the species home range for its potential for invasiveness; if
26 approved after this step, and then a post-entry evaluation would be conducted. The post-
27 entry evaluation would include quarantined field trials to determine if release of a species is
28 appropriate.

29 4.4.1.2.2 Disease Vector, Host for Plant Pathogens, Host for Plant Pests

30 Another potential for vegetative effects is the movement of diseases and plant pests from
31 one species to another, such as from giant miscanthus to corn. Recently published
32 literature in the United States does indicate that giant miscanthus could provide a refuge or
33 reservoir for plant pests, especially for corn. Jørgensen (2011) indicates that the western

1 corn rootworm has been found in giant miscanthus, while Stewart and Cromey (2011)
2 indicated that reports of diseases such as barley yellow dwarf virus, rust (*Puccinia*
3 *emaculata*) and smut (*Tilletia maclaganii*) in miscanthus and switchgrass. Additionally,
4 Spenser and Raghu (2009) found that in greenhouse and field studies there was significant
5 emergence of western corn rootworm from giant miscanthus placed near corn fields.
6 Bradshaw et al. (2010) found two species of aphids (yellow sugarcane aphid and corn leaf
7 aphid) in samples taken from giant miscanthus fields in four states with stands ranging from
8 one year to 21-years old. The yellow sugarcane aphid was located in seven samples across
9 the four states and the corn leaf aphid was located in four samples in four states.
10 According to Bradshaw et al. (2010) the presence of aphids in giant miscanthus is of
11 concern since aphids can transmit plant viruses. The research in this area is somewhat
12 lacking as these are new reports and steps should be taken to monitor for any plant
13 diseases or pests within established stands of giant miscanthus. Future directions to be
14 included in the MMP may include integrated pest management (IPM) programs associated
15 with dedicated energy crops or buffers away from existing corn crops.

16 *4.4.1.3 No Action Alternative*

17 Selecting the No Action Alternative would not result in significant effects to the local or
18 regional vegetation within the proposed project areas, as the Project Sponsors would not
19 establish and produce giant miscanthus in those areas. Current agricultural activities would
20 remain similar or along the current projected trends for those regions.

21 *4.4.2 Wildlife*

22 *4.4.2.1 Significance Threshold*

23 For wildlife, a significant effect would be a finding of substantial decline in biodiversity or
24 species richness for the local area or the region.

25 *4.4.2.2 Proposed Action*

26 Implementing the Proposed Action, in association with the MMP, would be anticipated to
27 results in minor negative effects to wildlife diversity. Wildlife diversity effects would be
28 contingent upon the type of previous land use the acreage was in prior to conversion into
29 giant miscanthus stands. There could be adverse effects to larger wildlife as giant
30 miscanthus stands mature when compared to pasturelands; however, data related to larger
31 species is lacking; therefore, the implementation of appropriate BMPs, as developed in the
32 MMP would be essential to gauge short and longer-term effects on local larger wildlife.

1 Field margins and wildlife buffers would provide continued access in areas where larger
2 wildlife are known to occur. Studies from Europe indicate a neutral to positive effect for
3 young-aged stands of giant miscanthus on bird species richness depending upon the
4 previous vegetation cover. Fernando et al (2010) indicates that monocultures are not
5 generally as diverse, but that biodiversity levels depend on the crop and the environmental
6 setting. They also indicate that perennial rhizomatous grasses require less tillage, lower
7 agrochemicals and high above- and below-ground biomass, which are beneficial for soil
8 microfauna and provide cover to invertebrates and birds. Fernando et al (2010) indicate that
9 according to their weighted-model, no significant differences related to a suite of
10 environmental impacts was observed for the perennial species supported for dedicated
11 energy crops. They suggested that compared to cultivated fields (e.g., potato and wheat),
12 all perennial dedicated energy crops had fewer environmental impacts; however, they had
13 greater impacts than fallow fields when considered on the whole.

14 Bellamy et al (2009) indicated that a comparison of giant miscanthus to winter wheat in the
15 United Kingdom provided some preliminary information on abundance and diversity of birds.
16 They found that in fields (study field size of three hectare = 7.41 acres) with giant
17 miscanthus aged between one to three years, they found a greater abundance and diversity
18 of birds than in the control wheat fields. Bellamy et al. (2009) hypothesized that the reasons
19 for this could have been contributed to the shelter provided by giant miscanthus during the
20 winter and the abundance of non-crop plants in these early stage giant miscanthus fields.
21 Bellamy et al (2009) surmised that on-going management for wildlife would be necessary to
22 ensure continued biodiversity as the giant miscanthus plants matured and the crop structure
23 developed. Similarly, Semere and Slater (2007) found that young giant miscanthus fields in
24 Herefordshire, England have a greater variety and abundance of open-ground bird than
25 reed canary grass fields; however, the abundance and diversity of birds and small mammals
26 was higher at the edges of both type of perennial biomass fields than in the fields
27 themselves. Semere and Slater (2007) indicate that perennial biomass grasses could
28 provide improved wildlife habitat due to the lower input in relation to traditionally managed
29 row crops. Sage et al. (2010) found that miscanthus grown in southwestern England was
30 approximately neutral when compared to grasslands in the number of birds. They found
31 bird use to be variable and dependent on many factors such as region, weediness, crop
32 structure, and patchiness. Fargione (2010) indicated that researchers found potential for a
33 loss of bird biodiversity in high-input low diversity (HILD) bioenergy crops, such as corn
34 soybeans, while in low-input high diversity (LIHD) bioenergy crops such as native prairie,

1 bird species richness increased. They also found that for species of concern the magnitude
2 of changes was more than double generalist species. Fargione (2010) indicates a lack of
3 specific data availability for crops such as giant miscanthus, which has a different structure
4 than native prairie grass species in the United States, indicating a need for more research
5 on these species. Jørgensen (2011) indicates that very few species directly feed on
6 miscanthus so diversity indicators are due in part to the lack of continual tilling, reduced
7 pesticide levels, and provision of cover. At maturity, these stands could have a decline in
8 biodiversity if field margins shrink as the fields become fully mature.

9 *4.4.2.3 No Action Alternative*

10 Selecting the No Action Alternative would not result in significant effects to the local or
11 regional wildlife within the proposed project areas, as the Project Sponsors would not
12 establish and produce giant miscanthus in those areas. Current agricultural activities would
13 remain similar or along the current projected trends for those regions.

14 4.4.3 Protected Species

15 *4.4.3.1 Significance Threshold*

16 For protected species, both for vegetation and wildlife, a significant effect would be a finding
17 of substantial decline in the number or range of species for the local area or the region
18 directly attributable to the Proposed Action.

19 *4.4.3.2 Proposed Action*

20 Implementing the Proposed Action would not result in significant effects to any protected
21 species, Federally-listed as threatened and/or endangered, primarily due to the lack of those
22 species within the proposed project areas. Some species, such as the Indiana bat, may
23 occur while commuting or migrating along waterways that serve as corridors between roost
24 areas and other habitats, but existing crop and idle lands do not provide suitable habitat
25 within the proposed project areas. Other concerns would be for fish, clams, and
26 invertebrates located in streams near giant miscanthus plantings. The MMP would develop
27 an appropriate buffer to ensure that effects to any species that could be located near giant
28 miscanthus fields would be avoided through BMPs, such as buffer distances to riparian
29 areas.

