

USDA COMMODITY REQUIREMENTS

EFP2 EMERGENCY FOOD PRODUCT FOR USE IN EXPORT PROGRAMS

**READY-TO-EAT (MEAL REPLACEMENT):
PASTE (A-20), RICE BAR (A-28), WHEAT BAR (A-29)**

Effective Date: November 13, 2009

**USDA COMMODITY REQUIREMENTS
EFP2
EMERGENCY FOOD PRODUCT
FOR USE IN EXPORT PROGRAMS**

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Part 1 COMMODITY SPECIFICATIONS

Section 1.1 Emergency Food Product Requirements

- A. Quality of Emergency Food Products
The emergency feeding paste/bars shall meet the requirements as specified in the Commercial Item Description (CID) for Emergency Food Product, Ready-To-Eat (Meal Replacement), A-A-20358, dated November 6, 2008, which is available at <http://www.ams.usda.gov/AMSV1.0/getfile?dDocName=stelprdc5071020>
- B. Fortification
The ready-to-eat emergency paste and bars shall be fortified with a vitamin and mineral premix, meeting requirements in the CID. The manufacturer shall provide a Certificate of Analysis (COA) with test results for each requirement to certify compliance.
- C. Shelf Life
The contractor shall provide a certificate of conformance that the product has a 3 year shelf life when stored at 80 degrees Fahrenheit. Government verification may include storage for 6 months at 100°F or 36 months at 80°F. Upon completion of either storage period, the product could be subjected to a sensory evaluation panel for appearance and palatability. Products shall not be more than 30 days old on date of delivery.

Section 1.2 Quality Assurance

- A. The Dairy component manufacturer will be required to have their facility inspected by the Dairy Grading Branch (DGB), Dairy Program (DP), Agricultural Marketing Service (AMS), USDA to meet requirements contained in Title 7 Code of Federal Regulations, Part 110. DGB shall certify and document with official DGB certificates that the dairy components meet the requirements as stated in Section 10.2 of the CID. For DGB certification contacts refer to the CID, Section 14.
- B. The manufacturer will be required to provide evidence that the manufacturing plant has undertaken quality assurance measures within the 12 months prior to the date of contract award as referenced in the CID, Quality Assurance provisions, Section 11, including 11.1.1 (Plant systems audit) or 11.1.2 (Plant survey).
- C. For the emergency paste and bars, product quality and acceptability will be determined as stated in the CID, Section 11, Quality Assurance, 11.3, USDA Certification. This certification shall be contractor-paid USDA, Agricultural Marketing Service, Fruit and Vegetable Programs, Processed Products Branch (PPB) in-plant inspection. This includes satisfactory completion of a PPB plant

survey and PPB inspector(s), or independent contractors as designated by USDA onsite during all times of product formulation, processing and packaging. For information on obtaining PPB in-plant inspection, contact: Chief, Processed Products Branch, FV, AMS, USDA; Room 0709-S, 1400 Independence Ave., SW; Washington, DC 20250; Tel.202-720-5021; Fax 202-690-1527.

All food components that are inspected by the USDA shall be subject to periodic review sampling and evaluation. The USDA inspector shall select sample units during production of contracts and submit them to the following address for evaluation:

USDA-AMS-FV/PPB
Attention: DCIS
1400 Independence Ave, SW
STOP 0247, Room 0726-S
Washington, DC 20250

The USDA inspector shall randomly select samples based on production volume and number of lots during each production. Four sample units of each item produced shall be randomly selected from that one production lot (for example, four pouches of 9 bars/pouch or four pouches of paste). The USDA inspector shall ship three sample units to USDA at the address, above, and one sample unit to the applicable USDA/AMS field office, within five working days from the end of the production month and upon completion of all USDA inspection requirements. The sample units will be evaluated for the characteristics of appearance, odor, flavor, texture and overall quality.

Contractor shall perform all necessary steps to ensure production meets all requirements of the CID and contract. Contractor shall provide a certificate of conformance (COC) with each lot offered to the government stating the lot meets all contract requirements. In addition, the contractor shall provide a Certificate of Conformance (COC) from the packaging manufacturer stating that the packaging material meets the specifications in CID A-A-20358.

Inspections will be performed as specified in the CID and EFP-1 to verify conformance to contract requirements. Contractor is responsible for providing office and laboratory resources (including testing equipment) necessary for the completion of inspection duties.