1 4.4.3.3 *No Action Alternative*

2 Selecting the No Action Alternative would not result in significant effects to the local or
3 regional protected species within the proposed project areas, as the Project Sponsors would
4 not establish and produce giant miscanthus in those areas. Current agricultural activities
5 would remain similar or along the current projected trends for those regions.

6 4.5 SOIL RESOURCES

7 4.5.1 Significance Threshold

8 Impacts to soil resources would be considered significant if implementation of an action
9 resulted in permanently increasing erosion, altered soil characteristics that threaten the
10 viability of the cover, or affected unique soil conditions.

11 4.5.2 Proposed Action

12 Implementing the Proposed Action would result in a positive reduction in the soil erosion
13 through abundant below ground biomass with soil retaining abilities. Giant miscanthus
14 produces abundant above and below ground biomass. The top soil layer (0 to 30 cm)
15 contains around 28 percent of the root biomass, while nearly half of the total roots were
16 present in the deeper soils layers (below 90 cm) (Neukirchen et al 1999). The extensive
17 deep root system can improve soil qualities by improving water storage, microbial process,
18 and soil organic carbon storage (Blanco-Canqui 2010). Davis et al. (2010) found that over a
19 10-year study of giant miscanthus in Illinois, giant miscanthus produced greater above
20 ground carbon (C) (1,606 to 2,426 grams [g] C/ square meter [m²]) when compared to
21 switchgrass, native prairie, (344 to 705 g C/m²) and corn (405 to 717 g C/m²). Davis et al.
22 (2010) also indicated that giant miscanthus could produce soil C at a faster rate due in part
23 to greater litter fall and below ground plant production (root system). Hansen et al. (2004)
24 indicated that in soil samples taken from 9-year old and 16-year old giant miscanthus plants
25 in Denmark that it was estimated that between 26 to 29 percent of accumulated C input was
26 retained in the soil. The combined root system and high litter accumulation on the soil
27 surface would reduce the wind and water soil erosion.

28 Initial preparation of land for giant miscanthus established could result in the soil disturbance
29 similar to traditional tillage of commodity crops. The preparation process could cause an
30 increase risk of erosion following rainfall events until the giant miscanthus could have time to
31 establish (Donnelly et al 2010). The soil tillage for giant miscanthus establishment can
32 redistribute the organic matter and nutrients that accumulate at the surface of soils and

1 create beneficial effects for the soil quality by mixing the soils and organic matter (Donnelly
2 et al 2010). First-year harvesting of rhizomes would have similar soil disturbances as the
3 initial planting; however, later year's harvesting would be similar to activities for hay
4 production that only minimally effect soil layers. Likewise, the eradication of the crop would
5 result in additional tillage, similar to the establishment phase and traditional row crop tillage,
6 which would redistribute soil organic matter, but would leave the soil bare until a new cover
7 crop was established. To off-set short-term soil erosion potential associated with
8 propagation and harvest of rhizome, fields with HEL would be avoided, if possible and other
9 BMPs per the MMP would be incorporated into this phase.

10 Overall, there could be a positive result of soil quality and reduction of soil erosion for the
11 Proposed Action. Giant miscanthus can produce an ample amount of above and below
12 ground biomass allowing for reduction in soil loss which would reduce the potential for
13 sediment to move from fields carrying pesticides and nutrients to the surface water bodies.
14 This could also reduce the sediments being deposited off-site and reduce suspended
15 sediments that could move with runoff water directly into water bodies.

16 4.5.3 No Action Alternative

17 Selecting the No Action Alternative would be unlikely to change current practices. Under this
18 alternative, the Project Sponsors would not undertake the establishment and production of
19 giant miscanthus in the proposed project areas. The proposed project areas would not
20 receive the potential soil benefits that could be provided by giant miscanthus and could
21 potentially receive negative effects to soil quality through continued traditional crop
22 management.

23 4.6 WATER QUALITY AND QUANTITY

24 4.6.1 Water Quality

25 4.6.1.1 *Significance Threshold*

26 An accounting of increases or reductions in input use such as fertilizer, herbicides, and
27 pesticides is performed to evaluate potential changes in water quality.

28 4.6.1.2 *Proposed Action*

29 Implementing the Proposed Action would not result in a significant decline in surface water
30 quality or groundwater quality within the proposed project areas. Over the productive life of
31 the plantation acres, inputs of fertilizer, herbicides, and pesticides would be anticipated to be

1 lower when compared to inputs for traditional row crops; however, since the majority of
2 acres proposed for plantation acres would be marginal and idle lands there could be an
3 increase in inputs over the existing vegetation on those areas.

4 Since giant miscanthus is expected to be an excellent nutrient scavenger and recycles
5 nutrients back to the root system, and results in excellent soil surface cover to prevent
6 erosion losses, off-site movement of nitrogen and phosphorus would be expected to be low.
7 Research also suggests that once established giant miscanthus can lead to low levels of
8 nitrate leaching and as a result improving groundwater quality when compared to other
9 crops (Christian and Riche 1998). The conversion of unused acres to giant miscanthus
10 production would likely reduce runoff, sediment loss, and nutrient loss due to the high
11 ground cover provided by the plant. This reduction in sediment and nutrient loss in runoff
12 could enhance water bodies and water quality, especially in sensitive watersheds.

13 *4.6.1.3 No Action Alternative*

14 Selecting the No Action Alternative, would not produce a significant change in water quality,
15 unless there was a substantial increase in land use toward traditional commodity crops.
16 Based on agricultural crop production projections, planted corn acreage is anticipated to
17 increase by approximately 5.4 percent between 2008 and 2017; however, all other primary
18 field crop planted acreage is anticipated to decline. Overall, the change in land use through
19 the selection of the No Action Alternative would not indicate increased acreage with a need
20 for increased agricultural chemicals.

21 *4.6.2 Water Quantity*

22 *4.6.2.1 Significance Threshold*

23 Water quantity changes could result in positive or negative effects on total water use in the
24 short-term and over the life of the crop compared to other cropping systems depending on
25 the regional climate. Land use and water use changes would affect hydrology relative to
26 runoff and stream flow.

27 *4.6.2.2 Proposed Action*

28 The water use relative to total quantity would be affected by this action only in areas where
29 there is a high irrigation used to water cropland, where a large amount of acreage may be
30 converted from irrigated cropland to non-irrigated giant miscanthus, or where short-term
31 irrigation would be required during this planting season (2011) if irrigation to those

1 propagation acres does not currently exist. The Ashtabula, Aurora and Columbia proposed
2 project areas have less than 10 percent irrigated lands (USDA 2009). The Paragould
3 proposed project area irrigates a much larger percentage of the cropland; an average of
4 70.1 percent of the cropland is irrigated. This proposed project area is also a much larger
5 area, with over 2.5 million acres of farmland. Under the Proposed Action the
6 implementation schedule would plant propagation acres in 2011 that would produce 9,600
7 propagation acres in 2012, with the goal to have 50,000 acres total per proposed project
8 area, accounting for around 2.0 percent of the total acres of farmland in the Paragould
9 proposed project area by 2014.

10 Miscanthus has a high efficiency of water use to biomass yield when compared to corn or
11 sorghum crops. Typically, giant miscanthus required between 100 to 300 liters of water to
12 produce one kilogram (kg) of biomass (Heaton et al 2010). For comparison, typically a corn
13 or sorghum crop requires 300 liters per kg of biomass.

14 The proposed project would only require irrigation in this first year (2011) due to late planting
15 of the crop and would not require irrigation after the first propagation year. Therefore, the
16 Proposed Action would be likely to transfer some irrigated cropland to irrigated giant
17 miscanthus propagation acres during 2011, resulting in irrigation use approximately equal to
18 previous years within the proposed project areas. Additionally, the Proposed Action would
19 result in some unirrigated pastureland acres converted into cropland that would require no
20 irrigation; therefore, impacts to water quantity would be minimal, in relation to existing
21 irrigation use within the proposed project areas.

22 The other issue that should be mentioned in relation to water use by the giant miscanthus is
23 the annual water use and water losses associated with evapotranspiration (ET) when
24 compared to annual row crops. Giant miscanthus does have higher ET losses when
25 compared to corn or corn mixes and switchgrass (McIsaac et al. 2010; VanLoocke et al.
26 2010; Heaton et al. 2010). Giant miscanthus is a perennial plant which leads to a longer
27 active growing season. VanLoocke et al. (2010) indicated that the growing season for giant
28 miscanthus with emergence in mid- to late-April continuing into September or October may
29 explain a portion of the increased ET over annual row crop production. Also, giant
30 miscanthus has a faster growth rate, larger leaf area, and deep root system when compared
31 to annual crops, thereby having higher ET rates (Smeets 2008). Rainfall interception is
32 relatively high for giant miscanthus, as well (Donnelly 2010).

1 VanLoocke et al. (2010) also indicate that past studies have shown that conversion to
2 annual crop dominated cover could have reduced ET in Corn Belt of the United States by
3 approximately 75 millimeters (mm) per year, indicating that giant miscanthus could have ET
4 rates more in line with past vegetative cover in prime farming areas than current crop cover.
5 Beale et al. (1999) indicated that water use efficiency for giant miscanthus, when normalized
6 by the daily maximum vapor pressure deficit, were within the range of C₄ crops over several
7 environments (7.3 grams per kiloPascal per kilogram [g kPA/kg] – 9.4 g kPA/kg) and based
8 on literature would be similar to corn (8.2 to 12.0 g kPA/kg) and pearl millet (8.4 to 10.6 g
9 kPA/kg). The annual water use of giant miscanthus may be higher than corn or sorghum
10 due to the rainfall interception and transpiration rates. However, as mentioned earlier, the
11 yield per unit of water produced by giant miscanthus is anticipated to be higher than the
12 biomass produced by other crops, such as annual crops. Also as a result of the deep root
13 system and large leaf area, there are higher infiltration rates during rain events allowing for a
14 reduced run-off and the reduced peak flows (Smeets 2008).

15 Although, there could be an increased annual water use by the planting of giant miscanthus,
16 due to the small production area and the overall improvement of infiltration impacts should
17 be minimal to water quantity from the Proposed Action.

18 *4.6.2.3 No Action Alternative*

19 The selection of the No Action Alternative would not result in significant adverse effects to
20 the water quantity within the proposed project areas. Under this alternative, the Project
21 Sponsors would not undertake the establishment and production of giant miscanthus in the
22 proposed project areas. The change in land use through the selection of the No Action
23 Alternative would not indicate increased acreage with a need for increased agricultural
24 irrigation.

25 4.7 ALTERNATIVES COMPARISON

26 This section of the EA provides a brief comparison for the potential effects associated with
27 both the Proposed Action and the No Action Alternative. **Table 4-4** lists the qualitative
28 comparison of the alternatives.

29

1

Table 4-4. Comparison of the Alternatives

Resource Area	Proposed Action	No Action Alternative
Socioeconomics	+ minor	0
Land Use	- minor	0
Biological Resources		
Vegetation	- minor	0
Wildlife	- minor	0
Protected Species	0	0
Soil Resources	+ minor (primarily during establishment)	0/- minor
Water Quality/Quantity		
Water Quality	+ minor	0
Water Quantity	+/- minor	0

2

Note:

3

+ =positive

-

=negative

0

=neutral

4

4.7.1 Proposed Action

5

Implementing the Proposed Action would result in minor positive and negative effects to the local and regional area; however, many of these effects would be minimized through the use of the MMP. The Proposed Action could result in additional diversified income for the contract producer, as well as technical assistance from the Project Sponsors in the production and harvesting of giant miscanthus. The Project Sponsors have a proposed BCF in each of the proposed project areas ensuring that producers will have a demand for their products. Also, ancillary agricultural services should expect an increase due to the Project Sponsors goal of primarily contracting idle acres and not active cropland. The Proposed Action would result in a changed local landscape with the addition of the giant miscanthus fields; however, most contract acreage would be small between 38 to 100 acres. The MMP would be used to ensure that adverse effects from this new crop are minimized or avoided. Similarly, minor negative effects would be anticipated for biological diversity as pastureland is converted in giant miscanthus croplands. The MMP would be essential to provide mechanisms such as buffers and field edges to provide for continued wildlife and vegetative diversity in these areas and control of rhizome and vegetative spread. Recent research has indicated that giant miscanthus can function as a source of plant pests to conventional crops; the MMP monitoring and buffer would be essential to ensure that any infestation are identified and treated early to avoid transmission to local croplands, such as corn. Giant miscanthus, which has an extensive perennial root system, would be anticipated to have positive effects on soil retention, soil organic matter, and conversion to soil carbon, as well as increased water quality related to nutrient leaching and transported sediments. Also, due to its growth patterns, giant miscanthus would be anticipated to require more water than

26

1 annual crops, such as corn; however, giant miscanthus has much higher water use
2 efficiency, generating high amounts of biomass per volume of water consumed.

3 4.7.2 No Action

4 The No Action Alternative would result in no adverse effects to the local and regional area
5 since there would be no giant miscanthus planted in any of the proposed project areas as
6 described in this BCAP Project Proposal. However, the No Action Alternative would not
7 assist in meeting the overall goal of BCAP, which is to develop dedicated energy crops for
8 use into the conversion of bioenergy.

9

1 5 CUMULATIVE IMPACTS ASSESSMENT

2 5.1 DEFINITION

3 The CEQ regulations stipulate that cumulative effects analysis consider the potential
4 environmental impacts resulting from “the incremental impacts of the action when added to
5 other past, present and reasonably foreseeable actions regardless of what agency or person
6 undertakes such other actions.” Cumulative effects most likely arise when a relationship
7 exists between a proposed action and other actions expected to occur in a similar location
8 or during a similar time period. Actions overlapping with or in proximity to the proposed
9 action would be expected to have more potential for a relationship than those more
10 geographically separated. Similarly, actions that coincide, even partially, in time tend to
11 have potential for cumulative effects.

12 The Proposed Action is to establish BCAP project areas supporting the establishment and
13 production of giant miscanthus as a dedicated energy crops for bioenergy production. The
14 scale of this action is regional and includes counties within Arkansas, Missouri, Ohio, and
15 Pennsylvania. Given the action is to produce an alternative crop on existing agricultural
16 lands, identifying past, present, and reasonably foreseeable future actions is based on
17 existing cropland production, projected future cropland production, existing CRP acres
18 within each county, future expirations of CRP acres within each county, and the potential for
19 additional BCAP project acres within these proposed project areas.