In addition, Processed Products Branch inspectors will certify conformance to the United States Standards for Condition of Food Containers for the secondary and tertiary packaging, which includes defects of label, marking, or code.

The net weight of the cartons shall be determined by weighing each sample unit on a suitable scale tared with a representative empty carton and primary packaging materials. Results shall be reported to the nearest 1 gram. The lot size shall be expressed in cartons. The sample unit shall be the contents of one carton. The individual net weight of a carton with 9 feeding paste pouches shall be not

less than 450 grams. The individual net weight of a secondary carton containing one brick-pack pouch with 9 bars shall be not less than 500 grams. This will be done on samples selected for product characteristics.

Finished product not equal to or better than the approved product standard in palatability and overall appearance shall be cause for rejection of the lot.

Part 2 CONTAINER AND PACKAGING REQUIREMENTS

Section 2.1 General

This part provides the container specifications and requirements for packaging materials. “Pouch,” as used in this Part, means either the primary packaging for paste as defined in Section 7.1 of the CID, or the brick-style pouch for bars as defined in Section 7.2 of the CID.

All packaging shall meet the USAID Branding/Markings requirements described on USAID’s website. Artwork for the marking requirements specified below in Sections 2.3 – 2.8 is available on the United States Agency for International Development’s (USAID) website. See Part 3, References.

Section 2.2 Containers And Materials

- A. All containers and packaging shall be constructed to meet the requirements of the Food and Drug Administration (FDA) for safe contact with the packaged product. The contractor shall obtain and maintain documentation from the container or packaging material manufacturer to verify that the containers and packaging materials used in this contract were in compliance with the Government’s regulatory requirements for safe contact with food products as required in the Master Solicitation, Part 3, Section A, Number 3.
- B. Questions concerning the containers and materials should be directed to:
USDA/FSA/DACO
Room 5755 – South Bldg, STOP 0551
1400 Independence Avenue SW
Washington, DC 20250-0551
ATTN: Packaging
- C. If the contractor purchases packaging and container ingredients from a foreign country and/or the package and container is manufactured in a foreign country, the package and container SHALL NOT display country of origin labeling. Phrases including, but not limited to, “Made in [Name of Foreign Country]” or “Product of [Name of Foreign Country]” are strictly prohibited.
- D.

Section 2.3 Primary Pouch Requirements and Examinations for Paste

- A. The primary pouch requirements and examinations are specified in Section 7 of

the CID.

- B. For labeling of primary pouch package – See Exhibit A
- C. Primary packaging shall have a code to indicate production lot.

Section 2.4 Secondary Packaging for Paste

- A. Secondary Packaging – Nine pouches of paste shall be packaged in a white click-lock paperboard carton constructed of 26 point (or equivalent) paperboard. Inside dimensions shall be nominally 7 inches in length by 5 inches in width by 2-1/4 inches in depth.
- B. Labeling of Secondary Package – See Exhibit B. The labeling on the side panel shall include the USDA contract number, date of manufacture, best used by date and lot number. The front panel shall contain the words, “This product is not to be sold or exchanged.”

Section 2.5 Tertiary Packaging (Corrugated Fiberboard Shipping Containers) for Paste

- A. Corrugated Fiberboard Shipping Containers (Shipping Container) – Shall be based on the dimensions of secondary package. Shipping container size will be dependent upon final size of secondary packaging, not to exceed 40 lbs. per box.
- B. The shipping containers may be pre-printed, printed on line, or a pre-printed label may be affixed to the box.
- C. Shipping container labeling – See Exhibit C. The outer shipping container shall include the statement, “This Product is Not to be Sold or Exchanged.” Weight must be stated in Kilograms and Lbs.
- D. The shipping container shall comply with the following unitization requirements:
 - (1) All shipments of packaged products shall be unitized (palletized and stretch wrapped).
 - (2) Pallets shall be:
 - a. Constructed to facilitate the safe handling and transportation of the packaged product, as a unit, without loss or damage.
 - b. 48 X 40 inches, four-way or partial four-way, and reversible or nonreversible flush stringer.
 - c. Suitable for use in the shipment of food products.
 - (3) Plastic stretch wrap shall be:
 - a. Constructed of a plastic film which is to be stretched a minimum of 50 percent beyond its original length when stretched around the pallet load.
 - b. Applied as tightly as possible around all tiers of the palletized shipping containers. The shipping containers shall be held firmly in

place by the stretch wrap.