20 5.2 CUMULATIVE IMPACTS ANALYSIS BY RESOURCE AREA

21 5.2.1 Socioeconomics

22 In the United States, average farm operator household income from 2007 to 2009 has been
23 consistently higher than the average United States household income; however, the
24 percentage difference has been declining from a high of 31.1 percent higher to 13.5 percent
25 higher (USDA Economic Research Service [ERS] 2011). Farming activities have
26 contributed approximately 11.3 percent to household income, with the projected average
27 being 12.5 percent in 2010 (*Ibid*). After two declining years of total household income of
28 farm operators, the forecast for 2010 and 2011 indicate an increase, which will be record
29 levels (*Ibid*). Traditional commodity crops continue to be high-value for associated land
30 production capabilities providing a substantial proportion of farm operator household income
31 for many areas. Combined with the foreseeable high commodity prices associated with
32 recent natural occurrences that have impacted food crops globally and the driver for

1 alternative fuels and energy sources from renewable resources, traditional crops such as
2 corn and soybean would be anticipated to continue as the dominant agricultural land uses
3 within these proposed project areas.

4 Under the Proposed Action, contract producers would be creating a diversified crop profile
5 with the inclusion of giant miscanthus on their marginal or idle lands. Given the infancy of
6 industry for biomass feedstock production, large acreages are not anticipated to be
7 converted into dedicated biomass crops with the short-time frame associated with BCAP.
8 The Project Sponsors are anticipating a total combined acreage across all proposed project
9 areas to be 200,000 acres by 2014. The potential for dedicated energy crops exists through
10 many regions of the United States; however, one of the primary limiting factors is
11 accessibility to a BCF that (1) provides a market to producers for their biomass feedstock
12 and (2) has a market for sale of the bioenergy product produced at that facility. Overall, the
13 cumulative effects to socioeconomics associated with the Proposed Action and No Action
14 Alternative would be minor, given the high commodity prices associated with traditional
15 crops and the lack of adequate BCF with enough demand in the region to convert more than
16 a modest amount of agricultural lands to dedicated energy crop production away from
17 traditional crops.

18 5.2.2 Land Use

19 The combined proposed project areas include approximately 6.5 million acres of cropland
20 and pastureland with varying degrees of activity (**Table 5-1**). Overall, soybeans are the
21 most cultivated crop accounting for less than 1.7 million acres within the combined proposed
22 project areas. Corn followed with 0.6 million planted acres in the combined proposed
23 project areas. Projections from the *USDA Agricultural Projections to 2020* indicate that
24 increased United States planted acres of soybeans and corn would, on average, remain
25 relatively flat, with some short-term increase in corn (USDA World Agricultural Outlook
26 Board 2011).

27 Of the land in farms, approximately 191,000 acres are in CRP as of 2010 (13.7 percent of
28 permanent pasture or rangeland), with approximately 66,500 acres expiring from CRP
29 between 2012 to 2014. Currently there are approximately 31.2 million acres enrolled in
30 CRP practices in the United States, with 4.4 million expiring at the end of Fiscal Year 2011
31 (14 percent). Overall, the cumulative effects to land use associated with the Proposed
32

1 **Table 5-1. Land Use by Proposed Project Area with Planted Acres in Crops**

Proposed Project Area	Harvested Cropland (2007)	Total CRP Acres (2010)	Total Pasture (2007)	Planted Acres (2010)				Percent of Planted Acres within the State(s)			
				Corn	Sorghum	Oats	Soy-beans	Corn	Sorghum	Oats	Soy-beans
Ashtabula	492,050	8,732	139,885	138,200	0	15,900	106,500	2.9%	0.0%	9.1%	2.1%
Aurora	561,033	20,241	944,322	58,500	1,700	0	89,200	1.9%	4.3%	0.0%	1.7%
Columbia	1,226,524	131,336	799,682	323,700	8,500	0	542,200	10.3%	21.3%	0.0%	10.5%
Paragould	2,087,971	31,505	261,540	98,900	2,400	0	937,400	25.4%	6.0%	0.0%	29.4%

2 Source: USDA NASS 2009, 2011

3 Action and No Action Alternative would be minor, given the high commodity prices
 4 associated with traditional crops and the lack of adequate BCF with enough demand in the
 5 region to convert more than a modest amount of agricultural lands to dedicated energy crop
 6 production away from traditional crops.

7 5.2.3 Biological Resources

8 Cumulative effects from the Proposed Action would be minimized through the use of the
 9 MMP to ensure that overall biodiversity would be maintained and the potential for plant
 10 pests would be minimized. The potential cumulative effects of establishment of a biomass
 11 crop would impact wildlife as habitats are fragmented, degraded, or destroyed from
 12 dedicated energy crop establishment; however, the amount of acreage within any of the
 13 proposed project areas would be minor and would be mitigated through the MMP. The
 14 establishment of new dedicated energy crops in areas previously fallow or cropped for a
 15 different style of agriculture may itself cause some direct mortality and range shifting at the
 16 local scale of wildlife. Direct effects are likely to occur during the establishment phase, but
 17 would be similar to traditional agricultural cropping of fallowed or idle lands. During the short
 18 term, species using pastureland could relocate to marginal areas or wildlife corridors.
 19 Overall, the cumulative effects to biological resources associated with the Proposed Action
 20 and No Action Alternative would be minor, given the high commodity prices associated with
 21 traditional crops and the lack of adequate BCF with enough demand in the region to convert
 22 more than a modest amount of agricultural lands to dedicated energy crop production away
 23 from traditional crops. The use of the MMP for the Proposed Action would also minimize
 24 effects to biological resources and provide mechanisms for adaptive management should
 25 the need arise based on crop monitoring.

26

1 5.2.4 Soil Resources

2 The Proposed Action would be anticipated to create positive effects to soils at multiple
3 levels, including a reduction of soil erosion, and increase in soil organic matter, and soil
4 carbon deposition, when compared to traditional crops or fallowed land under annual
5 species. Overall, the cumulative effects to soils resources associated with the Proposed
6 Action and No Action Alternative would be minor, given the high commodity prices
7 associated with traditional crops and the lack of adequate BCF with enough demand in the
8 region to convert more than a modest amount of agricultural lands to dedicated energy crop
9 production away from traditional crops.

10 5.2.5 Water Quality and Quantity

11 The conversion to a perennial dedicated energy crop provides greater water use efficiency
12 than traditional row crops such as corn, thereby indicating a more productive choice for
13 biomass production. Giant miscanthus would be anticipated to use more water than
14 fallowed or idle lands with permanent pasture, rangeland, or annual species. Taken in
15 combination with traditional crops in the proposed project areas, there could be greater use
16 of groundwater supplies or effects on groundwater recharge. However, these effects would
17 be mitigated through monitoring and BMPs associated with the MMP. The conversion from
18 traditional crops to dedicated energy crops would be anticipated to limit runoff from
19 agricultural fields and potential need for irrigation past the initial establishment period.
20 Potential plant pests newly associated with giant miscanthus could require more pesticide
21 use or greater IPM than potentially anticipated based on existing literature from Europe, but
22 should be less than traditional row crops. Overall, the cumulative effects to water quality
23 and quantity associated with the Proposed Action and No Action Alternative would be minor,
24 given the high commodity prices associated with traditional crops and the lack of adequate
25 BCF with enough demand in the region to convert more than a modest amount of
26 agricultural lands to dedicated energy crop production away from traditional crops.