(4) Pallet loads shall be:

- a. Stacked in such a way as to minimize the amount that shipping containers overhang the edges of pallets.
- b. Blocked and braced or otherwise loaded into the conveyance in a manner that prevents shifting during transit.

E. Shipping containers shall be marked to show the maximum safe stacking height. This should be expressed as follows: “Do not stack above ____ tiers per pallet, ____ pallets high.” It is the responsibility of the contractor in cooperation with the container manufacturer to determine the safe stacking height.

Section 2.6 Primary Packaging Requirements for Bars

- A. The primary package for the bars shall be a polyolefin shrink film that is shrink wrapped, in a thin monolayer wrap to provide low level protection and will be applied to each individual bar. The shrink film shall be determined by the manufacturer.
- B. Nine shrink wrapped bars shall be packed into a vacuum packed brick style pouch. The requirements for the brick style pouch are specified in Section 7 of the CID.
- C. Each pouch shall be clearly printed or stamped, in a manner that does not damage the pouch, with a food compatible, permanent black ink, or other dark, contrasting color, which is free of carcinogenic elements or ingredients. The information shall be located on the body of the pouch opposite the fin seal, and not closer than 1/16 to any seal. If a non-contact type printer is used, the information may be located anywhere on the pouch (in one complete print), except the fin seal face and the closure seal area.
- D. Primary pouch packaging shall have a code to indicate production lot.
- E. Pouch labeling requirements A-28 (Rice Bar) – See Exhibit D
- F. Pouch labeling requirements A-29 (Wheat Bar) – See Exhibit E

Section 2.7 Secondary Packaging for Bars

- A. Secondary Packaging – Shall be a white click-lock paperboard carton constructed of 26 point (or equivalent) paperboard. Internal dimensions shall be nominally: 5.25 inches in length by 2.5 inches in width by 1.875 inches in height. One brick (containing 9 bars, 3x3 configuration, vacuum sealed) to be inserted into a carton and closed.
- B. Secondary packaging labeling requirements A-28 (Rice Bar) – See Exhibit F. The labeling on the side panel shall include the USDA contract number, date of manufacture, best used by date and lot number. The front panel shall contain

the words, “This product is not to be sold or exchanged.”

- C. Secondary packaging labeling requirements A-29 (Wheat Bar) – See Exhibit G. The labeling on the side panel shall include the USDA contract number, date of manufacture, best used by date and lot number. The front panel shall contain the words, “This product is not to be sold or exchanged.”

Section 2.8 Tertiary Packaging (Corrugated Fiberboard Shipping Containers) for Bars

- A. Corrugated Fiberboard Shipping Containers (Shipping Container)– Shall be based on the dimensions of secondary package. Container size will be dependent upon final size of secondary pattern, not to exceed 40 lbs. per case. Bulk pack the 9 bar bricks in cartons into shipping container.
- B. Shipping containers may be pre-printed, printed on line, or a pre-printed label may be affixed. Container labeling A-28 (Rice Bar) – See Exhibit H . The outer container shall include the statement, “This Product is Not to be Sold or Exchanged.” Weight must be stated in Kilograms and Lbs.
- C. Shipping container labeling A-29 (Wheat Bar) – See Exhibit I. The outer container shall include the statement, “This Product is Not to be Sold or Exchanged.” Weight must be stated in Kilograms and Lbs.
- D. Shipping containers shall comply with the following unitization requirements:
 - (1) All shipments of packaged products shall be unitized (palletized and stretch wrapped).
 - (2) Pallets shall be:
 - a. Constructed to facilitate the safe handling and transportation of the packaged product, as a unit, without loss or damage.
 - b. 48 X 40 inches, four-way or partial four-way, and reversible or nonreversible flush stringer.
 - c. Suitable for use in the shipment of food products.
 - (3) Plastic stretch wrap shall be:
 - a. Constructed of a plastic film which is to be stretched a minimum of 50 percent beyond its original length when stretched around the pallet load.
 - b. Applied as tightly as possible around all tiers of the palletized shipping containers. The shipping containers shall be held firmly in place by the stretch wrap.
 - (4) Pallet loads shall be:
 - a. Stacked in such a way as to minimize the amount that shipping containers overhang the edges of pallets.
 - b. Blocked and braced or otherwise loaded into the conveyance in a manner that prevents shifting during transit.
- E. Shipping containers shall be marked to show the maximum safe stacking height. This should be expressed as follows: “Do not stack above ____ tiers per pallet, ____ pallets high.” It is the responsibility of the contractor in cooperation

with the container manufacturer to determine the safe stacking height.