27

1 **6 MITIGATION AND MONITORING**

2 6.1 INTRODUCTION

3 The CEQ issued revised guidance for mitigation and monitoring to be included in NEPA
4 decision documents that include three general types of scenarios including: (1) mitigation
5 incorporated into project design; (2) mitigation alternatives for NEPA decision documents
6 (i.e., EA and EIS); and (3) mitigation commitments analyzed in EAs to support a Mitigated
7 FONSI (CEQ 2011). The purpose of mitigation in this Draft EA is the first type, which is
8 incorporation into project design following the original intent of the definition of mitigation
9 provided by CEQ that includes:

- 10 . Avoiding an impact by not taking a certain action or parts of an action;
- 11 . Minimizing the impact by limiting the degree or magnitude of the action and its
12 implementation;
- 13 . Rectifying an impact by repairing, rehabilitating, or restoring the affected
14 environment;
- 15 . Reducing or eliminating an impact over time, through preservation and maintenance
16 operations during the life of the action; and
- 17 . Compensating for an impact by replacing or providing substitute resources or
18 environments.

19 The recently revised CEQ guidance also explicitly specifies that adaptive management, or
20 the potential for the lead agency under NEPA to take corrective action if the originally
21 committed mitigation measures fail to address the target potential impacts, is allowable and
22 desirable to both protect the environment and help a Federal agency meet their stated
23 goals.

24 6.2 ROLES AND RESPONSIBILITIES

25 The revised CEQ guidance on mitigation and monitoring explicitly requires each federal lead
26 agency under NEPA, or FSA in this case, to identify mitigation tracking mechanisms,
27 commitments for any mitigation proposed; responsibility for implementation particularly if
28 shared, reasonably foreseeable circumstances regarding anticipated or projected funding
29 availability to implement mitigation commitments; and the identification of any outside
30 entities that may be responsible for assisting the lead agency through financial or other

1 means to implement the committed mitigations. In BCAP, the lead agency under NEPA is
2 FSA and the cooperating agencies include the USDA Rural Development, Animal and Plant
3 Health Inspection Service (APHIS), the USDA United States Forest Service (USFS), and the
4 NRCS, as described in the Final PEIS (USDA FSA 2010). FSA is expected to have primary
5 responsibility for implementation and tracking of the mitigation and monitoring program.
6 FSA is currently developing a Memorandum of Understanding with the NRCS to have NRCS
7 provide technical support as TSPs on an individual contract basis to ensure each producer
8 complies with existing requirements of BCAP including completion of the Environmental
9 Screening worksheet, completion of a Conservation Plan, and compliance with all existing
10 rules and regulations following BMPs outlined in NRCS Conservation Practice Standards.
11 The role of the Project Sponsors, are expected to include potential financial assistance with
12 implementation of the monitoring program to assess the effectiveness of mitigation and
13 financial assistance for any eradication efforts outside of the intentionally planted areas.

14 FSA has a framework for defining the components of the MMP that will be required for this
15 project, but has not yet finalized the plan to consider all public input on the draft EA prior to
16 making a final plan recommendation. Additionally, FSA is aware of on-going research for
17 giant miscanthus; however, publication of those results has not yet been provided. FSA will
18 provide review and monitoring of newly developed and available data for inclusion within this
19 project and for projects of similar nature for BCAP, as it becomes available.

20 6.3 MITIGATION AND MONITORING RECOMMENDATIONS

21 General mitigation and monitoring recommendations for BCAP, as a national program with
22 numerous feedstock options, were detailed in the Final PEIS including common BMPs to
23 address potential adverse impacts of energy crop establishment. Examples of the common
24 BMPs include conservation buffers strips, no-till or reduced till planting methods, avoiding
25 the primary nesting season to protect grassland bird populations, and work window
26 avoidance for energy crop establishment to avoid establishment during high precipitation or
27 rainfall events.

28 The purpose of this mitigation and monitoring plan is to provide project-specific mitigation
29 measures for the project that FSA is proposing to approve under BCAP. An inherent part of
30 that process includes site-specific review by TSPs using the Environmental Screening
31 worksheet to determine whether environmentally sensitive resources such as federally
32 threatened or endangered species or wetlands are present and could be potentially affected.
33 Where possible, implementation of BMPs through Conservation Plan development would

1 mitigation any potential environmental impacts on key resources addressed within the scope
2 of this EA. In the event sensitive resources have the potential to be present, FSA or their
3 partners will assist each participating producer at the contract level to conduct any and all
4 appropriate consultations with resource agencies such as the USFWS, U.S. Army Corps of
5 Engineers (USACE), and State Historic Preservation Offices (SHPO).

6 In general, potential environmental impacts associated with establishment and cultivation of
7 giant miscanthus as proposed by the Project Sponsors are likely to be temporary in nature
8 and variable in scale from local to regional depending on existing characteristics of the
9 individual producer's total land acreage being enrolled, their current land use, the
10 surrounding mix of agricultural uses in each of the four project areas, and the year in the
11 growth cycle (i.e., establishment in year one or two or maintenance in years three to 15).
12 Potential impacts are more likely to be localized in areas where average farm size or the
13 portion of total land holdings an individual producer is enrolling is small compared to areas
14 with large farm sizes and land holdings where impacts could be more regional in nature.
15 Potential impacts are also likely to vary by current land use with reduced environmental
16 impacts on lands currently enrolled in traditional row crops compared to larger potential
17 impacts on lands currently idle or in pastureland when converted to giant miscanthus.
18 Potential impacts are also likely to vary depending on the surrounding character of farmland
19 such that areas dominated by a single agricultural use (e.g., corn or beans) that have a
20 large proportion of land converted to BCAP may have larger impacts than regions dominated
21 by a variety of agricultural uses such that any land conversions to BCAP are relatively
22 diluted. Finally, impacts are likely to vary by phases of the growth cycle such that
23 establishment in year one (propagation) and year two (plantation planting) cycle may have
24 larger impacts than maintenance (years 3 to 15) related to soil erosion and loss, water
25 quality and quantity impacts, and herbicide application for weed control.

26 All proposed site-specific mitigation measures will rely on adaptive management and
27 monitoring to ensure that proposed mitigation commitments are met, and that in the event
28 they do not prevent the intended potential impacts, that additional corrective measures are
29 implemented to rectify the situation as required by the recent CEQ guidance (CEQ 2011).
30 Adaptive management and monitoring is also useful for assessing the effectiveness of
31 particular mitigations and addressing any uncertainty regarding whether a proposed method
32 of mitigation is likely to address the intended potential environmental impact.

1 6.3.1 Socioeconomics

2 The proposed project has the potential to impact socioeconomics by converting land
3 currently enrolled in food crops to energy crops. However, this potential impact is primarily
4 expected to be localized to the Paragould proposed project area associated with
5 sustainability issues regarding current agricultural row crop use raised by producers who
6 have expressed interest in enrolling in BCAP with the more marginally productive areas
7 currently in corn or beans. Potential impacts are expected to be potentially mitigated by
8 minimizing the conversion of food to energy crops and when that conversion does occur,
9 focusing only on the marginally productive lands currently enrolled in food crops. The
10 project sponsors are currently working with FSA, the USDA, Agricultural Research Service
11 (ARS), and NRCS to develop appropriate metrics for tracking conversion of lands currently
12 enrolled in food production and tracking documentation of their productive status.