Part 3 References

USAID Graphic Standards Manual

<http://www.usaid.gov/branding/gsm.html>

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Exhibit A – A-20 Pouch Labeling



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A-20

High-Energy Nutrient Dense Food
Ready-to-Eat Paste-in-Tube

Aliment riche en éléments nutritifs
et à haute valeur énergétique
Pâte en Tube Prête à Consommer

Contract Number:
Date of Manufacture:
Best used by date:
Lot no.:

N° Contrat:
Date de fabrication:
À consommer de préférence
avant:
N° lot:

Composition of A-20 by Portion Size		Daily Portion Size
No. of Tubes	Energy (kcal)	Weight
1	2374	450
9	258	50
Protein (Nx 6.25) 11.00 as% gram weight		
Fat		30.00 as% gram weight
Carbohydrate		51.00 as% gram weight
Vitamins (added):		
Vitamin A (µg)	1266	140.7
Vitamin D3 (IU)	400	44.4
Vitamin K (µg)	100	11.1
Vitamin E (IU)	30	3.3
Vitamin C (mg)	280	31.1
Vitamin B1 (mg)	1.8	2.0
Vitamin B2 (mg)	1.8	0.20
Vitamin B6 (mg)	2	0.22
Vitamin B12 (µg)	25	2.8
Niacin (mg)	12	1.3
Folic Acid (µg)	400	44.4
Pantothenate (mg)	7	0.8
Biotin (µg)	50	5.5
Minerals (added):		
Calcium (mg)	600	66.6
Phosphorous (mg)	1000	111.1
Sodium (mg)	400	44
Potassium (mg)	1849	205.4
Chloride (mg)	2900	322
Magnesium (mg)	200	22.2
Manganese (mg)	0.5	0.06
Iron (mg)	18.0	2.0
Zinc (mg)	22	2.4
Copper (µg)	0.9	0.1
Iodine (µg)	100	11.1
Chromium (µg)	25	2.8
Selenium (µg)	40	4.4

Exhibit B – A-20 Secondary Package Box Pattern



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Contents: Malodextrin, soybean oil, sugar, non-fat dried milk, whey protein concentrate, sodium caseinate, mineral premix, salt, ascorbyl palmitate and BHA (food antioxidant), artificial color (FD&C yellow #6, red #40 and blue #1 lakes)

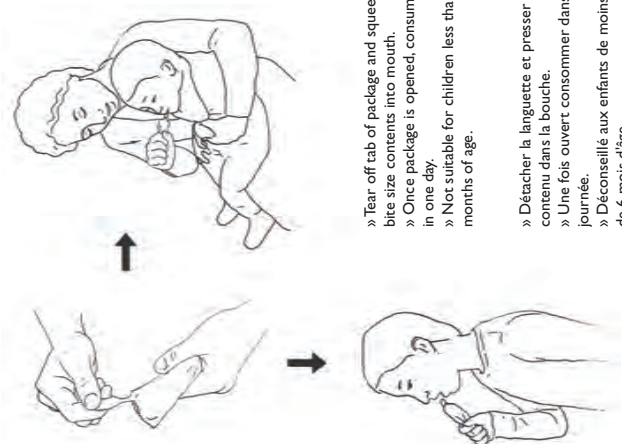
Protein (N x 6.25) 11.00 as % gram weight
Fat 30.00 as % gram weight
Carbohydrate 51.00 as % gram weight

Does not contain any meat or animal products and is non-fat dried milk. Only vegetable oils used.

Ingredients: Maizin 100, huile de soja, sucre, lactosérum, protéine de pois, pré-mélange de vitamines et de minéraux, sel, palmitate d'ascorbyle et BHA (antioxydant alimentaire), et colorants (couleur jaune #6, #40 et bleu #1 lacs alimentaire FD&C)

Protéines 11.00 g pour 100 grammes (N x 6.25)
Lipides 30.00 g pour 100 grammes
Glucides 51.00 g pour 100 grammes

Ne contient pas de produits à base de viande ou d'origine animale autres que le lait. Seul des huiles végétales sont utilisées.



Vendor Contract no.: (Code No.)
Date of Manufacture: (month, year)
Best used by date: (month, year)
Lot no.: (xxxxxx)

Directions for use:
To be eaten directly from package.
Drink clean water when eating this product. Not suitable for children less than 6 months of age.
Store in a dry place, preferably shielded from direct sunlight.