13 6.3.2 Land Use

14 Potential impacts on land use may include conversion of land use types such as the
15 conversion from traditional row crops to giant miscanthus as discussed above or the
16 conversion of idle land, pastureland, or hayland into giant miscanthus. Potential mitigation
17 measures as discussed above for tracking the conversion of land types and their productive
18 status are also expected to mitigate potential adverse impacts on land change. If adaptive
19 monitoring indicates large-scale or regional land use conversions are occurring, then
20 additional restrictions on land use conversion may be necessary.

21 6.3.3 Biological Resources

22 6.3.3.1 *Vegetation*

23 The primary potential impacts of giant miscanthus establishment are expected to be the
24 potential for the hybrid to produce fertile seed and thus spread beyond the extent of the
25 propagation or planting acres. Based on third-party independent verification by the OSIA
26 (OSIA 2010), the likelihood of giant miscanthus producing fertile seed and spreading beyond
27 the enrolled fields is expected to be low. The OSIA has been monitoring the flower unit of
28 OSIA's giant miscanthus selection for pollen and seed production by observation and
29 microscopic examination (Armstrong 2011 – Appendix A). Accordingly, neither pollen nor
30 seed has been produced (*Ibid*). The extruded anthers of the flower unit have been shriveled
31 in appearance and similar to what we see with male sterile seed corn inbred lines (*Ibid*). In

1 addition, there have been no observed volunteer seedlings emerging in observation plot
2 areas adjacent to the giant miscanthus selection (*Ibid*).

3 Additional weed risk assessments conducted on giant miscanthus compared to other
4 potential bioenergy crops such as giant reed, switchgrass, *Eucalyptus* species, and
5 *Jatropha* (i.e., a deciduous succulent plant) have concluded the risk of invasiveness in the
6 United States is low (Barney and DiTomaso 2008, Gordon et al. 2011). In the event, giant
7 miscanthus does escape, eradication studies indicate spring tillage followed by glyphosate
8 application was successful in eliminating 95 percent of aboveground biomass after the first
9 application (Anderson et al. 2011).

10 Mitigation is expected to include development of a monitoring protocol on an appropriate
11 frequency and scale to facilitate early detection and eradication. This mitigation measure is
12 under development with the project sponsors in conjunction with FSA, ARS, and NRCS, and
13 may ultimately include integration in national invasive species risk assessments being
14 conducted by APHIS and USDA. Adaptive monitoring of the potential for escape is
15 anticipated followed by inclusion of corrective measures involving eradication as described
16 above, if necessary, may be included.

17 6.3.3.2 *Wildlife*

18 Potential impacts on wildlife and biodiversity may include habitat loss associated with
19 conversion of lands currently idle, in pasture, or in hay, to giant miscanthus; reduced winter
20 cover and food supplies on lands currently enrolled in row crops; impacts on nesting
21 grassland bird populations; and additional habitat fragmentation in areas where field sizes
22 are larger and more contiguous. Potential impacts due to habitat loss are expected to be
23 mitigated using similar measures as described above to assess land use change to track
24 and document the current status of any land converted to giant miscanthus under BCAP.
25 The relatively low residual height left after harvesting giant miscanthus may reduce winter
26 cover and affect nesting conditions for grassland birds such as northern bobwhites (*Colinus*
27 *virginianus*), eastern meadowlarks (*Sturnella magna*), and grasshopper sparrows
28 (*Ammodramus savannarum*). Finally, conversion of larger areas dominated by a single land
29 use type (i.e., idle land, pastureland, or hayland) may have proportionally larger impacts on
30 habitat fragmentation in project areas.

31 Mitigation measures are under development with the project sponsors, FSA, ARS, and
32 NRCS and may include harvesting windows to avoid impacts on nesting grassland birds,

1 regional tracking of grassland bird populations, installation of conservation buffer strips for
2 overwinter habitat, and monitoring land use conversions as described above. Existing
3 sources of data such as the Breeding Bird Survey and other annual surveys conducted by
4 state wildlife resource agencies (e.g., bobwhite quail counts) may be used to track wildlife
5 population trends in each project area. Adaptive monitoring is anticipated to be used to
6 monitor regional wildlife population trends and if necessary, implement corrective measures
7 to alter land use conversion requirements or other measures to rectify any potentially
8 unaddressed impacts resulting from the proposed project.

9 *6.3.3.3 Protected Species*

10 Potential impacts on protected species, such as Federally threatened or endangered
11 species are possible in those areas where Critical Habitat has been designated, suitable
12 habitat exists within the documented range of the species, or known records have been
13 documented. Compliance with existing regulations, including the Endangered Species Act,
14 will be accomplished with the assistance of TSPs through the Environmental Screening
15 worksheet and subsequent resource agency consultation if deemed necessary.

16 Mitigation is under development with the project sponsors, FSA, ARS, and NRCS and is
17 expected to include a tiered structure whereby individual producers who enroll land in close
18 proximity to sensitive habitat such as streams, wetlands, or riparian zones are required to
19 implement additional BMPs as part of their Conservation Plan and potentially work with
20 TSPs to complete appropriate resource agency consultations if necessary. Such a tiered
21 approach is expected to be used throughout the monitoring program to make sure additional
22 measures are taken when sensitive resources are present or in close proximity. Potential
23 examples of BMPs in close proximity to such sensitive habitats include buffers to maintain
24 specific planting distances, conservation buffer strips or plantings, silt fencing, potential
25 application of no tilling establishment methods to address sedimentation impacts, and use of
26 appropriately labeled herbicides to protect aquatic species.

27 *6.3.4 Soil Resources*

28 Potential impacts on soil resources may include soil erosion and loss as a result of field
29 preparation and planting in giant miscanthus. Compared to land currently in traditional row
30 crops, potential soil erosion and loss is expected to be temporary and short-term, primarily
31 associated with the establishment phase compared to more intensive annually tilled crops.
32 Compared to land currently idle or in pasture or hay, potential soil erosion and loss may be

1 slightly higher but still temporary and short-term associated with establishment. Regardless
2 of current land use, long-term benefits of soil retention with established rhizomes and
3 carbon soil sequestration towards the middle of the 15-year maintenance period on enrolled
4 fields are expected to off-set temporary and short-term increases in soil erosion and loss
5 that may also be associated with reduced carbon sequestration.

6 Mitigation is under development with the project sponsors, FSA, ARS, and NRCS and may
7 include a tiered structure as described above in Section 6.3.3 that uses BMPs associated
8 with no-till planting methods for project areas in close proximity to sensitive habitats such as
9 streams, wetlands, or other water bodies. Adaptive monitoring is expected to be used to
10 track the effectiveness of carbon sequestration over the life of a given giant miscanthus
11 planting (i.e., up to 15 years) compared to short-term and temporary soil losses associated
12 with tilling and field preparation. In addition, the project sponsors anticipate selling carbon
13 credits, or similar type credits, from the sequestration benefits in markets such as the
14 European Exchange, which will require independent, third-party verification and data
15 collection for verification.

16 6.3.5 Water Quality and Quantity

17 6.3.5.1 *Water Quality*

18 Potential impacts on water quality include short-term and temporary increases in nutrient
19 and fertilizer runoff during establishment and monitoring. Compared to land currently in
20 traditional row crops, conversion to giant miscanthus is expected to result in less nutrient
21 and fertilizer runoff. Compared to land currently idle or in pasture or hay, conversion to giant
22 miscanthus may result in slight but short-term and temporary increases in nutrient and
23 fertilizer runoff. However, long-term declines in nutrient loss (i.e., phosphorus and nitrogen)
24 during the maintenance period (years 3 to 15) are likely to off-set temporary and short-term
25 increases in nutrient leaching or runoff. The anticipated fertilizer application rate is also
26 expected to be substantially lower compared to traditional row crops, but may be higher than
27 idle or pasture or hay land.

28 Mitigation is being developed with the project sponsors, FSA, ARS, and NRCS and may
29 include numerous BMPs for integration with the Conservation Plans specifically designed to
30 address potential short-term and temporary impacts on water quality more likely associated
31 with conversion of idle or pasture or hayland to giant miscanthus. Adaptive monitoring may
32 include methods to measure local water quality associated with potential nutrient leaching or

1 fertilizer runoff such as lysimeter installation below the root growth zone to address field-
2 scale water balances.

3 *6.3.5.2 Water Quantity*

4 Potential impacts on water quantity may arise from surface or groundwater supply depletion
5 as giant miscanthus may increase the amount of withdrawals compared to current land uses
6 such as traditional row crops or idle, pasture, or hayland. This potential impact is likely to be
7 greatest in the Paragould proposed project area where participating producers report
8 interest in enrolling due to unsustainable water demands due to current agricultural
9 practices dominated by traditional row crops (e.g., corn and beans).

10 Mitigation is under development with the project sponsors, FSA, ARS, and NRCS and may
11 include BMPs as part of the Conservation Plan to address potential water quantity impacts
12 associated with surface or groundwater supply depletion. Potential mitigation may also
13 include using existing measures of surface and groundwater flow from United State
14 Geological Survey (USGS) stream gauges or other local monitoring methods. Adaptive
15 monitoring is expected to be used to determine whether any surface or groundwater
16 supplies are being affected and if so, implement corrective measures.

17

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8 PREPARERS

Name	Organization	Experience	Project Role
<p>Rae Lynn Schneider</p> <p>M.P.P, Public Policy, Harvard University, 2001</p> <p>B.S., Rangeland Ecology & Management, Texas A&M University, 1997</p>	<p>Integrated Environmental Solutions, LLC</p>	<p>10 years</p>	<p>Project Management, Project Review</p>
<p>Katelyn Kowalczyk</p> <p>B.S., Environmental Science, Stephen F. Austin State University, 2008</p>	<p>Integrated Environmental Solutions, LLC</p>	<p>2.5 years</p>	<p>Affected Environment, Environmental Consequences</p>
<p>Ransley Welch</p> <p>M.S., Geoarchaeology and GIS, University of North Texas, 2008</p> <p>B.A., Anthropology, University of North Texas, 2002</p>	<p>Integrated Environmental Solutions, LLC</p>	<p>6 years</p>	<p>GIS Analysis and Map Generation</p>
<p>Kimberly Suedkamp Wells</p> <p>Ph.D., Fisheries and Wildlife Sciences, University of Missouri, 2005</p> <p>M.S., Fisheries and Wildlife Ecology, Oklahoma State University, 2000</p> <p>B.S., Renewable Natural Resources, University of Arizona, 1998</p>	<p>ENVIRON</p>	<p>10 years</p>	<p>Mitigation and Monitoring Plan</p>
<p>Heather Smith</p> <p>B.S. Natural Resource Management, Grand Valley State University, 2007</p>	<p>ENVIRON</p>	<p>4 years</p>	<p>GIS support</p>

PREPARERS

Name	Organization	Experience	Project Role
<p>Scott Coye-Huhn</p> <p>J.D. Environmental Law, University of Cincinnati Law School, 2004</p> <p>M.S. W. Social Work, St. Louis University, 1998</p> <p>S.W. Social Work, Xavier University, 1992</p>	<p>Aloterra Energy LLC</p>	<p>16 years</p>	<p>Project Sponsor, Mitigation and Monitoring Plan, Environmental Consequences</p>
<p>Gene Garrett</p> <p>Ph.D., Forest Ecology, University of Missouri, 1970</p> <p>M.S., Forest Silviculture, Southern Illinois University, 1966</p> <p>B.S., Forestry, Southern Illinois University, 1965</p>	<p>University of Missouri</p>	<p>30 years</p>	<p>Environmental Consequences</p>
<p>Rich Pyter</p> <p>M.S., University of Illinois at Champaign-Urbana, Natural Resources and Environmental Sciences, 2007</p> <p>B.S., University of Illinois at Champaign-Urbana, Environmental Geology, 2003</p>	<p>Consultant for Aloterra Energy LLC</p>	<p>8 years</p>	<p>Environmental Consequences</p>

9 PERSONS AND AGENCIES CONTACTED

Name	Organization/Agency
Responsible Agency Officials	
Brandon Willis	Deputy Administrator for Farm Programs, U.S. Department of Agriculture, Farm Service Agency, Conservation and Environmental Programs Division, Washington D.C.
Martin Lowenfish	Associate Director, U.S. Department of Agriculture, Farm Service Agency, Conservation and Environmental Programs Division, Washington D.C.
Matthew Ponish	National Environmental Compliance Manager , U.S. Department of Agriculture, Farm Service Agency, Conservation and Environmental Programs Division, Washington D.C.
Federal Agencies Contacted	
USDA, Agricultural Research Service	<ul style="list-style-type: none"> · Adam Davis, Ecologist, Global Change and Photosynthesis Research Unit, IL · Seth Dabney · Richard Lowrance, Research Ecologist, GA · John Sadler, Research Leader,, Cropping Systems and Water Quality Research Unit, MO
USDA, Animal Plant Health Inspection Service	<ul style="list-style-type: none"> · Neil Hoffman, Special Assistant to the Deputy Administrator
USDA, Forest Service	<ul style="list-style-type: none"> · Joseph Carbone, Assistant Director, Ecosystem Management Coordination - NEPA
USDA, Natural Resources Conservation Service	<ul style="list-style-type: none"> · Philip Barbour, PhD, Wildlife Biologist · Steve Brady, PhD, Team Leader, National Wildlife Technology Development Team · John Englert, National Plants Materials Specialist · Matt Harrington, National Environmental Coordinator · C. Wayne Honeycutt, PhD, Deputy Chief for Science and Technology · Norm Widman, National Agronomist
USDA, Rural Development	<ul style="list-style-type: none"> · Linda Rogers, Deputy Director, Program Support Staff
U.S. Environmental Protection Agency <i>Region 1</i> <i>Region 2</i> <i>Region 3</i> <i>Region 4</i> <i>Region 5</i> <i>Region 6</i> <i>Region 7</i> <i>Region 8</i> <i>Region 9</i> <i>Region 10</i>	Washington, D.C. Boston, MA New York, NY Philadelphia, PA Atlanta, GA Chicago, IL Dallas, TX Kansas City, KS Denver, CO San Francisco, CA Seattle, WA