Fabricant: (n° code)
Date de fabrication: (mois, année)
À consommer de préférence avant: (mois, année)
N° lot: (xxxxxx)

Consignes d'utilisation:
Consommer directement de l'emballage. Boire d'eau lors de la consommation de ce produit.
Déconseillé aux enfants de moins de 6 mois.
Conserver dans un endroit sec et de préférence à l'abri de la lumière du soleil.



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A-20

High-Energy Nutrient Dense Food
9 Ready-to-Eat Paste-in-Tube

Aliment riche en éléments nutritifs et à haute valeur énergétique
9 Pâte en Tube Prête à Consommer

Net Weight: 450g/9802 Kilo/2324 kcal

This product is not to be sold or exchanged.
Ce produit ne peut être ni vendu ni échangé.



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A-20

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Exhibit C – A-20 Tertiary Package Markings (Corrugated Fiberboard Shipping Container)



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A-20

**Emergency Food Product
This Product is Not
to be Sold or Exchanged**

Contains (X) Boxes of 450 Grams Daily Ration
Total Weight: (X) Kilograms, (X) Lbs.
Net Weight: (X) Kilograms, (X) Lbs.

Vendor Contract Number:
Date of Manufacture:

Best If Used By Date:
Lot Number:

Vendor Contract Number:
Date of Manufacture:
Best If Used By Date:
Lot Number:

Exhibit D – A-28 Pouch Labeling



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A-28

High-Energy Nutrient Dense Food
Ready-to-Eat Paste-in-Tube

Aliment riche en éléments nutritifs
et à haute valeur énergétique
Pâte en Tube Prête à Consommer

Contract Number:
Date of Manufacture:
Best used by date:
Lot no.:

N° Contrat:
Date de fabrication:
À consommer de préférence
avant:
N° lot:

No. of Tubes	9
Energy (kcal)	2249
Weight	500
Protein (Nx 6.25) 11.00 as% gram weight	
Fat	30.00 as% gram weight
Carbohydrate	51.00 as% gram weight
Vitamins (added):	
Vitamin A (µg)	129.6
Vitamin D3 (IU)	400
Vitamin K (µg)	100
Vitamin E (IU)	30
Vitamin C (mg)	280
Vitamin B1 (mg)	0.19
Vitamin B2 (mg)	1.8
Vitamin B6 (mg)	2
Vitamin B12 (µg)	25
Niacin (mg)	12
Folic Acid (µg)	400
Pantothenate (mg)	7
Biotin (µg)	50
Minerals (added):	
Calcium (mg)	600
Phosphorous (mg)	1000
Sodium (mg)	400
Potassium (mg)	1849
Chloride (mg)	2900
Magnesium (mg)	200
Manganese (mg)	0.5
Iron (mg)	17
Zinc (mg)	18.5
Copper (µg)	0.9
Iodine (µg)	100
Chromium (µg)	25
Selenium (µg)	40

Exhibit E – A-29 Pouch Labeling



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A-29

High-Energy Nutrient Dense Food
Ready-to-Eat Paste-in-Tube

Aliment riche en éléments nutritifs
et à haute valeur énergétique
Pâte en Tube Prête à Consommer

Contract Number:
Date of Manufacture:
Best used by date:
Lot no.:

N° Contrat:
Date de fabrication:
À consommer de préférence
avant:
N° lot:

No. of Tubes	9
Energy (kcal)	246
Weight	55.5
Protein (N x 6.25)	13.50 as% gram weight
Fat	16.50 as% gram weight
Carbohydrate	57.00 as% gram weight
Vitamins (added):	
Vitamin A (µg)	1296
Vitamin D3 (IU)	444
Vitamin K (µg)	111
Vitamin E (IU)	30
Vitamin C (mg)	280
Vitamin B1 (mg)	1.7
Vitamin B2 (mg)	1.8
Vitamin B6 (mg)	2
Vitamin B12 (µg)	25
Niacin (mg)	12
Folic Acid (µg)	400
Pantothenate (mg)	7
Biotin (µg)	50
Minerals (added):	
Calcium (mg)	600
Phosphorous (mg)	1000
Sodium (mg)	400
Potassium (mg)	1849
Chloride (mg)	2900
Magnesium (mg)	200
Manganese (mg)	0.5
Iron (mg)	17
Zinc (mg)	18.5
Copper (µg)	0.9
Iodine (µg)	100
Chromium (µg)	25
Selenium (µg)	40

Exhibit F – A-28 Secondary Package Box Pattern

A-28

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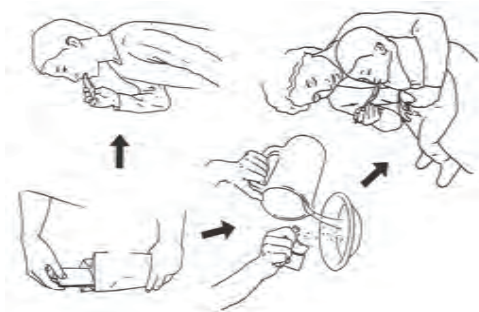
Vendor Contract no.:
(month, year)
Date of Manufacture:
(month, year)
Best used by date:
(month, year)
Lot no.:
(xxxxx)

Directions for use:
To be eaten directly from package or
mixed with clean water to make
porridge. Drink clean water when
eating this product. Not suitable for
children less than 6 months of age.
Store in a dry place, preferably
shielded from direct sunlight.

Fabricant:
(n° code)
Date de fabrication:
(mois, année)
A consommer de
(mois, année)
préférence avant:
(xxxxx)
N° lot:
(xxxxx)

Consigns d'utilisation:
Consommer directement de
l'emballage ou mélanger avec de l'eau
pour faire du porridge. Boire d'eau lors
de la consommation de ce produit.
Déconseillé aux enfants de moins de
6 mois.

Conserver dans un endroit sec et
de préférence à l'abri de la lumière
du soleil.



Mix with clean water to make porridge.
Once mixed with water, consume immediately.
Not suitable for children less than 6 months
of age.

Mélanger avec de l'eau pour faire du porridge.
Une fois mélangé avec de l'eau, consommer
immédiatement.
Déconseillé aux enfants de moins de 6 mois.



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A-28

High-Energy Nutrient Dense Food
9 Ready-to-Eat Bars

Aliment riche en éléments nutritifs
et à haute valeur énergétique
9 Barres Prête à Consommer

Net Weight: 500 g/9846 KJ2249 kcal

Contents: White rice flour, sugar,
potato flour, oat flour, partially
hydrogenated soybean oil, cream powder,
maltodextrin, whey protein concentrate,
non-fat dried milk, pea protein isolate,
vegetable oils, vitamin and mineral
premix, salt, lecithin, mixed tocopherols
and BHA (food anti-oxidants)

Protein (N x 6.25) 12.00 as % gram weight
Fat 16.00 as % gram weight
Carbohydrate 60.00 as % gram weight

Does not contain any meat or animal
products other than non-fat dried milk.
Only vegetable oils used.

Ingédients: Farine blanche de riz,
sucre, fécule de pommes de terre, farine
d'avoine, huile de soja partiellement
hydrogénée, crème en poudre, maltin
100, concentré de protéines de
lactosérum, lait écrémé en poudre, isolat
de protéines de pois, huiles végétales,
pré-mélange de vitamines et de
minéraux, sel, lécithine, mélanges de
tocophérols et BHA (antioxydant
alimentaire)

Protéines 12.00 g pour 100 grammes
(N x 6.25)
Lipides 16.00 g pour 100 grammes
Glucides 60.00 g pour 100 grammes

Ne contient pas de produits à base de
viande ou d'origine animale autres que le
lait écrémé en poudre.
Seules des huiles végétales sont utilisées.

This product is not to be sold or exchanged.
Ce produit ne peut être ni vendu ni échangé.

A-28

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Exhibit G – A-29 Secondary Package Box Pattern



Exhibit H – A-28 Tertiary Package Markings (Corrugated Fiberboard Shipping Container)



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Contains (X) Boxes of
500 Grams Daily Ration
Total Weight: (X) Kg, (X) Lbs.
Net Weight: (X)Kg, (X) Lbs.

Vendor Contract No.:
Date of Manufacture:
Best If Used By Date:
Lot No.:

A-28

This Product is Not to be Sold or Exchanged

Exhibit I – A-29 Tertiary Package Markings (Corrugated Fiberboard Shipping Container)



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Contains (X) Boxes of
500 Grams Daily Ration
Total Weight: (X) Kg, (X) Lbs.
Net Weight: (X)Kg, (X) Lbs.

A-29

Vendor Contract No.:
Date of Manufacture:
Best If Used By Date:
Lot No.:

This Product is Not to be Sold or Exchanged