PERSONS AND AGENCIES CONTACTED

Name	Organization/Agency
U.S. Fish and Wildlife Service <i>Region 1</i> <i>Region 2</i> <i>Region 3</i> <i>Region 4</i> <i>Region 5</i> <i>Region 6</i> <i>Region 7</i> <i>Region 9</i>	Portland, OR Albuquerque, NM Fort Snelling, MN Atlanta, GA Hadley, MA Denver, CO Anchorage, AK Washington, D.C.
State Agencies Contacted	
State of Arkansas	<ul style="list-style-type: none"> • Terry Griffin, Assistant Professor, University of Arkansas • Randy Young, Director, Arkansas Natural Resources Commission
State of Missouri	<ul style="list-style-type: none"> • Dennis Baird, Deputy Director of Agriculture • Don Day, University of Missouri Extension • Cerry Klein, Sustainable Advantage Director, University of Missouri • Sara Parker Pauley, Director, Department of Natural Resources • Steve Wyatt, Vice Provost for Economic Development, University of Missouri
State of Ohio	<ul style="list-style-type: none"> • David Marrison, County Extension Director, Ohio State University Extension – Ashtabula County
Local Officials and Interested Parties	
	<ul style="list-style-type: none"> • Brian Anderson, Executive Director, Growth Partnership of Ashtabula County, OH • John Armstrong, Manager, Ohio Seed Improvement Association, OH • Dale Arnold, Director, Energy Policy of Ohio Farm Bureau Federation, OH • J. Mike Brooks, President, Regional Economic Development, Inc. MO • Paula Hertwig Hopkins, Assistant City Manager, City of Columbia, MO • Blake Hurst, President, Missouri Farm Bureau Federation, MO • Tad Johnson, Director, Columbia Water and Light, Columbia, MO • Bob McDavid, Mayor, City of Columbia, MO • Sue McGowan, Director, Paragould Regional Chamber of Commerce, Paragould, AR • John Palo, Director, Conneaut Port Authority, OH • Sean Ratican, Executive Director, Ashtabula County Port Authority, OH • Jeff Roskam, Kansas Alliance for Biorefining and Bioenergy, KS • Tony Stonecypher, City Manager, City of Aurora, MO • Shannon Walker, Director Aurora Chamber of Commerce, Aurora, MO

PERSONS AND AGENCIES CONTACTED

Name	Organization/Agency
	· Randy Zook, CEO, Arkansas State Chamber of Commerce, AR
<i>Political Officials</i>	
	· Senator Roy Blunt · Senator John Boozman · Senator Sherrod Brown · Representative Rick Crawford · Representative Steven C. LaTourette · Senator Claire McCaskill · Senator Mark Pryor

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APPENDICES

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APPENDIX A – Ohio Seed Improvement Association Data Summary for Giant Miscanthus

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OHIO SEED *Improvement* ASSOCIATION

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March 4, 2011

Mr. Scott Coye-Huhn
Director of Business Development
Aloterra Energy, LLC
8000 Research Forest Drive Suite 115-176
The Woodlands
Texas 77382

Dear Mr. Coye-Huhn:

By way of this communiqué, I wanted to summarize the current status of Aloterra Energy's, LLC comprehensive and innovative biomass program for generating renewable fuels by way of their Miscanthus giganteus production program. Your firm has provided important leadership in moving forward with a project to create a production system for energy independence in the United States.

In 2010, the Ohio Seed Improvement Association (OSIA), admitted Aloterra Energy, LLC as a Limited member and developed a custom Quality Assurance (QA) third party program specifically for Miscanthus giganteus. The QA program involves plant material field and site inspections, genetic traceability of plant materials, record audits and use of a trademarked product logo. Furthermore, this new QA program has been submitted to the national seed certification designated authority, AOSCA (Association of Official Seed Certifying Agencies) for approval as an interim QA program. Miscanthus giganteus plant propagule production acreage in Ohio and Kansas passed QA standards in 2010 and forms the basis of a significant planting stock inventory for launching biomass production in the Midwest region.

Furthermore, from a technical standpoint it is important for all involved in biomass production to recognize that Miscanthus giganteus is a sterile triploid species that produces no viable seed. The plant is commercially grown in Europe for combustion and has been grown several years in the U.S. as an ornamental. University of Illinois, United States Department of Agriculture and independent research firms has categorized Miscanthus giganteus as having no weed or invasive risks. The species is controlled with Glyphosate herbicide.



Association of Official Seed Certifying Agencies

Lastly, farmers and the energy consuming public will benefit from the efforts of Aloterra Energy, LLC to launch innovative renewable biomass projects. Support from the BCAP government program is essential to realize the important goal of providing renewable fuel and energy independence in the U.S. Best regards.

Sincerely,

A handwritten signature in cursive script that reads "John Armstrong, Sec. / Mgr." The signature is written in black ink and is positioned above the typed name and title.

John Armstrong
Secretary/Manager

File:AloterraMar.3.11

From: John Armstrong [<mailto:armstrong@ohseed.org>]
Sent: Monday, April 04, 2011 8:17 AM
To: Scott Coye-Huhn
Subject: RE: IMPORTANT -please read and respond/call

Dear Scott:

Your statement below is correct. More specifically, what I have done is to monitor the flower unit of OSIA's *M. x giganteus* selection for pollen and seed production by observation and microscopic examination. To date neither pollen or seed has been produced. The extruded anthers of the flower unit have been shriveled in appearance and similar to what we see with male sterile seed corn inbred lines. In addition, I have observed no volunteer seedlings emerging in observation plot areas adjacent to the *M. x giganteus* selection.

Furthermore, the following technical references provide additional comment regarding the invasive issue:

1. CAST Commentary, QTA2007-1, November 2007, "Biofuel Feedstocks: The Risk of Future Invasions", p. 5.
2. Lewandowski, I., J. C. Clifton-Brown, J.M.O. Scurlock, and W. Huisman. 2000. Miscanthus: European experience with a novel energy crop. *Biomass Bioenergy* 19:209-227.

Best regards.

John Armstrong, Sec./Mgr.
Ohio Seed Improvement Association
61650 Avery Road P.O. 477
Dublin, Ohio 43017
Ph. 614-889-1136
Fax: 614-889-8979
Email: armstrong@ohseed.org

From: Scott Coye-Huhn [<mailto:scoyehuhn@aloterraenergy.com>]
Sent: Saturday, April 02, 2011 11:25 AM
To: John Armstrong
Subject: IMPORTANT -please read and respond/call
Importance: High

Are you comfortable with the statement below? They are basing that on your observations in your 3 year study.

The primary potential impacts of giant miscanthus establishment are expected to be the potential for the hybrid to produce fertile seed and thus spread beyond the extent of the propagation or planting acres. Based on third-party independent verification by the OSIA (OSIA

2010), the likelihood of giant miscanthus producing fertile seed and spreading beyond the enrolled fields is expected to be low. Additional weed risk assessments conducted on giant miscanthus compared to other potential bioenergy crops such as giant reed, switchgrass (*Panicum virgatum*), *Eucalyptus* species, and *Jatropha* (i.e., a deciduous succulent plant) have concluded the risk of invasiveness in the United State is low (Barney and DiTomaso 2008, Gordon et al. 2011). In the event, giant miscanthus does escape, eradication studies indicate spring tillage followed by glyphosate application was successful in eliminating 95 percent of aboveground biomass after the first application (Anderson et al. 2011).

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